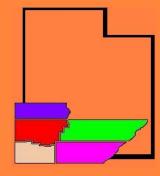






# Five County Association of Governments



Annual Report

FY 2005 (July 1, 2004 - June 30, 2005)

PUBLISHED SEPTEMBER 2005

### **Five County Association of Governments**

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St. George, Utah 84770

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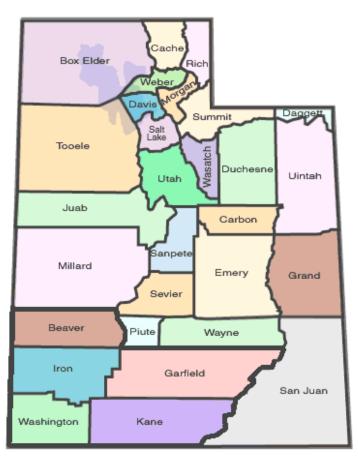
#### Disclaimer

This Annual Report is published as a service for the use and benefit of the elected officials in the Five County Association of Governments (FCAOG) region; appointed boards and commissions; local, state and federal agencies; and the general public. This report indicates brief summaries of the principal achievements and activities which took place during the period of July 1, 2004 through June 30, 2005. The Five County Association of Governments produces other detailed program and fiscal reports relating to specific program activities. An annual audit is also undertaken and published separately. If you would like copies of these, or any other information relating to the FCAOG, please contact: Mr. John S. Williams, Executive Director, Five County Association of Governments, P.O. Box 1550, St. George, Utah 84770. Telephone (435) 673-3548.

The materials presented in this publication are distributed by the Five County Association of Governments as an information source only. The FCAOG makes no statements, representations, or warranties about the accuracy or completeness of, and you should not rely on, any information contained in this publication for purposes beyond their intended use. The FCAOG disclaims all responsibility and all liability (including without limitation, liability in negligence) for any expenses, losses, damages and costs you might incur as a result of the information being inaccurate or incomplete in any way, and for any reason.



The Five County Association of Governments is a voluntary association of local governments in southwestern Utah comprised of **Beaver, Garfield, Iron, Kane** and **Washington** counties. The Association, originally called the Five County Organization, was formally established in 1957 to provide the basis for addressing matters of common regional concern.



The Five County Association of Governments, as presently constituted, was established in 1972 pursuant to the provisions of the Interlocal Co-operation Act of 1965. The intent of the local governments in establishing the organization is given in the Articles of Association:

"Therefore, we the representatives of local government of Beaver, Garfield, Iron, Kane, and Washington Counties in the State of Utah, hereby join together in a voluntary organization. . . for the purpose of meeting at regular intervals to discuss and study area-wide problems of common interest and concern, and to develop policy and action recommendations for ratification and implementation by member governments in the area served by the region."

The overall mission of the Five County Association of Governments is to serve as a multi-purpose organization providing a regional forum to identify, discuss, study, and resolve area-wide problems of

common interest and concern. It is also a role of the Association to engage in and carry out physical, economic, and human resources planning in Beaver, Garfield, Iron, Kane, and Washington Counties. Most of the activities of the Association are conducted within the five member counties comprising the Association. Nonetheless, in order to align with other state agency regional service areas, some program delivery activities of the Association are provided throughout an eleven county area which, in addition to the five member counties, includes Juab, Millard, Piute, Sanpete, Sevier and Wayne counties.

The purposes of the Association, as outlined in the Articles of Association and By-Laws, are as follows:

• To provide a common forum to identify, discuss, study, and resolve area wide problems;

• To achieve advantages of cooperative action which cannot be achieved individually and to make the most effective use of local leadership and staff resources;



• To provide local input into state programs which are undergoing increasing decentralization to a regional basis:

• To serve as a multi-purpose "umbrella-type" organization to engage in and carry out planning and development programs with respect to existing and emerging problems of industry, commerce, transportation, population, housing, agriculture, public services, local governments and any other matters which are relevant to the Association's purposes;

• To maintain liaison with members, governmental units and groups or organizations, and to serve as the regional voice for local governments; and

• To perform such other functions as may be deemed necessary.

The five counties comprising the Five County Association of Governments encompass over 11 million acres of land in southwestern Utah. The Association serves 37 incorporated municipalities, five counties, and five school districts located in Beaver, Garfield, Iron, Kane, and Washington Counties. The governing body of the Association is the Steering Committee which includes a county commissioner, mayor, and school board member from each county and ex-officio representation from Southern Utah University, Dixie State College, and local state legislators.

The Five County Association of Governments provides professional staff expertise to local elected and appointed officials in many areas including, but not limited to, Community and Economic Development Planning, Transportation Planning, Small Business Financing, Aging Programs, Human Services Planning, and Child Care Resource and Referral.

The Association has ties to many state and federal agencies including the Economic Development Administration, U.S. Census Bureau, the Utah Governor's Office of Planning and Budget, the Governor's Office of Economic Development the Utah Department of Community and Culture, the Utah Department of Natural Resources, Utah Department of Human Services, Utah Department of Workforce Services, Utah Division of Aging and Adult Services, the Federal Highway and Transit Administrations, Utah Department of Transportation, the Utah Division of Forestry and Fire as well as many others. In addition the Association partners with and supports many non-profit organizations in the region.

The Association operates on funding allocated from numerous federal and state contracts, matched with local government contributions.

In the years since its founding, the Five County Association of Governments has maintained a strong tradition of excellence in serving the needs of its constituent local governments, the region as a whole and the citizens of the area. This legacy sets the stage for the continuing and mutually beneficial cooperation among the local governments of Southwestern Utah in the coming years.

This document reports on the many and varied program activities of the Five County Association of Governments during Fiscal Year 2005 (July 1, 2004 through June 30, 2005). It also includes information on Association boards, committees and councils as well as the Association staff. Budgetary information is provided in both tabular and graphical format.



## ORGANIZATION

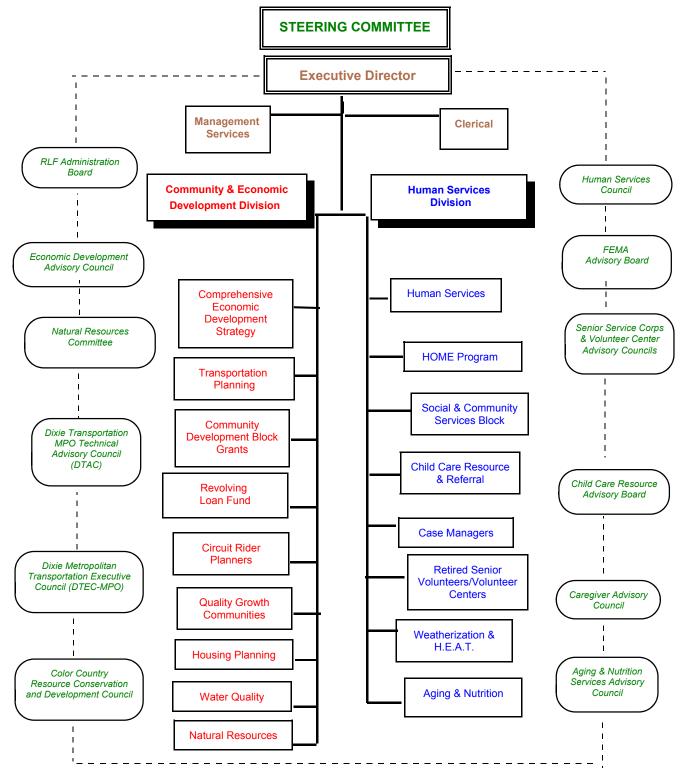


**Five County Association of Governments** 

**Annual Report** 

July 1. 2004 through June 30, 2005

### **ORGANIZATIONAL CHART**





July 1. 2004 through June 30, 2005

### **STEERING COMMITTEE**



The Steering Committee has the responsibility for setting policy and directing the efforts of the Association. The Steering Committee consists of one commissioner from each of the five county commissions, a mayor representing the incorporated communities in each respective county, and a representative from each of the five school districts within the region. In addition, representatives from Southern Utah University and Dixie State College, as well as State Legislators serve as ex-officio members. The Steering Committee

meets monthly with the exception of July and December. The meetings are held at various locations in each county on a rotating basis.

2005-2006 Steering Committee Membership				
Commissioner Dennis E. Stowell, Chair Mayor Connie Robinson, Vice-Chair				
BEAVER COUNTY	GARFIELD COUNTY	IRON COUNTY		
Commissioner Chad Johnson Beaver County Commission Representative	Commissioner Maloy Dodds Garfield County Commission Representative	Commissioner Dennis Stowell Iron County Commission Representative		
Mayor Eugene Mayer, Milford City <i>Beaver County Mayor</i> <i>Representative</i>	Mayor Janet Oldham, Panguitch City <i>Garfield County Mayor</i> <i>Representative</i>	Mayor Connie Robinson, Paragonah Town <i>Iron County Mayor Representative</i>		
Ms. Carolyn White Beaver County School District Representative	Mr. Bart Palmer Garfield County School District Representative	Mr. Alan Adams Iron County School District Representative		
KANE COUNTY WASHINGTON COUNTY OTHER BOARD MEMBERS				
Commissioner Mark Habbeshaw Kane Co. Commission Representative	Commissioner James Eardley Washington County Commission Representative	Ms. Jill Elliss Dixie State College Representative		
Mayor Kim Lawson, Kanab City <i>Kane County Mayor Representative</i>	Mayor Dan McGuire, Rockville Town <i>Washington County Mayor</i> <i>Representative</i>	Mr. Mark Barton Southern Utah University Representative		
Ms. Colene Brinkerhoff Kane County School District Representative	Mr. Larry Stephenson Wash. County School District Representative	*Ex-Officio Members		



Five County Association of Governments

Annual Report

July 1. 2004 through June 30, 2005

### **ASSOCIATION STAFF**

#### **Executive Director**

John S. Williams Executive Director

#### Support Staff

Jo Seegmiller Management Services Coordinator

#### **Community & Economic Development Division**

Kenneth L. Sizemore Director, Community & Economic Development Division

Curtis L. Hutchings Senior Planner Reed Erickson Iron County Circuit Rider Planner Diane Lamoreaux CDBG Program Specialist

Gary O. Zabriskie Associate Planner Thomas E. Barlow Garfield County Circuit Rider Planner

Community Fire Planner

Keith Parke

Lowell Elmer Transportation Planner

#### Human Services Division

Beth A. Cottam Director, Human Services Division

#### Human Services

Carrie Dennis Aging Program Coordinator

Kristi Lasson Case Manager

Barbara Hagen Case Manager

Anna Shingleton Support Services Coordinator Janeil Esplin-Jackson Case Manager

Jim Mowery Case Manager

Debbra Sullivan Case Manager

Rosanne Tietjen Secretary, Human Services Tracy HeavyRunner Case Manager

Peggy Garrison Case Manager

Carolyn Moss Accounting Technician



July 1. 2004 through June 30, 2005

#### Aging

Robert Rasmussen Director, Area Agency on Aging Jennie Cerrito Ombudsman

#### **RSVP & Volunteer Center**

Linda Sappington Director, Five County Volunteer Centers & Senior Corps

Margaret Pfaffenberger Administrative Assistant (Beaver/Garfield/Iron)

Nancy Siebert Foster Grandparent Coordinator

Elisabeth Barker Director. Child Care Resource & Referral, Western Region

Sarah Ohms Data Specialist

Julie Michelson (left July 2004) Technical Assistance Specialist

Harmony Langford Training Supervisor

Doug Carlson Weatherization Coordinator

Todd Ille Labor Assistant Collene Taylor

Administrative Assistant (Washington)

Terra Sue Robinson Volunteer Coordinator (Kane)

Stay C Litster Senior Companion Coordinator

#### **Child Care**

Kim Kitteridge Quality Improvement Consultant

Lauri Marsh Referral Specialist

Daneene Taylor Training Specialist

Anya Yeager Quality Improvement Consultant

#### Weatherization

Kirby Lambert Energy Auditor

Steven Clay Labor Assistant

#### Housing

Danna Alvey Program Specialist Ron Cardon Volunteer Coordinator (Beaver/Garfield/Iron)

Dennis Broad Coordinator - Court Ordered Community Service

Abbey Kyhl Program Specialist

Charla Sorensen Office Coordinator

Amber White (left Dec. 2004) Referral Counselor

Leslie Hlebasko Training Support

Ferl Chamberlain Weatherization Supervisor

Preston Davis (left Dec. 2004) Labor Assistant



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## **BUDGETS**

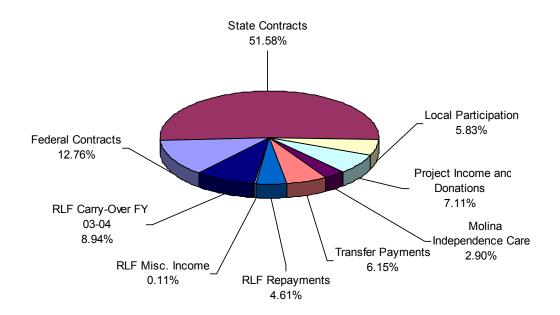


**Five County Association of Governments** 

Annual Report July 1. 2004 through June 30, 2005

### **CONSOLIDATED BUDGET** July 1, 2004 through June 30, 2005

REVENUES	
Federal Contracts	\$981,917
State Contracts	\$3,969,394
Local Participation	\$448,915
Project Income and Donations	\$547,397
Transfer Payments	\$223,514
Molina Independence Care (MIC)	\$473,255
RLF Repayments	\$354,457
RLF Misc. Income	\$8,231
RLF Carry-Over FY 03-04	\$687,996
Total	\$7,695,076



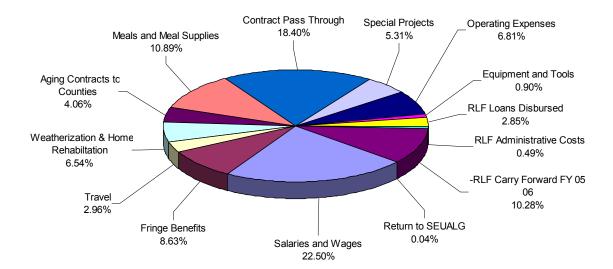


**Five County Association of Governments** 

Annual Report July 1. 2004 through June 30, 2005

### **CONSOLIDATED BUDGET** July 1, 2004 through June 30, 2005

EXPENDITURES		
Salaries and Wages	\$1,731,125	
Fringe Benefits	\$664,383	
Travel	\$228,032	
Weatherization & Home Rehabilitation	\$452,500	
Aging Contracts to Counties	\$312,667	
Meals and Meal Supplies	\$837,896	
Contracts Pass Through	\$1,416,003	
Special Projects	\$408,660	
Operating Expenses	\$524,085	
Equipment and Tools	\$69,041	
RLF Loans Disbursed	\$219,208	
RLF Administrative Costs	\$37,491	
RLF Carry Forward FY 05-06	\$790,737	
Return to SEUALG	\$3,248	
Total	\$7,695,076	

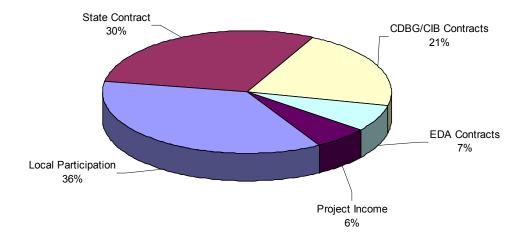




### **COMMUNITY & ECONOMIC DEVELOPMENT DIVISION BUDGET**

July 1, 2004 through June 30, 2005

REVENUES	
Local Participation	\$345,479
State Contracts	\$285,109
CDBG/CIB Contracts	\$200,752
EDA Contracts	\$66,000
Project Income	\$59,671
Total	\$957,011

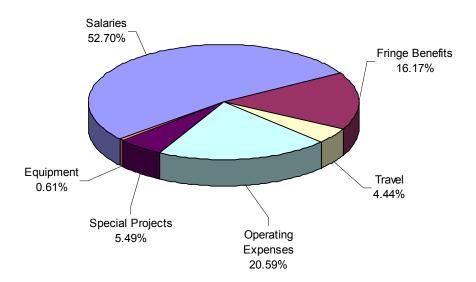




### **COMMUNITY & ECONOMIC DEVELOPMENT DIVISION BUDGET**

July 1, 2004 through June 30, 2005

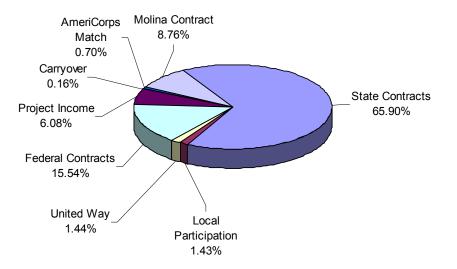
EXPENDITU	RES
Salaries	\$504,377
Fringe Benefits	\$154,783
Travel	\$42,500
Operating Expenses	\$197,029
Special Projects	\$52,500
Equipment	\$5,822
Total	\$957,011





### HUMAN SERVICES DIVISION BUDGET July 1, 2004 through June 30, 2005

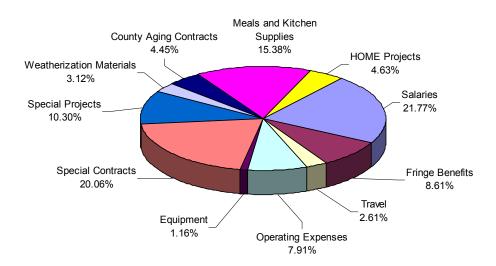
REVENUES	
State Contracts	\$3,559,949
Local Participation	\$77,074
United Way	\$77,600
Federal Contracts	\$839,501
Project Income	\$328,477
Carryover	\$ 8,500
AmeriCorps Match	\$38,025
Molina Independence Care (MIC)	\$473,255
Total	\$5,402,381





### HUMAN SERVICES DIVISION BUDGET July 1, 2004 through June 30, 2005

EXPENDITURES	
Salaries	\$1,176,187
Fringe Benefits	\$465,009
Travel	\$141,096
Operating Expenses	\$427,415
Equipment & Tools	\$62,711
Special Contracts	\$1,083,503
Special Projects	\$556,397
Weatherization Materials	\$168,500
County Aging Contracts	\$240,667
Meals and Kitchen Supplies	\$830,896
HOME Projects	\$250,000
Total	\$5,402,381





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## **ADVISORY COUNCILS**



July 1. 2004 through June 30, 2005

### **ADVISORY COUNCILS**

There are eleven advisory boards and councils which each have specific responsibilities for providing direction to programs under their charge. These groups also advise the Five County Association of Governments Steering Committee members concerning the operation of their respective programs. The members of these boards and councils serve voluntarily and devote their valuable time in order to help the programs run smoothly and help to improve the quality of life in Southwestern Utah. Members of these boards and councils are noted on the following pages.

#### REVOLVING LOAN FUND LOAN ADMINISTRATION BOARD

Dale Edwards, *Chair Wells Fargo Bank* 

Doug Bringhurst, *Vice-Chair Village Bank* 

Dana Schmutz Certified Public Accountant

Jeff Marchant Cedar Builders Supply Joe C. Judd Western Regional Council on Workforce Services

Wallace A. Lee Garfield County Attorney

Dennis E. Stowell Steering Committee

#### ECONOMIC DEVELOPMENT ADVISORY COUNCIL

Commissioner Dennis E. Stowell, Chair FCAOG Steering Committee

Karen Alvey, Co-chair Western Regional Council on Workforce Services

Tom Barlow Garfield County Economic Development

Nancy Dalton Utah Small Cities, Inc. Dale Edwards Revolving Loan Fund Administration Board Chair

Rob Adams Beaver County Economic Development

Scott Hirschi Washington County Economic Development

Ty Tippets Color Country Community Housing, Inc. Terry Keyes Cedar City/Iron County Economic Development

Jim Matson Kanab City Economic Development

Travis Parashonts Paiute Indian Tribe of Utah

Beth Cotttam FCAOG - Human Services



July 1. 2004 through June 30, 2005

#### FIVE COUNTY CAREGIVER ADVISORY COUNCIL

Carrie Dennis Five County AOG, Aging Services Connie Lloyd Iron County Council on Aging

Ron Cardon Iron County Volunteer Center

Susan Orton Adult Protective Services - Cedar City Office

Carolyn Stuercke Applegate Home Health Alzheimer's Support Group

Amber Bringhurst Horizon Home Health

Kathy McKean Legacy House - Alzheimer's Support Sonnie Yudell Utah State Division of Adult

and Aging Services

Norma Perkins Adult Protective Services -St. George Office

Mark Corry Beehive Homes -Washington County

Debbie Cox Southern Utah Home Care

Tom Williams Red Rock Center for Independence Betty McCarty Dorma Preston Washington County Council on Aging

LuAnn Lundquist Washington County Caregiver

Carrie Hill Alzheimer's Association

Tom Adams Home Instead - Prime

Pat Thomas Southwest Public Health Department

#### **AGING & NUTRITION SERVICES ADVISORY COUNCIL**

BEAVER COUNTY	GARFIELD COUNTY	IRON COUNTY	KANE COUNTY	WASHINGTON COUNTY
Sharon Griffiths	Betty Cooper	Vern Kupfer	Lucille Perkins	Shirlea Gilsdorf
Norma Foster	Marlene Haws	Arlen Grimshaw	Carol Peters	Jack Kingsbury, <i>Chair</i>
Millie VonRitchie	Gloria Hayden	Hazel Jean Robinson	Mary Stevens	Wesley Hunt
Maurine Sly	Wynona Henderson	Doug Maxwell	Julie Taylor	Janice Blodgett



HUMAN SERVICES COUNCIL				
BEAVER COUNTY	GARFIELD COUNTY	IRON COUNTY	KANE COUNTY	WASHINGTON COUNTY
Mark Whitney Commissioner	Maloy Dodds Commissioner	Gene Roundy Commissioner	Ray Spencer Commissioner	Jim Eardley Commissioner
Dennie Matthews	Jim Yardley	Dennis Moser, <i>Chair</i>	Tim Christensen	Orin D. Heideman
Chris Angell	Arthur Cooper	Terrie Reynolds	Heather Ruckman	Diane House

## FIVE COUNTY FEDERAL EMERGENCY MANAGEMENT AGENCY

Commissioner James J. Eardley Local Government	Richard Caufield American Red Cross	The Reverend Mary Allen Protestant Organization	
Rita Osborn <i>United Way Iron County</i>	Mike Williamson Salvation Army	Deacon Joe Regan Catholic Organization	

United Way Iron County

**Debbie Justice** Jewish Organization

Tara Marlow Native American Other Board Member Bishop Gary Welch

**Darrel Hinshaw** 

Church of Jesus Christ of Latter Day Saint (Low Income Representative)

**Dennis Moser** Other Board Member Catholic Organization

Anna Shingleton Homeless Single Parent

Margery Marshall Low Income Representative

#### NATURAL RESOURCES COMMITTEE

BEAVER	GARFIELD	IRON	KANE	WASHINGTON
COUNTY	COUNTY	COUNTY	COUNTY	COUNTY
Billy Dalton	Maloy Dodds	Dennis Stowell	Ray Spencer	Alan Gardner
Commissioner	Commissioner	Commissioner	Commissioner	Commissioner
Bryan Harris	Clare Ramsay Commissioner	Scott Truman <b>,</b> <i>Chair</i>	Mark Habbeshaw <i>Commissioner</i>	Jim Eardley Commissioner
Vacant Position	Brian Bremner	Alan Adams	Daniel Hulet Commissioner	John Willie



July 1. 2004 through June 30, 2005

#### CHILD CARE RESOURCE AND REFERRAL, WESTERN REGION ADVISORY BOARD

Lynda Worthington Office of Licensing/Child Care

Roxanna Johnson Southern Utah University - HeadStart

Tim Eicher Dixie State College - Family and Consumer Science

Shawn Christiansen/Rea Gubler SUU Family and Consumer Science

Desiree Brush Family Child Care Provider Jan Downs Iron County Schools

Ann Green Title I Coordinator - Washington County Schools

Valerie Compton Early Intervention Specialist - The Learning Center

Denise Dunn DWS - Region Program Specialist

Jennie Orison Family Child Care Provider



FIVE COUNTY SENIOR SERVICE CORPS (RSVP, SCP) & VOLUNTEER CENTER ADVISORY COUNCILS			
Iron County	Kane County Senior Corps / Volunteer Center	Washington County Volunteer Center	Washington County Senior Corps
Steve Ahlgreen, Chair Utah Summer Games	Sandy Kerr Victims Advocate (City of Kanab)	Frank A. Allen, <i>Chairman</i> <i>Attorney</i>	Maggie Bozsoki, Chair Senior Companion Volunteer
Tyler Garfield, Chair-Elect <i>USU Extension</i>	Randy Soderquist Southwest Center	Brad DeMille, Treasurer <i>CPA</i>	Adele Burbridge Kane County Representative
Norma Baker Senior Companion	Shalae Brown Gardner Foundation	Richard Caulfield Emergency Management	Ben Libick <i>Hurricane Valley</i> <i>Representative</i>
Pam Branin SUU Service & Learning Center	Lamont Smith Kane County Sheriff	John Redfearn <i>Local Clergy</i>	Bonnie Hilton <i>St. George</i> <i>Representative</i>
Joy Farrance Foster Grandparent Senior Companion	Tom Cram Kanab City Police Chief	Dr. Hal Hickman Educator, Marketing Specialist	Rae Sorensen Bloomington Representative
Linda Garrett RSVP Volunteer	Kay Burningham Citizen Volunteer	Elaine Christensen Local Resident	Glory Jean Brewer Senior Volunteer
LaRee Garfield Community Member		Marni Pahl Local Businesswoman	
Angela Hackwell Community Member		Robert Evans Local Businessman	
Boyd Redington RSVP Volunteer		Dawna Kenworthy Local Non-Profit Director	
Mary C. Reese RSVP Volunteer		Richard Land Retired Local Resident	
		Kris Neal Local Businesswoman	
		Jerry Rasmussen Local Government	



#### DIXIE METROPOLITAN PLANNING ORGANIZATION (DMPO) **Dixie Transportation Executive Council** (DTEC - MPO Policy Body)

#### Voting Members:

City of Ivins	Mayor Daren Barney
City of St. George	Mayor Daniel McArthur
City of St. George	Councilmember Suzanne Allen, Chair
City of St. George	Councilmember Bob Whatcott
City of Santa Clara	Councilmember Rick Rosenberg, Vice-Chair
City of Washington	Councilmember Roger Bundy
Washington County	Commissioner James Eardley
State Transportation Commission	Commissioner Jerry Lewis
Non-voting	Members:

Five County AOG	Lowell Elmer
UDOT	Elden Bingham, MPO Planning Coordinator
UDOT Region 4 Director	Dal Hawks



#### DIXIE METROPOLITAN PLANNING ORGANIZATION (DMPO) Dixie Transportation Advisory Committee (DTAC - MPO Technical Advisory Committee)

City of lvins	Dave Glenn, Public Works Director
City of St. George	Larry Bulloch, Public Works Director
City of St. George	Dave Demas, City Engineer, Vice-Chair
City of St. George	Aron Baker, City Traffic Engineer
City of Santa Clara	Jack Taylor, Public Services Director
City of Washington	Mike Shaw, Public Works Director, Chair
Washington County	Ron Whitehead, Public Works Director
UDOT Cedar District	Scott Munson, District Director
Non-voting	<u>Members:</u>

City of Hurricane	Mac Hall, Public Works Director
UDOT	Clayton Wilson, Planning Engineer Region 4
Five County AOG	Lowell Elmer



### **PROGRAM SUMMARIES**



### Community & Economic Development Division

### **PLANNING ASSISTANCE**



The Five County Association of Governments, through Community Development Block Grant (CDBG), Economic Development Administration (EDA), Permanent Community Impact Fund Board (PCIFB) and local contributions, provides technical planning assistance to the counties and communities of the region upon request. Some of the services provided during the preceding year are listed below:

#### **BEAVER COUNTY**

- Beaver County Planning & Technical Assistance; Circle 4 Farms Socio-Economic Study
- Beaver City Planning & Technical Assistance - General Plan and Zoning Ordinance Updates

#### **GARFIELD COUNTY**

- Garfield County Planning and Technical Assistance - Circuit Rider Planner; Public Lands Research; General Plan and Zoning Ordinance Updates; Specific Issues Training; Business Development Center Project Assistance
- Scenic Byway 143 Project Participation
- Boulder Town Planning and Technical Assistance
   General Plan Update; General Plan Survey Assistance; Specific Issues Training
- Escalante City Planning and Technical Assistance
   General Plan and Zoning Ordinance Updates;
   General Plan Survey Assistance; Annexation Plan
   Assistance; Specific Issue Training
- Henrieville Town Planning and Technical Assistance - Subdivision Ordinance Review/ Update; Specific Issues Training

- Grand Staircase-Escalante National Monument - Review and Comment on Various Project Proposals and Plan Implementation
- Antimony Town Planning and Technical Assistance - General Plan Review/Update; Specific Issues Training
- Cannonville Town Planning and Technical Assistance General Plan Preparation; Specific Issues Training
- Hatch Town Planning and Technical Assistance - General Plan Review/ Update; Main Street Project Assistance; Specific Issues Training
- Panguitch City Planning and Technical Assistance - General Plan, Zoning and Subdivision Ordinance Review/ Updates; Annexation Plan Assistance; Specific Issues Training; Economic Development Assistance

.



July 1. 2004 through June 30, 2005

 Tropic Town Planning and Technical Assistance -General Plan, Zoning and Subdivision Ordinance Updates; Affordable Housing Issues; Specific Training Issues; Smartcom TA; Technology Center Technical Assistance; GIS Mapping

#### **IRON COUNTY**

- Iron County Planning and Technical Assistance -Circuit Rider Planner; General Plan, Zoning and Subdivision Ordinance Updates; Sewer Service Area Study/Analysis; Trails Development Assistance; Iron County/Cedar City UDOT Corridor Plan; Group Home Ordinance Development; Specific Issues Training; Urban/ Iron County Coordinating Committee (Mayors) -Interlocal Planning Agreement Preparation and Transportation System Coordination
- Brian Head Town Planning and Technical Assistance - General Plan, Zoning and Subdivision Ordinance Updates; Annexation Plan Assistance; Specific Issues Training; U of U Citizen Planner Training; Sign Ordinance and Group Home Ordinance Development
- Parowan City Planning and Technical Assistance -General Plan Zoning and Subdivision Ordinance Updates; Annexation Assistance; Airport Overlay Zone
- Paragonah Town Planning and Technical Assistance - Subdivision Ordinance Update; Annexation Plan Assistance; Group Home Ordinance Development; Specific Issues Training; U of U Citizen Planner Training

#### KANE COUNTY

- Grand Staircase-Escalante National Monument -Comments and Comments on Various Project Proposals and Plan Implementation
- Orderville Town Planning and Technical Assistance - Subdivision Ordinance Review; Specific Issues Training

- Cedar City Planning and Technical Assistance - Annexation Plan Development; General Plan, Zoning and Subdivision Ordinance Updates; PUD and Sign Ordinance Development; Cedar City Golf Course/ SITLA; Group Home Ordinance Development; Specific Issues Training; and U of U Citizen Planner Training
- Enoch City Planning and Technical Assistance - General Plan, Zoning and Subdivision Ordinance Updates; PUD and Sign Ordinance Development; Group Home Ordinance Development; Annexation Plan Assistance; Specific Issues Training and U of U Citizen Planner Training
  - Kanarraville Town Planning and Technical Assistance - Zoning and Subdivision Ordinance Updates; Annexation Plan TA; Group Home Ordinance Development

Kanab City Planning and Technical Assistance - General Plan and Zoning Ordinance Updates



July 1. 2004 through June 30, 2005

#### WASHINGTON COUNTY

- Dixie Transportation Advisory Committee Staff Assistance; Plan Development; MPO Planning
- St. George City Transportation Plan and Transit Planning Issues and Coordination
- Santa Clara City Planning and Technical Assistance - Preservation District Design Guidelines Preparation

#### **DISTRICT**

- Southwestern Utah Planning Authorities Council (SUPAC) Participation
- Five County AOG Web Page Refinement and Data Development
- Utah Chapter American Planning Association (APA) Participation
- Consolidated Plan Preparation
- Utah Department of Transportation State Transportation Plan and Strategic Planning Process Participation
- Attendance at Several Conferences and Training Sessions regarding Housing

- Southwest Utah Population Estimates Coordination/Participation
- Utah Geological Survey Participation
- Rural Down Payment Assistance Program
   Coordination and Revolving Loan Fund
   (First Time Home Buyers)
- Utah Population Estimates Committee Participation
- Geographic Information System (GIS) Data Base Development and Coordination with G5 Committee for GIS Users in Five County Region

### NATURAL RESOURCES



The Five County Association of Governments frequently receives notice of various projects within or adjacent to the region which may have environmental or natural resource implications. Association staff review and evaluate many of the proposals for the benefit of the constituent counties and interested parties. A listing of reviews and evaluations is shown below:

- Washington County Water Conservancy District Virgin River Watershed Advisory Committee Participation
- Natural Resource Advisory Council to work with U.S. Forest Service to update Dixie and Fish Lake National Forest Plans
- Endangered Species Proposal Responses
- Participation in the Lower Virgin River Fuels and Fire Plan



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 More than 40 responses to USFS, BLM and NPS project proposals and presentations to Five County AOG Steering Committee

### EDA PROJECTS



The Five County Association of Governments receives funding from the Economic Development Administration (EDA) to assist the region in its economic and community development efforts. Many of the funded efforts are noted under the "Planning Assistance" section of the annual report. Other efforts and accomplishments are noted below:

- Updated and added to the economic and demographic data base
- Participated as a State Business and Industry Data Affiliate
- Participated in the Arizona Strip Alliance, now known as the Canyon Region Economic Development Alliance
- Partnered in the Garfield County Rural Business Development Center project

- Provided assistance to community and economic development groups
- Administered a regional Revolving Loan Fund comprised of EDA and CDBG funds
- Southwest Utah District Economic Development Advisory Council - Coordination for Economic Development in the Region

### RURAL DEVELOPMENT ASSISTANCE

The Five County Association of Governments provides technical assistance and information to the counties and communities of the district and to their respective economic development entities. The purpose of such assistance is to further the cause of economic development of the district in order to develop more basic industries, to create more employment opportunities, and to diversify the economic base. The following listing shows efforts made by FCAOG in this area:

- Revolving Loan Fund Marketing & Monitoring
- Acting Color Country RC&D Coordinator
- Utah Small Cities, Inc. Participation
- Garfield County Smart Site Project
   Development

- Utah Rural Development Council Participation
- Economic Development Corporation of Utah Participation
- Paiute Tribe of Utah Community and Economic Development Coordination



### **COLOR COUNTRY RC&D COORDINATION**



Color Country Resource, Conservation and Development, Inc. (RC&D) is a local, grassroots organization that has been active in southwestern Utah resource conservation and community development projects since the 1970s. The organization originated as a program administered by the Five County Natural Resources Committee. The RC&D subsequently received funds to employ a full time Coordinator

through the USDA Natural Resource Conservation Service (NRCS). The former full time Coordinator retired in April 2005 and federal budget proposals left future funding for the position unsure. The Utah State NRCS Conservationist approached the Five County AOG with a proposal that the AOG provide staff support to Color Country RC&D until funding for a full time Coordinator becomes more secure. This arrangement will remain in effect until at least late 2005.

The purpose of the RC&D program is to encourage and improve the capability of volunteer, locally elected, and civic leaders in designated RC&D areas to plan and carry out projects for resource conservation and community development. Projects relate to the following four areas: (1) Land Conservation; (2) Community Development; (3) Land Management; and (4) Water Management. The RC&D program helps people care for natural resources and improve the quality of life in their communities. The RC&D Council (volunteers representing public and private sector sponsors and other local organizations) undertake community driven actions that are strategically focused on regional resource conservation and economic viability. RC&D priorities are set by area residents to meet their needs.

The Mission Statement of Color Country RC&D is: "To provide to local leadership the opportunities to fully coordinate and utilize the services for all available resources and at the same time, improve their communities economy, environment, and way of life."

Current projects being administered by the RC&D include:
Scenic Byway 12 planning and coordination grant administration
Highway 143 corridor management planning grant administration
Tropic Main Street grant administration
Boulder Town General Planning grant administration
The RC&D has also awarded small "seed" grants to
assist worthy community projects such as:
assist worthy community projects such as: Everett Reuss Day Festival in Escalante
Everett Reuss Day Festival in Escalante
Everett Reuss Day Festival in Escalante Red Canyon Visitors Center



### SMALL CITIES COMMUNITY DEVELOPMENT BLOCK GRANT PROGRAM



The 2005-2006 program year was the 24<sup>th</sup> year that the Governor of the State of Utah elected to administer the Small Cities Community Development Block Grant (CDBG) Program, whose purpose is "to assist in developing viable urban communities by providing decent housing, suitable living environment and expanding economic opportunities, principally for persons of low and moderate income." The Five County Association of Governments has been designated by the State of Utah to receive and evaluate applications for CDBG funds within the southwest region.

All CDBG projects are required by Congressional mandate to meet one of three identifiable "National Objectives" in order to qualify for funding. The three National Objectives are: 1) low and moderate income benefit; 2) aiding in the prevention or elimination of slums or blight; and 3) urgent, health welfare compliance. Projects are also reviewed for compliance with the regionally prepared Consolidated Plan.

Traditionally, the majority of CDBG funds have been allocated to "brick and mortar" projects such as fire stations, culinary water systems, wastewater systems, etc. More recently, a portion of the allocation has been used on projects intended to eliminate architectural barriers which limit access by disabled persons, payment of sewer connection fees, "buy-down" of interest rates for affordable housing projects, technical planning assistance, procurement of specialized vehicles for the safer delivery of nutritious meals to the region's homebound elderly and low to moderate income housing projects.



Meals on Wheels delivery vehicles were procured with CDBG funding for the region's senior citizens centers. (Summer 2004)

Each summer notification is sent by the State of Utah CDBG office to the FCAOG indicating that the CDBG program will continue for another year. The FCAOG then formally notifies each jurisdiction in the region of the new program year along with an announcement of the upcoming dates of the CDBG Application Workshops.

The Five County Association of Governments, in conjunction with the State of Utah Division of Community Development, conducts two Application Workshops, more commonly referred to as the "How-to-Apply" workshops. Each jurisdiction which intends to apply for funding for its own project, or to sponsor an eligible sub-grantee, such as a not-for-profit organization, is required to have an elected official attend one of the two workshops.

All applications that are received by the application deadline are reviewed by FCAOG and state CDBG staff for completeness and threshold eligibility. Complete, threshold eligible, project



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Local elected officials, senior citizens center representatives, FCAOG staff and state of Utah CDBG staff were honored by the attendance of Utah's U.S. Senator Orrin G. Hatch who cut a ceremonial ribbon at the public unveiling of 13 new Meals on Wheels Delivery vehicles. (August 10, 2004)

applications are then subjected to a comprehensive regional rating and ranking procedure using criteria regional developed and approved by the FCAOG Steering Committee.

Of the CDBG applications received by the FCAOG for FY 2005-06, the highest ranking projects were funded within the allocation budget and are identified in the following table:

CDBG PROJECTS FUNDED FY 2005-06 (Listed Alphabetically)			
GRANTEE	PROJECT	CDB	G \$
Beaver County on behalf of Beaver County Council on Aging	Milford Senior Citizen Center Replacement <b>Phase I - Site Preparation/Architect \$150,000</b> Phase II - Construction \$150,000	\$	150,000
Five County Association of Governments	Community Planning, Administration and Technical Assistance	\$	150,000
Cedar City on behalf of Iron County Care & Share	Infrastructure/Road Improvements and Purchase of Equipment for New Iron County Care & Share Warehouse	\$	150,000
Cedar City on behalf of Cedar Housing Authority	Housing Counseling and Down Payment Assistance	\$	26,100*
Iron County on behalf of Iron County Council on Aging	Addition at Cedar Senior Citizens Center Phase I - Site Preparation (Yr. 1, \$100,000) Phase II - Construction (Yr. 2, \$140,000)	\$	140,000
Kanab City on behalf of Color Country Community Housing Inc.	Mesa Hills Affordable Housing Project - Infrastructure	\$	150,000
Washington County	ADA Project throughout Washington County (All county-owned facilities into compliance with Americans with Disabilities Act)	\$	80,000
Washington County	Enterprise Senior Citizen Center Improvements	\$	48,646*
TOTAL FY 2005-06 CDBG FUNDS ALLOCATED *Funds returned by Washington County (\$75,000.00) from FY 2002 and reallocated TOTAL ALLOCATION 2005-06, INCLUDING REALLOCATED FUNDS			819,746 75,000 894,746



## **REVOLVING LOAN FUND**



The Five County Association of Governments administers a Revolving Loan Fund (RLF) under the direction of the RLF Administration Board. The purpose of the RLF is to create jobs for primarily low and moderate income persons by providing "gap financing" to qualified businesses within the region. The RLF has experienced great success since its inception in July 1987. The original fund was comprised of combined EDA and CDBG funds

totaling \$841,753. The RLF was recapitalized in 1989 with an additional \$118,000 of CDBG funds. Additional capital has been provided by the Farmers Home Administration (\$140,000) and the Utah Technology Finance Corporation (\$80,000). An additional \$300,000 EDA award, matched with \$116,667 of CDBG funds was approved in March 1996. An additional \$57,500 of USDA funds from the Four Corners Sustainable Forests Partnership were added to the fund in 2002 for the specific use of assisting timber-related businesses. The status of the RLF as of June 30, 2005 is noted in the following table:

Amount of loans approved	\$ 5,754,201
Number of loans approved	92
New jobs created	725
Jobs retained	197

Loans from the Five County Association of Governments RLF have been made to qualified businesses in Southwest Utah. The distribution of approved loans as compared to population distribution by county is shown below:

DISTRIBUTION OF RLF LOANS BY COUNTY				
COUNTY	2004 Census ESTIMATE	POPULATION AS % OF REGION POPULATION	DOLLAR AMOUNT OF APPROVED FCAOG RLF LOANS	% OF TOTAL LOAN DOLLARS
Beaver	6,077	3.7	\$ 100,000.00	1.7
Garfield	4,427	2.7	\$ 1,533,419.88	26.6
Iron	36,285	22.3	\$ 848,855.62	14.8
Kane	6,178	3.8	\$ 187,500.00	3.3
Washington	109,924	67.5	\$ 3,084,425.67	53.6
TOTALS	162,891	100.0	\$ 5,754,201.00	100.0



## PERMANENT COMMUNITY IMPACT FUND BOARD



The Utah Permanent Community Impact Fund Board provides loans and/or grants to state agencies and subdivisions of the state which have or may be socially or economically impacted by mineral resource development on federal lands. Under the Federal Mineral Lease Act of 1920, lease holders on public land make royalty payments to the federal government for the development and production of non-metalliferous minerals. In Utah, the primary source of these royalties is the commercial production of fossil fuels

on federal land held by the U.S. Forest Service and the Bureau of Land Management. Since the enactment of the Mineral Lease Act of 1920, a portion of these royalty payments, called mineral lease payments, has been returned to the state in an effort to help mitigate the local impact of energy and mineral developments on federal lands. The state of Utah then allocates 32.5% of the royalties as Permanent Community Impact Funds. The PCIFB will only fund those applications which are submitted by an eligible applicant for an eligible project.

The Utah statute creating the Board specifically defines eligible applicants as any of the following: counties, special service districts, cities, special improvement districts, towns, water conservancy districts, school districts, water or sewer improvement districts, building authorities, and housing authorities. The Five County Association of Governments assists, when requested, in the preparation and presentation of Community Impact Board applications for eligible entities within the region. Additional information on this program is available on the PCIFB web site which is located at: http://community.utah.gov/housing\_and\_community\_development/PCIFB/index.html

The following table lists the projects funded by the PCIFB that were funded during the previous year affecting southwestern Utah:

COMMUNITY IMPACT BOARD FY 2005 FUNDING SUMMARY		
ENTITY/PROJECT	GRANT AMOUNT	LOAN AMOUNT
Beaver City - Ballfield	\$ 97,000	
Escalante City - Senior Center	\$ 55,000	
Tropic Town - Streets	\$ 100,000	\$ 100,000
Iron County - Building Authority		\$ 231,000
Cedar City - Airport Improvements		\$ 1,500,000
Southwest Public Health - Building		\$ 2,200,000
Kane County - Building Authority	\$ 100,000	\$ 100,000
Kanab City - Golf Course		\$ 200,000
Glendale Town - Town Hall Remodel	\$ 108,300	\$ 108,000
Orderville Town - Swimming Pool		\$ 100,000
Ivins City - Parks & Trails		\$ 1,570,000
Toquerville City - City Hall		\$ 366,000
Totals	\$ 352,000	\$ 6,583,300



## **COMMUNITY FIRE PREVENTION PLANNING**



The United States Congress passed legislation creating the National Fire Plan in 2000. The Plan is intended to address catastrophic wildfires that continue to plague the West. A primary element of the National Fire Plan is the development of locally-generated Community Fire Plans that establish local fire response actions in areas with a high risk of wildland fire. The Association contracted with the Utah Rural Development Council and State Division of Forestry and Fire Control to assist local areas in the development

of Community Fire Plans. The effort extends into the Six County AOG service area. Keith Parke has been retained as an AOG Community Fire Prevention Planner, operating out of Cedar City. Keith is working with various local groups in developing community fire plans and facilitating training workshops. Below are highlights of the activities during FY 2005:

	Completed Community Fire Plans
Location	# of Subdivisions/Homes/Lots, etc.
Fire Prevention Advisory Council (Blue Ribbon Council)	15 local members representing Southern Utah

### **Community Fire Plans in Progress, In Order of Development**

Location	# of Subdivisions/Homes/Lots, etc.
Indian Creek, Manderfield, North Creek, Last Chance	30 homes, 14 lots
Glendale, Stout Canyon	183 homes
Grove (Beaver Canyon)	72 homes, 2 subdivisions
Boulder Town, Salt Creek	149 homes
Rainbow & Ireland Meadows, Meadow Lake Estates	74 homes, 2 subdivisions
Leeds, Silver Reef, Eldorado	402 homes
Gunlock Town	54 homes
Ruby's Inn	15 homes, 542 motel units
Zion View, Pine View Estates	56 homes, two subdivisions, 765 lots
Panguitch Lake	462 Homes, 985 lots



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Community Fire Plans in Progress, In Order of Development (possibly scheduled for the 2005 - 2006 year)

Zions Peaceful Acres / Zions Café Area

lvins, Kayenta

Virgin Valley

## **IRON COUNTY CIRCUIT RIDER PLANNER**



A county-wide Circuit Rider Planner position was implemented in Iron County in January 2000. Reed Erickson continues to serve as the Iron County Circuit Rider Planner and has recently moved office locations to the new Iron County Justice Center in Cedar City (82 North 100 East - office space provided by Iron County).

Review of annexation proposals, rezoning, and subdivision and development plans have taken a large percent of planning efforts during the past year. Iron County has seen a tremendous growth

spurt and generates a lot of interest in future development projects. Working with planning commissions, developers and legislative bodies to insure the best quality development has occupied a large percent of planning time this past year.

Major project accomplishments during FY2005 include the implementation and revision of Annexation Policy Plans for each of the communities in the County and the adoption of amendments to the Iron County General Plan, which will help the municipalities and county manage their growth. Work continues in establishing a major sewer master planned trunk line in Cedar Valley as well as establishing inter-local agreements to manage and fund sewer growth in Cedar Valley. Planning Commissions continue to be trained in planning principles and technical assistance has been provided for current and long-range planning projects. Significant revisions have been proposed and implemented to land management codes (general plans, zoning ordinances, and subdivision ordinances) in Brian Head, Kanarraville, Paragonah, Parowan, Iron County, Cedar City, and Enoch.



## GARFIELD COUNTY CIRCUIT RIDER PLANNER



A county-wide Circuit Rider Planner position was first implemented in April 1998 in Garfield County, and was unanimously supported by the cities and towns of the County.

The FCAOG is providing a full-time planner to assist these counties and those jurisdictions within it with General

Plan updating, Subdivision and Zoning Ordinance assistance, development review, and other staff planning duties as needed.

Major project accomplishments in Garfield County during FY2005 include: update of several zoning ordinances; adoption of new annexation plans; development of new GIS zoning maps; Scenic Byway 143 corridor study/planning; assisting in the skateboard park in new Panguitch; Garfield County RV ordinance, Zoning Map, and land use application procedures and forms; working with Panguitch on designating part of the city a historic district; Panguitch Main Street revitalization efforts; Boulder community survey to prepare for General Plan updates.

## DIXIE METROPOLITAN PLANNING ORGANIZATION DIXIE TRANSPORTATION PLANNING OFFICE



The Association continues to host the Metropolitan Planning Organization (MPO) which carries out the urban transportation planning process for the St. George Urbanized Area and 20 year planning boundary. A partnership charter declares the mission of the MPO is to provide unified transportation planning for Utah's Dixie, with a vision to provide a safe, pleasant, and efficient transportation system through proactive leadership and planning excellence.

The annual unified planning work program (UPWP) includes the following tasks:

- Administration, management and operations;
- Long and short range planning;
- Annual Transportation Improvement Program (TIP);
- Service to partners;
- Public involvement.

The UPWP is approved by local, state and federal authorities. The major tasks accomplished by the during FY2005 include:



- Monthly, quarterly and annual committee/council commitments fulfilled
- DTEC, DTAC, UDOT Enhancement and Planning programs & Legislative Task Force on Transportation Planning and highway jurisdaictional transfer, and the Statewide Joint Highway Committee.
- DTPO Budget and annual UPWP approved by local, state and federal authorities
- Achieved visibility with special interests, Legislature and Congressional groups
- Input on state and national policy
- Projects awarded within Congressional '05 Appropriations (Omnibus Bill):
  - Northern Corridor: \$1 Million
  - Atkinville Interchange: \$2.5 Million



Lessening roadway congestion is a primary goal of the Dixie MPO

The Dixie MPO is responsible for Managing and/or coordinating local special studies:

- Long Range Transportation Plan to year 2030 demographics, environmental mapping completed.
- SunTran Bus Facility EIS
- Western Corridor Study-South Part
- Bluff Street Corridor Study
- Atkinville Interchange Design
- Traffic Model Projections 2015 and final 2030
- Coordinated with State Division of Air Quality's non-regulatory monitoring plan;

The MPO web site is located within FCAOG's web site: http://www.fcaog.state.ut.us/dep/mpo/index.php

## WORLD WIDE WEB HOME PAGE



The Five County Association of Governments continues to maintain a web site. The FCAOG homepage on the World Wide Web is located at: http://www.fcaog.state.ut.us

Current information about the Association, staff members and the programs administered by the Association is available on the web site. Most of the Association staff can be contacted via e-mail and links are provided on the web site.

The Association continues to strive to improve the delivery of data and planning documents on its web site utilizing industry standard formats such

as Adobe PDF (Portable Document Format) files.

Suggestions and comments on the web site can be e-mailed to: webmaster@fcaog.state.ut.us



## ASSOCIATION NEWSLETTER



In April 2001, the Five County Association of Governments began publishing a monthly newsletter called *Five County News From 'R' View*. In April, 2002 the Association began publishing the newsletter every other month rather than monthly. In January 2004 the Association began publishing the newsletter on a guarterly basis and continues on that schedule.

The newsletter is intended as a public service vehicle to help keep local, state and federal elected officials, appointed board members, interested individuals and the public aware of what is happening in Southwestern Utah and how the Association is involved.

The newsletter is mailed to all county, city and town leaders in this region, Utah's congressional delegation and their aides, as well as other interested individuals and organizations.

All Association newsletters since their inception are available for viewing on the Association's web site.

If you desire to be added to our mailing list to receive the newsletter via regular mail, or have information or article suggestions or submittals to be included in a future edition, please contact the newsletter, Diane Lamoreaux, via telephone: (435) 673-3548, fax: (435) 673-3540 or e-mail: dlamoreaux@fcaog.state.ut.us



## Human Services Division



The primary purpose of the Human Resources Division is to maximize the effectiveness of human service resources being expended in the Five County area through direct services, comprehensive planning, proper resource management, resource development and program evaluation. We address needs by providing direct services and collaborating with a network of human service agencies and partners to assist individuals, families, and community groups to become self sufficient. We are the local Community Action Agency serving Southwest Utah. We work toward mitigating the causes and conditions of poverty in the region through a variety of means including employment, education, housing, transportation, accessing affordable health care and some emergency assistance.

The Five County Human Services Council has the responsibility for making policy recommendations to the Steering Committee of the Five County Association of Governments on all matters pertaining to Human Services in Southwest Utah. This council is a tripartite board, made up of one third elected public officials, one third low income representatives, and the remainder from the private sector. The Director of Human Services and agency receptionist provide staff support to the tripartite Council.

## HUMAN SERVICES ACTIVITIES FY 2004 - 2005

Human Services staff wrote and prepared State applications, compliance documents, and budgets. Staff administered programming, prepared and submitted required reports for Community Service Block Grant Program.

- Through funding from the Community Services Block Grant program 15,466 low income persons received 175,965 service units. This represents a 25% increase in persons served since last fiscal year.
- Contracted with local providers for the provision of 47,529 meals from shelter programs, 22,017 emergency food boxes, and 16,720 nights of emergency shelter.
- Provided 2,901 bus pass rides to Suntran and Cedar Area Transportation Service (CATS) passengers in support of meeting transit needs to places of employment, support services, health care access, and activities of daily living.
- Provided technical assistance in the use of federal 5311 funding for the Cedar Area Transportation Service.
- Worked with staff from the Community Transportation Association of America and



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representatives from Iron County transit and special interest groups as part of team guiding the transit technical assistance grant.

- Contracted with local programs for the provision of literacy services to 528 persons.
- Supported provision of English as a Second Language programming for 601 individuals leveraging Community Service Block Grant funds.
- Literacy programs were available to all five counties, but served mostly Iron and Washington Counties.
- Generated data for use in updating the Three Year Human Services Plan addressing prioritized national goals for Community Action, as well as the ten service categories of: Employment, Education, Income Management, Housing, Emergency Assistance, Nutrition, Linkages, Self Sufficiency, and Health.
- Provided support for Young Parent Program at Mill Creek High School assisting 21 teen parents to attend and advance in high school while 17 infants were provided 2,847 hours of care in an on-site nursery. Young Parents also completed parenting classes.
- Implemented additional data collection and more formal ROMA (Results Oriented Management and Accountability) compliance procedures with direct programming and increased awareness of ROMA compliance issues with Human Service Council and sub-contractors. Directed all Community Service Block Grant work plans to address at least one of the following required National Goals:
  - #1 Low-income people become more self-sufficient.
  - # 2 The conditions in which low-income people live are improved.
  - #3 Low-income people own a stake in their community.
  - # 4 Partnerships among supporters and providers of service to low-income people are achieved.
  - # 5 Agencies increase their capacity to achieve results.
  - #6 Low-income people, especially vulnerable populations, achieve their
  - potential by strengthening family and their supportive systems.
- Overhauled codes to unify regional data input to the Tracker data base system in order to generate measurable outcomes and prepare agencies for electronic transmission of report data to State Community Service Office.
- Provided bi-monthly newsletters (7,200 copies) to area pantries for distribution to individuals receiving regional emergency food boxes detailing consumer tips for wise use of limited resources, health and nutrition information, and recipe suggestions for use of food box items.

Provided staff support to the Five County Human Services Council and the allocation process of Community Service Block Grant funding and Social Service Block Grant funding in our region. Staff provided technical assistance and program monitoring to 10 Community Service Block Grant sub-contractors and six Social Service Block Grant providers in our regional area.

Human Services staff administered the local discretionary Social Service Block Grant (SSBG) program for this region. Staff provided oversight for the local application process. Provided technical assistance to applicants as needed. Monitored programming and processed payments to sub-contractors.



- 226 individuals from the five counties received 13,166 transportation rides provided from local discretionary SSBG grant funding. 38 of the 226 recipients were persons with developmental disabilities. The remaining 188 were all senior citizens.
- More than 100 individuals/families received supportive services assisting them to manage during crisis situations. Services included assistance to gain housing, transportation, jobs, clothing, health care, and food.
- Provided field support and local coordination to FTA Section 5310 funding providers. Worked with state UDOT (Utah Department of Transportation) staff and URSTA (Utah Urban and Rural Specialized Transportation Association) addressing rural transportation needs.

Worked with individual County Care and Shares and/or Food Network providers to prioritize local needs. Incorporated prioritized needs in State Emergency Food Network (EFN) application prepared for region.

- Advocated for local pantry needs in budget requests and scope of work.
- Administered regional (EFN) funding, providing appropriate documentation of expenditures to State.
- Assisted regional pantries in obtaining 1) Direct food purchases. Foods purchased were high in protein, such as meats, beans, and cheese. 2) Freezers to increase storage capacity. 3) Operations support covering items such as rent costs and some utility charges. 4) Additional supports helped with facility repairs and connection of a food storage unit to a power source.
- Planned, sponsored and provided training for two regional Emergency Food & Shelter meetings with pantry providers.

Worked with both State and with local counties (Beaver, Garfield, and Kane) to secure available state set aside funds as directed by local organization recipient Federal Emergency Management Agency (FEMA) Board.

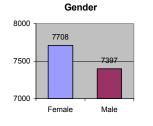
- Provided staff support to local FEMA Board administering allocation process for all jurisdictions designated in our region.
- Prepared individual FY 05 FEMA applications for each of the five counties in our region
- Worked with FEMA providers serving 64 emergency rent/mortgage payment supplements during the 2005 program year leveraging Federal Emergency Management Agency resources.
- Staff worked with each of the 11 individual FEMA providers to assure program compliance issues were met.
- AOG provided support as fiscal agent for all purchases throughout region.
- Staff successfully packaged and sent all required documents for all four FY04 jurisdictions to FEMA National Board which were reviewed and cleared in a timely manner.



The Human Services Unit provided Emergency Food and Shelter Umbrella Supporting to thirteen (13) pantry sites within the five county area.

- Assisted in the procurement of 1,343,838 pounds of food for pantry use in Emergency Food Boxes. 358,574 pounds were from the United States Department of Agriculture, and 985,264 pounds of food were from the Utah Food Bank.
- Regional food pantries were assisted by local food drives from Boy Scouts, Letter Carriers, education groups, corporate sponsors, and community members in bringing in 658,415 pounds of food.
- AOG staff collected statistical data from each regional food pantry provider, prepared required reports, and submitted them to State as required.

Profiles of CSBG consumers in the Five County area:



Family Type

3104

581 430

2Adult/Couple

1325

Parent

Two

4000

3000

2000

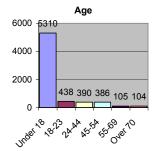
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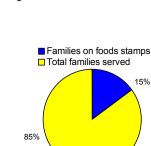
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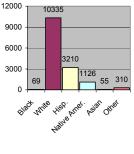
1124

Single Parent <sup>7</sup> Female 166

### 2005 Profiles of CSBG Consumers in the Five County Area







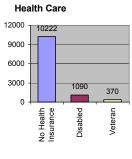
Housing

Rent

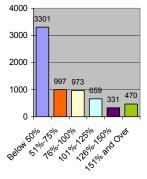
1517

Homeless

Ethnicity







43

5000

4500

4000

3500 3000

2500

2000

1500

1000

500

0

1109

Own



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Conducted five Human Services Public Forums, one in each of the Five Counties. Prioritized at least one or two areas of need for development of action plans for each individual county in coordination with local resource groups and forum participants.

Definition of "poverty" given by forum attendee: *"When you work a full time job and still can not pay basic bills and support your family"* 

### Examples of Needs/Challenges identified at local Public Forums:

[Participants are invited to get involved in generating solutions and taking action in appropriate resource develop.] Information from forums is given to Human Services Council for consideration in prioritizing human service needs and work with limited discretionary funding.]

Washington County	Iron County	Beaver County	Garfield County	Kane County
Affordable housing unit stock decreasing -Affordable housing costs too high for builders -Wage scale low in service industry -In migration increasing housing market costs -Lack of support services where houses are more affordable -Many single parents lack education and resources needed to support family -Child Care issues -Undocumented persons can not get drivers licenses -Hispanic population being treated differently than others in business and as renters -Non Medicaid mental health issues -Lack of affordable dental services -Student testing issues	-Need to make medications affordable and accessible -Lack of affordable health insurance -Lack of Veteran's medical services in area -Need for medical equipment elderly can afford -Need for community health clinic -Need for affordable health care and dental care -No Grey Hound services in Cedar City -Lack of transportation for employment access (industrial park) -Need extended hours for Cedar Area Transportation Service -Lack of operational funding for special need transportation vehicles -Pay too low -Senior's retirement is losing valuebenefits threatened	-Doubling up of families in single household dwellings -Issues regarding undocumented workers -Lack of resources for youth -Lack of domestic violence shelter -Emergency Food network reorganization -Lack of Medicaid dental services	-Youth issues -Basic values -Work ethic, better use of time -Respect for elders -Teen pregnancy -Many senior's lack skills to use technology such as phones, computers -Need for more health options -Gone backwards on economic development -Poor economic conditions Need to go outside county for goods, services and training	-Lack of affordable health care insurance -Lack of dental providers accepting Medicaid -Lack of employment benefits -Lack of access to support services -Lack of affordable housing -Need mental health services for non- Medicaid population -Lack of Senior Companions in area -Need for local domestic violence shelter -Youth need structure and appropriate activities -Lack public transportation -Need to address Trades training in addition to education -Inadequate resources for high energy costs and maintenance

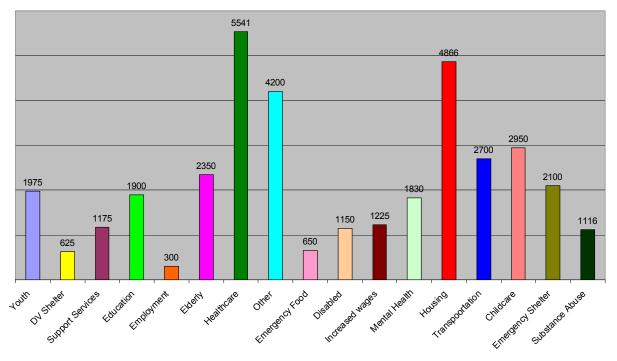


Completed two Human Services Needs Assessments:

1) Completed surveys generating public response from individuals attending public forums. This effort also provided needs assessment information for the Southwest Behavioral Health Center and the Department of Workforce Services, Red Rock Center for Independence, and for Color Country Community Housing.

2) Sampled emergency food box recipients in the three smaller counties to identify measurable outcome data for ROMA (Results Oriented Management and Accountability) compliance. Information from forums and needs assessment are used to prioritize area needs and issues where human resource development is prioritized.

### IF YOU HAD \$500 TO SPEND ON PUBLIC/SERVICE PROGRAMS, HOW WOULD YOU SPEND IT?



### Combined Data is for all 5 Counties



Provided support to regional counties and cities, the State, and the network of Human Services partners.

- Participated in and provided support for a variety of local and regional community councils, including: Human Services Coordinating Council of Washington Co.; Homeless Continuum of Care Coalition; and Chaired the Regional Interagency Council.
- Served as member of Utah Community Action Partnership Association;
- Staff has provided support as Vice Chair of the region's Homeless Coordinating Council and has coordinated preparation of draft plan required by state.
- Provided support as a member of the Southwest Utah Community Health Center Board. Assisted with technical assistance and support for addressing health care needs of low income persons in the five county area.
- Facilitated regional discussions with Legislators from Southern Utah and attendees at Citizen's Day at the Legislature.
- Supervised training site and placement for unpaid Department of Workforce Services internship and Experience Works consumers.
- Provided Board Trainings and evaluations for three of our region's non profit Boards.
- Staff served as a Commissioner for the Utah State Commission on Volunteers as Vice Chair and on executive committee.
- Staff served as Chair and provided support to the state's AmeriCorps Committee.
- Provided planning, organization, technical support, awards assistance and conducted formal Training session for the Regional XIII and X Community Action Conference.
- Provided administrative staff support, problem solving and technical assistance to AOG Human Service programs including Home and Community Based Aging programs, Molina Case Management, Volunteer Center support, Weatherization program, Home program, and supervision for Support Services Case Management.
- Staff was awarded the 2005 Helen Shaw Friends of Transit Award from URSTA (Utah Urban Rural specialized Transportation Association) for resource development, advocacy, and support of transportation programming in rural areas



## SUPPORT SERVICES CASE MANAGEMENT

During this last year of direct programming, our Support Service efforts have benefited over 300 persons with multiple barriers to self sufficiency. That included low income adults who were either unemployed, at risk of losing employment or were persons with no work history. These individuals received 1,780, units of direct support service work on their behalf.

Support Services Case Management works in partnership with the client, and where appropriate, the family. They provide holistic intervention to explore goals and ensure the right types of support are in place. The Case Manager will discuss what is most appropriate to the client's abilities, needs and goals, and what supports will be required to assist them in becoming self sufficient. The Case Manager assists the client in developing an individual plan that identifies how various services and supports work together to assist with gaining and or retaining employment. The Case Manager also works with local service providers and helps the client put their plan in action and review progress. Our service approach is based on a person-centered practice. Support Service Case Management involves the following activities for stabilizing home and families:

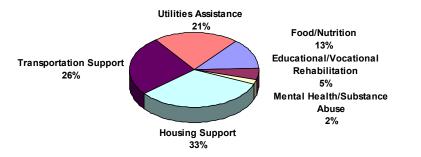
- Individual Needs Assessment
- · Assistance in helping families to set employment goals
- · Monitoring progress in achieving these goals
- · Problem solving support and individual encouragement
- Crisis advocacy
- Making referrals and brokering the establishment of relationships between clientele and local service providers. (housing, transportation, health, food/nutrition, mental health, employment, education/rehabilitation training)

### CASE STUDY

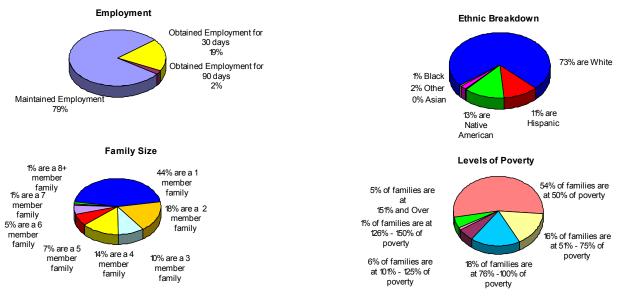
Charlene W. is a mother of three children. Unable to pay her traffic tickets Charlene served several months in the county jail. During her incarceration she and her parents made an agreement that the children would remain with the grandparents until Charlene was stable and had a place of her own. Upon release from the jail she had no job, no transportation, no money and no place to live. On her way to the homeless shelter a Support services staff stopped her, and asked her if she was in need of any services. Charlene explained her situation and an appointment was made for her to meet with the support services case manager at the local soup kitchen. The support services case manager and Charlene set employment goals and developed a plan to help get her started working towards self sufficiency. An advocacy call was made on her behalf to the local LDS Transient Bishop and a request for assistance with clothing and employment was made. Case management staff issued Charlene bus passes that made it possible for her to meet with the Transient Bishop. The Bishop supplied her with clothes and had Charlene interview for a position with Deseret Industries. A week later she was hired on full time. Currently, Charlene is now living at her parents and is supporting her children. Charlene is still employed and has gotten a used car from Deseret Industries. She expresses her gratitude to the Support Services Program and her Case Manager who believed in her and assisted her in accomplishing her goals.



In addition to the Support Service Case Management provided by AOG staff, other human service partnerships and linkages are utilized to stabilize additional unmet needs of our consumers. The following indicates the most common linkages made by staff in order to stabilize barriers to employment and/or employment sustainability.



By eliminating barriers to employability and employment sustainability clientele can become more self- sufficient. The charts below illustrate programming results over the past year:





### COMMUNITY SERVICE BLOCK GRANT (CSBG) ALLOCATIONS FY 2004 - 2005

Provider	Allocation
Southern Utah Learning Center & Literacy	\$14,910.00
Cedar Read	\$4,585.00
Mill Creek High School	\$19,880.00
Beaver County Food Network	\$16,898
Garfield Co. Care & Share	\$14,910
Iron County Care & Share	\$22,862.00
Kane County Hungry Pantry	\$14,910.00
Dixie Care & Share	\$40,754.00
District Transportation	\$3,500.00
Wordwise - District Resource Directory	\$5,515.00
Support Services Case Management & Referral	\$42,628.00
District Direct Program	\$35,700.00
FCAOG - Administration	\$7,458.00
Indirect Costs	\$12,374
Total Allocations	\$259,349.00

### SOCIAL SERVICE BLOCK GRANT (SSBG) ALLOCATIONS FY 2004 - 2005

Provider	Allocation
Beaver County Council On Aging	\$3,500.00
Garfield County Council On Aging	\$7,600.00
Iron County Council On Aging	\$7,200.00
Kane County Council On Aging	\$5,000.00
Turn Community	\$8,100.00
Washington County Council on Aging	\$8,100.00
FCAOG - Administration	\$6,509.00
FCAOG - Direct Programming	\$19,085.00
Total Allocations	\$65,094.19



### FEDERAL EMERGENCY MANAGEMENT AGENCY (FEMA) JANUARY 2004 TO DECEMBER 2004 EXPENDITURES

Iron County	Total Allocation
Canyon Creek Women's Center	\$1,800.00
Family Support Center - Cedar City	\$3,500.00
Iron County Care & Share	\$9,374.00
Total	\$14,674

Washington County	Total Allocation
Division of Child and Family Services	\$13,893.00
Dove Center	\$3,353.00
Dixie Care and Share	\$17,773.00
Discovery Club House	\$3,450.00
Total	\$14,674

Garfield County	Total Allocation
Garfield County Care and Share	\$5,570.00
Total	\$5,570.00

Two Counties: Beaver & Kane	Total Allocation
Beaver County Food Network	\$3,000.00
Kane County Hungry Pantry	\$3,000.00
Total	\$6,000.00



## IN-HOME AND COMMUNITY BASED AGING AND ADULT SERVICES



The Five County Area Agency on Aging (AAA) administers state and federal programs designed to offer relief to frail elderly or disabled adults with limited resources. These programs help to maintain the frail elderly or disabled adults in their own home or other community placement as an alternative to being institutionalized in nursing homes.

The programs administered by the Five County AAA for In-Home and Community Based Aging Services are:

- Medicaid Aging Waiver
- State Alternatives Program
- National Caregiver Support Program
- Medicaid Molina Independence Care (MIC) (Beginning August, 2004)

A referral is made to the Five County AAA by the individual, a family member, health care provider, etc. An intake worker will contact the individual referred, and/or family member, to obtain eligibility information. To qualify for services, an individual must meet the program eligibility requirements regarding age, social, economic need, and degree of frailty. Eligibility varies among programs.

Depending on individual needs and program eligibility, a variety of services can be accessed:

Case Management	Homemaker Services	Chore Services
Adult Day Care	Environmental Accessability Adaptations	Respite Care Services
Adult Companion Services	Supportive Maintenance/Aide	Personal Emergency Response & Reminder Systems
Personal Care Attendant Services	Non-medical Transportation	Specialized Medical Equipment and Assistive Technology
Home Delivered Supplemental Meals	National Caregiver Support Program may also provide: • Information • Assistance • Counseling • Support Groups • Training • Respite • Supplemental Services	<ul> <li>MIC (Molina Independence Program) may also provide services:</li> <li>In an Assisted Living or other community living options</li> <li>Pharmacy services &amp; medication set-up</li> </ul>



## AGING PROGRAM CASE MANAGEMENT



As part of the In-Home & Community Based Adult & Aging Services administered by the Five County Area Agency on Aging, a staff of trained professionals oversee the day-to-day operations of the programs & provide direct service to consumers. Seven licensed Social Service Workers provide case management services which include a comprehensive assessments of client's status & needs and the development of a individualized care plan in order to locate, coordinate & monitor necessary & appropriate services. Registered Nurses assist case management staff in the assessment & eligibility process and work

with case management to ensure client's needs are met. An accounting technician/secretary assists with the referral and intake process, data entry, quarterly reports, fiscal reports, billing & other accounting procedures. The Aging Program Case Management staff coordinates services available through In-Home and Community based programs, in addition to assessments, service monitoring and coordination, and care plan set up and development.

Case managers work directly with 7 home health agencies, 6 assisted living facilities, 15 other care providers, 3 state agencies, 5 County Coordinators, 1 tribal organization and numerous other outreach programs.

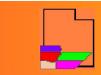
## LONG-TERM OMBUDSMAN

The Five County Area Agency on Aging has a part-time Ombudsman whose purpose is to promote, advocate, and ensure quality of care for residents of long term care facilities, including nursing homes, residential care homes, assisted living facilities, adult foster care homes, etc. The Ombudsman is an advocate of elderly residents and has authority under federal and state laws to receive and resolve complaints relating to elderly residents. An Ombudsman protects residents' rights, provides consultation to long term care facility staff, and helps with problems relating to nursing care, food, finances, personal privacy, activities and other concerns of residents.

## **AGING & NUTRITION SERVICES**



Aging services are provided under the Older Americans Act, a Federal law enacted in 1965, which provides, through Area Agencies on Aging, community planning, training, and services to assist older persons. These programs are designed to assist older people to remain independent and live in their own homes as long as possible, with special emphasis on serving the socially and economically disadvantaged.



July 1. 2004 through June 30, 2005

There are a variety of services administered by the Area Agency on Aging which are available through County Councils on Aging and other subcontractors.

These services include:

Transportation	Telephone Reassurance	Friendly Visiting
Congregate & Home Delivered Meals	Chore Services	Recreation and Socialization
Outreach	Legal Services	Information and Referral

Aging and Nutrition Services are available to all persons 60 years and older. The 2000 U.S. Census indicated that there were 26,297 persons age 60 or older living within the five county area. That segment of the population comprised 18.7% of the overall population of the region. Assuming that the percentage of persons age 60 and older has remained constant in each of the five counties since the Census, there was estimated to be 30,718 persons as of July 1, 2004 in the five county area who were age 60 or older. The overall population of the five county region increased from 140,919 in 2000 (U.S. Census) to 162,894 in 2004 (estimated).

As of June 30, 2005 there were 13 operating Senior Citizen Centers in Southwestern Utah, as shown in the following table:

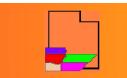
	Senior Citizens Centers in the Five County Region				
Beaver County	Garfield County	Iron County	Kane County	Washington County	
Beaver Milford Minersville	Escalante Henrieville Panguitch	Cedar City Parowan	Kanab Orderville	Enterprise Hurricane St. George	

Services for seniors were provided through the following primary subcontractors:				
Beaver County Council on Aging	Applegate HomeCare	Horizon Home Health	Rocky Mountain Home Care	
Garfield County Council on Aging	Beaver Valley Home Health	Iron County Home Health	Nannies for Grandpas & Granies	
Iron County Council on Aging	Beehive Homes - Cedar City	Kolob Care and Rehab. of St. George	Southern Utah Home Care	
Kane County Council on Aging	Beehive Homes of Kanab	Kolob Regional Care & Rehab Cedar City	Southern Utah Home Oxygen & Medical Equip.	
Washington County Council on Aging	Beehive Homes of Washington County	Home Care Living	Southwest Utah Public Health Dept.	



subcontractors (continued)					
Utah Legal Services	Canyonlands Medical Equipment & Supply	Home Helpers	TURN Community Services		
Boulder Mesa Restaurant (Boulder)	Garfield Memorial Hospital	Mytrex, Inc.	Home Care Living		
Garfield County School District	Gentiva Health Services	Pioneer Medical Services	Heritage Homes Assisted Living		
Acumen Fiscal Intermediary	Emerald Pointe Assisted Living	Legacy House Assisted Living			

Human Services Resources Provided by Program and Total Units of Service				
Program		Units of Ser	vice	
Transportation			29,431 rides	
Congregate Meals			67,366 meals	
Home Delivered Meals			104,831 meals	
Outreach			1,188 client hours	
Information & Assistance			43,809 client requests	
Friendly Visiting & Socialization			36,709 client hours	
Telephone/Reassurance			36,248 client hours	
Chore Maintenance			30,910 client hours	
Recreation			22,168 client hours	
Legal Services			43 client hours	
Long Term Care Ombudsman		157 c	cases; 252 complaints	
The Alternatives Program			51,161 client hours	
Medicaid Aging Waiver Program			31,800 clients days	
Caregiver Support Services	Information Assistance Training Respite Supplemental Services	2,152 units 672 units 42 units 1,419 units 28 units	2,149 clients served 189 clients served 260 clients served 154 clients served 28 clients served	
Molina Independence Care Program (MIC)			3,660 client days	



## HOUSING PROGRAMS

FCAOG's Housing Program continues to help ensure that qualified individuals and families with low to moderate incomes have safe, decent, and affordable housing.

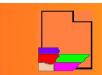
## **EMERGENCY HOME REPAIR PROGRAM**

The Emergency Home Repair program will provide grant assistance up to \$2,500 within a fiveyear period per homeowner for emergency-type home repairs that pose a potential health and safety threat to the occupants, or threaten the long time integrity of the dwelling. Typical repairs include: roof repairs, bathroom repairs, correction of faulty electrical and plumbing systems, septic system repairs, replacement of inoperable heating and cooling systems and water heaters. This funding is to be used when other sources of assistance are not available.

The Olene Walker Housing Loan Fund, Critical Needs Housing Program awarded \$20,000 to the Five County Association of Governments. Income guidelines require that a qualifying applicant's household income must be at or below 125% of the poverty level.

2005 HHS Poverty Guidelines			
Size of Family Unit	125% of Poverty Level Annual Income	125% of Poverty Level Monthly Income	
1	\$11,963	\$997	
2	\$16,038	\$1,336	
4	\$24,188	\$2,016	
6	\$32,338	\$2,695	

Activity Summary			
Inquiries	78		
Applications mailed out	60		
Applications returned	31		
Applications approved	15		
Applications denied	8		
Projects Pending	3		



July 1. 2004 through June 30, 2005

Assistance was provided to 15 households totaling 35 individuals. Four individuals had disabilities, 10 were elderly of which 3 were grandparents raising grandchildren. There were five single mothers raising children. More moisture this past year increased requests for assistance with repairs for roofs that had deteriorated during the drought. Less projects were completed during FY05 because roof repairs were more costly. For the first time we had eligible homeowners and projects, but projects were not completed because of the difficulty getting estimates due to the upswing in the building economy.

Number of Projects by Type		Projects Per County		Amount Spen Per County	t
Roof Repairs	6	Beaver	2	Beaver	\$695
Water Heaters	5	Garfield	1	Garfield	\$2,500
Exterior Steps	1	Iron	5	Iron	\$7,906
Plumbing	2	Kane	1	Kane	\$1,850
Sewer	1	Washington	6	Washington	\$7,048

## HOME REHABILITATION LOAN PROGRAM

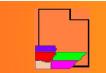


The HOME Single-Family Rehabilitation Loan Program provides much needed funding to address inadequate housing for low to moderatelow income homeowners with income 80% or below the area median income (AMI). Terms of the loan are structured according to the homeowner's repayment ability, and within 30% of a household's annual adjusted gross income.

Rehabilitation loans help to: 1) provide decent, safe, sanitary, and affordable housing; 2) preserve the quality of neighborhoods as well as

the value of public capital invested in local schools, streets, utilities and other public facilities; and 3) preserve the value of the homeowners' investment, which for low-income families represents the majority of their life savings.

Rehabilitation may include alteration, improvement or modification of an existing structure. It includes, but is not limited to electrical, plumbing or structural defects, health and safety problems, alterations for handicap accessibility, heating/cooling systems, energy efficiency measures etc. Funds comprised of state and federal monies are provided through the Olene Walker Housing Loan Fund administered by the Department of Community and Economic Development, Division of Housing and Community Development.



### **Activity Summary**



The Olene Walker Housing Loan Fund Board approved three projects submitted by the Five County Association of Governments during FY05. Two were replacement projects involving the demolition of the homeowners' current dwelling and replacement with manufactured homes. The other was rehabilitation involving residing the existing dwelling. We partnered with the Weatherization Program on this projects which allowed the homeowners to combine a low interest loan

and grant to make the necessary repairs to their home. The replacement home project for an elderly disabled gentleman from Iron County was successful due to a partnership involving the HOME Rehab Program, Aging Services, Iron County Solid Waste District, Enterprise City, the LDS Bishop and a local realtor.

Home Rehabilitation			
Inquiries	44		
Applications Mailed Out	32		
Applications Returned	12		
Applications Denied by FCAOG	6		
Applications Withdrawn	3		
Applications Processed	3		
Application DHCD Approved	3		
Applications Carried Over to FY06	5		

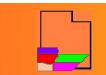


July 1. 2004 through June 30, 2005

Projects by County				
County	Status	Number of		
2		Projects		
Beaver	Application denied at local level	0		
	Applicant Withdrew	2		
	Application in Process	0		
	Project Approved by DCHD	0		
	Project In Process	0		
	Project Completed	0		
	Application denied at local level	2		
	Applicant Withdrew	0		
	Application in Process	0		
Garfield	Project Approved by DCHD	0		
	Project In Process	0		
	Project Completed	0		
	Application denied at local level	2		
	Applicant Withdrew	1		
	Application in Process	2		
Iron	Project Approved by DCHD	2		
	Project In Process	2		
	Project Completed	0		
	Application denied at local level	1		
	Applicant Withdrew	0		
	Application in Process	0		
Kane	Project Approved by DCHD	0		
	Project In Process	0		
	Project Completed	0		
	Application denied at local level	1		
	Applicant Withdrew	1		
	Application in Process	3		
Washington	Project Approved by DCHD	1		
	Project In Process	1		
	Project Completed	0		

## **DOWN PAYMENT & CLOSING COST ASSISTANCE PROGRAMS**

The Down Payment /Closing Cost Assistance Programs may provide home buyers planning to purchase a home in the five county area who have not owned a home within the past three years with closing cost or down payment assistance up to \$2,000. An income eligibility criterion is 80 % or below the area median income (AMI) for the county in which the applicant resides.



July 1. 2004 through June 30, 2005

Loan funds provided through this program is not a grant, but rather a second non-interest bearing loan payable upon refinance, sale, foreclosure action, death, or when the owner no longer uses the property as a primary residence. Applicants must contribute a minimum of \$500 in personal funds toward closing costs or the down payment, and participate in and receive a certificate from a homebuyer's education course. Funding is provided through the Olene Walker Housing Loan Fund.

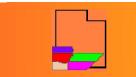
The revolving loan account established by the Five County Association of Governments will allow a perpetual fund as loans are repaid. During fiscal year 2005, 84 inquiries were received from potential borrowers and lenders. Thirty-five applications were mailed out of which 18 were returned. Of those eighteen, 16 were processed and 2 were withdrawn by the lender prior to completion. Reconveyances for two projects were processed to return funds to the revolving loan account. Loans totaling \$28,797 were processed, helping 16 first time homebuyers realize the American dream of owning a home.

Down Payment Assistance Projects By County				
County	Number of Loans	Funds Expended		
Beaver	0	\$0		
Garfield	0	\$0		
Iron	7	\$13,499		
Kane	0	\$0		
Washington	9	\$15,298		

### **Activity Summary**

## LEAD BASED PAINT INSPECTIONS

The Five County Association of Governments received a contract with the Utah Department of Community and Economic Development, Division of Community Development, Community Development Block Grant Program FY04 to perform lead based paint activities in order to comply with HUD's lead based paint requirements for rehabilitation, weatherization and down payment activities for homes constructed pre-1978. Lead based paint analyzing equipment was purchased and staff trained to use the equipment. Inspections were conducted on 50 dwellings serving a total of 147 household members of which 28 were single female head of households by the end of the contract period ending June 30, 2005.



July 1. 2004 through June 30, 2005

## **VOLUNTEER CENTERS**

Volunteer Centers in southwest Utah are umbrella organizations which exist to:

- Connect people with the opportunity to serve
- · Build the capacity for effective local volunteering
- Promote volunteering
- Participate in strategic initiatives that mobilize volunteers

## **VOLUNTEER CENTER OF IRON COUNTY**

The Volunteer Center mobilizes people and resources to deliver creative solutions to community needs. To achieve this vision, the Volunteer Center offers programs and services that:

- Connect people of all ages with opportunities to serve
- Build the capacity for effective local volunteering
- Promote volunteering
- Participate in strategic iniatives that mobilize volunteers to meet local needs

A few program highlights from 2004-2005:

- Volunteers with the Retired and Senior Volunteer Program (RSVP) have made positive contributions in their communities. This past year, 472 volunteers in the 3-county region contributed 47,252 hours of service at 30 different locations. The number of volunteers grew by 3.1% while the number of reported hours increased by 26.3%. One the average, a volunteer in Iron County contributed 107 hours of service in a year, a Beaver County volunteer served 85 hours, and a volunteer in Garfield County served 77 hours.
- 18 Senior Companions provided support and assistance to 100 frail elderly and disabled adults this past year. The volunteers served an average of 15 hours/week and made regular contact with each senior or disabled adult. Senior Companions provided their clientele with transportation to medical appointments and the grocery store, ran errands, helped pay bills, provided needed socialization, and even gave full-time caregivers a needed break.
- A total of 12 Foster Grandparents served in classrooms at SUU Head Start and at the Iron County School District. Volunteers averaged 15 or more hours of service each week and provided valuable one-on-one assistance to children who needed an extra help with reading, math, spelling, or other subjects. Foster Grandparents also offered



students a listening ear, provided valuable emotional support, and were an additional adult who showed genuine love and concern for children. As additional funding becomes available, the Foster Grandparent Program will expand into Beaver and Gafield Counties.

- The Volunteer Center has taken an active role in learning the details of Medicare Part D and is working to educate seniors 3-county wide about the new prescription drug coverage that begins January 1, 2006. The first of what will be several Part D Coalition Meetings, was held in each county in the region to educate and disseminate information to agencies and businesses that work directly with seniors.
- In collaboration with the Five County Caregiver Support Program, the Health Insurance Information Program (HIIP), the Alzheimer's Association, and the Iron County Council on Aging, the 3rd annual Senior's Conference was held at Festival Hall in Cedar City and attracted 200+ seniors, caregivers and professionals from the 3-county region (and beyond). The Conference provided attendees with information about medications and supplements, alzheimer's disease, resident rights and caregiving. A Resource Room offered information about agencies and businesses that provide services to the senior citizen population.
- Youth volunteer programs continue to be an important focus. The Youth City Council continues to function in Cedar City and new group - the Youth Service Council - was formed as an additional way of encouraging service among our high school students. One function of the Youth Service Council is to encourage and help students receive the President's Volunteer Service Award and the Iron County Student Service Award. The number of student receiving the awards in Iron County has increased and we expect that number to grow.
- The Center also serves as the lead agency in organizing projects for National Service Days such as Make A Difference Day, National Family Volunteer Day and National Youth Service Day. The Volunteer Center also organizes the volunteer program for the Utah Summer Games - now in its 21st year.



## **VOLUNTEER CENTER OF WASHINGTON COUNTY**



The Volunteer Center of Washington County - one of more than 500 such organizations across the United States and 22 in the State of Utah - is a vital, healthy, growing organization at the center of community activity with more than 2000 volunteers of record, ages 8 - 108.

Volunteers sandbagging during the January 2005 flooding in St. George

The Volunteer Center of Washington County includes programs for volunteers of all ages and interests, including:

- Five County Retired and Senior Volunteer Program (RSVP)
- Five County Senior Companion Program (SCP)
- Five County Foster Grandparent Program (FGP)
- Health Insurance Information Program (HIIP) which provides information to residents of the five county region about Medicare, Medicaid, medigap insurance and the Medicare Part D Prescription Drug Program.
- Youth Volunteer Corps of Washington County coordinates service and service-learning opportunities, including Youth Court, Reading Rocks, Tobacco Prevention and national service days, for youth volunteers (age 11-18).
- Court-ordered Community Service where offenders of any age are referred by area courts to complete a designated number of hours in lieu of incarceration.
- Five County Re-entry Council working to reduce the unacceptable 75% rate of recidivism at area correctional facilities
- Southwest Utah Regional Citizen Corps Council harnessing the power of every individual through education, training, and volunteer service to make communities safer, stronger, and better prepared to respond to the threats of terrorism, crime, public health issues, and disasters of all kinds.

## FIVE COUNTY RETIRED AND SENIOR VOLUNTEER PROGRAM

The Five County Retired and Senior Volunteer Program (RSVP) has been tapping the rich resource of senior volunteers for meaningful service to communities in Washington, Iron, Beaver, Garfield and Kane Counties for more than 23 years. FY2004-05 year end statistics show an enrolled 1,563 volunteers (55 or better), served a record reported total of 143,394



hours in schools, libraries, hospitals, museums, food banks, and in support of community events - all based on their individual interests and available time. While RSVP continues to focus a great deal of time and attention on meeting the long time and ongoing needs of southwest Utah communities, this year volunteers have been actively involved in two new areas of focus:

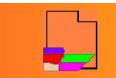
- reducing the unacceptable 75% rate of recidivism at Purgatory Correctional Facility by strengthening programming to strengthen literacy, language and vocational skills for inmates. With the help of senior volunteers serving as tutors, 27 inmates graduated with high school diplomas and another 15 received their GEDs.
- the Southwest Utah Regional Citizen Corps was heavily involved in the recovery of the community following serious flooding of the Virgin and Santa Clara Rivers which destroyed 23 homes and damaged 60 more. Senior volunteers were involved on the first day of the disaster and for more than 9 months helping families repair the damage done by the raging flood waters.

## FIVE COUNTY FOSTER GRANDPARENT PROGRAM

The Five County Foster Grandparent Program (FGP), the third program of the National Senior Service Corps, continues to provide underachieving children and youth in SW Utah with the academic and social support needed to succeed in the classroom and in life. Through the efforts of 35-40 caring adults - a valuable resource for learning in overcrowded classrooms - hundreds of children are strengthening or building literacy and language skills, overcoming barriers to learning and gaining confidence in their own abilities. More than that, Foster Grandparents serve as mentors to troubled teens at the Youth Crisis Center, help provide for the needs of children with disabilities, and assist in Head Start programs.

## **SENIOR COMPANION PROGRAM (SCP)**

The Five County Senior Companion Program (SCP) has been successful in securing financial support from several agencies and organizations during this fiscal year, including the Utah Kidney Foundation, Utah Council for the Blind and the Southern Utah Alzheimer's Association. In exchange, a growing number of frail elderly and disabled have received in-home support in the form of transportation, socialization and friendly visits to enable them to remain independent and in their own homes. In addition, dozens of fulltime caregivers of frail elderly and disabled love ones in the five county region have had much needed and at least weekly respite from their duties.



July 1. 2004 through June 30, 2005

In FY2004-05, 58 senior volunteers lent support to more than 200 frail elderly and disabled often homebound - adults, reaching the limit of the federally funded grant which provides a stipend forage and income qualified seniors. In exchange for their service to 2-6 frail elderly neighbors and friends, Senior Companions earn \$2.65 an hour in non-taxable and non-reportable income (plus meals and mileage reimbursement).

## VOLUNTEER CENTER OF KANE COUNTY

The Volunteer Center of Kane County has made remarkable strides again this year. What started with a handful of dedicated senior volunteers managed by an absentee director, is now a full-fledged organization, open 10 a.m. - 3 p.m. Monday thru Friday, with more than 150 senior volunteers, a youth group and several new programs in process to meet community needs. Towards that vision, the following are some of the accomplishments of the Volunteer Center of Kane County:

- Recruited a Summer AmeriCorps\*VISTA member to work with youth volunteers
- Recruited 56 new senior volunteers and numerous others under the age of 55, including 16 youth volunteers for a total of 175 Kane Counties citizens who have served more than 7000 hours at 73 volunteer stations including many community events
- Hosted a recognition event (including dinner, entertainment, awards and prizes) as a way to say thank you for volunteer service to the community.
- Chair and coordinate the Local Interagency Council to address community problems through contributions of time and resources from area non-profit agencies. Family Referral Meetings follow where cases are discussed.
- · Community Volunteers were recipients of Kane County's Silver Bowl Award in memory of Josh Hutchings, the 10-year-old boy who lost his life in a landslide along the river.
- Participated in the design and implementation of the first CERT disaster exercise in the State of Utah.
- Produced a successful grant application in support of preparedness activities in Kanab City.
- Recruited six CERT volunteers to serve as CERT-trainers.
- Enlisted grant writing expertise to help build and sustain the financial future of the Volunteer Center of Kane County.

New projects being developed:

- Special Olympics (with TV ads featuring local Olympians)
- · Court-ordered Community Service Program placed 6 individuals at area sites for service opportunity.
- City Beautification Committee (in preparation for annual community events)



## WEATHERIZATION PROGRAM



The Five County Association of Governments administers the regional Weatherization program. The purpose of the program is to provide energy cost reduction assistance to low-income households. The program is funded by the U.S. Department of Energy. The U.S. Department of Energy's Weatherization Assistance Program is the nation's core program for delivering energy efficiency services to low-income households. Professionally trained weatherization crews perform on-site home energy audits using state of the art equipment to identify

outside drafts and inspect heating and cooling systems for efficiency. Weatherization crews install insulation, seal off air leaks, make modifications to (or replace) existing heating systems and make minor repairs to ensure safety. Once installed, these energy saving measures will help to reduce heating and cooling costs for years to come.

Weatherization services provided include heating safety and efficiency inspection; installation of attic, wall or floor insulation.; weatherstripping and caulking; installation of water saving showerheads; installation of energy efficient light bulbs; replacement of broken window glass; installation of water heater jackets; and on-site home inspection to determine energy losses.

Weatherization services provided during the fiscal year to households throughout the five county region are shown below:

WEATHERIZATION PROGRAM FY 2004		
FUNDING SOURCE	AMOUNT EXPENDED	
LIHEAP	\$95,317	
Department of Energy	\$201,923	
Questar	\$6,055	
Utah Power & Light	\$2,260	
TOTALS	\$305,555	



WEATHERIZATION PROGRAM FY 2004		
COUNTY	# OF HOMES COMPLETED	
Beaver	11	
Garfield	6	
Iron	37	
Kane	7	
Washington	32	
TOTALS	93	

### **Economic Impact of Weatherization Program:**

Participating households average nearly 33 percent in savings, or approximately \$285 per year after the completion of weatherization improvements. Each dollar of Department of Energy investment in weatherization returns \$3.71 in energy and non-energy related benefits. Weatherization decreases U.S. energy use by the equivalent of 15 million barrels of oil per year.

## HOME ENERGY ASSISTANCE TARGET PROGRAM



The Home Energy Assistance Target Program, also known as the "HEAT Program" is designed to assist eligible households meet the rising costs of home heating. HEAT is not a welfare program. It is a federally funded Energy Assistance Program that is administered by the State of Utah through the Department of Community and Culture and locally administered by the Five County AOG.

The program runs from November 1<sup>st</sup> to April 30<sup>th</sup> of each winter season, or until the funds are exhausted. Each household can only receive HEAT assistance ONCE during this time period.



The following numbers of households were served by the HEAT Program during fiscal year 2005:

H.E.A.T. PROGRAM FY 2005		
COUNTY	# OF HOUSEHOLDS SERVED	DOLLAR AMOUNT
Beaver	177	\$49,489.50
Garfield	247	\$78,875.36
Iron	931	\$281,750.50
Kane	150	\$46,551.00
Washington	1446	\$426,452.00
TOTAL	2,951	\$883,118.36

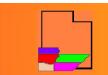
## CHILD CARE RESOURCE & REFERRAL, WESTERN REGION



Child Care Resource and Referral, Western Region is part of a statewide system of Child Care Resource and Referral Agencies. The Western Region consists of an eleven county service area that includes the five southwestern Utah counties of Beaver, Garfield, Iron, Kane and Washington plus Juab, Millard, Piute, Sanpete, Sevier, and Wayne counties in west central Utah. Funding for this program comes to the Five County Association of Governments through a federal Child Development Block Grant from the Department of Workforce Services and the Utah Office of Child Care.

The mission of Child Care Resource and Referral, Western Region is to improve the quality of life for the children in Southern Utah who are enrolled in child care programs, to provide support for their families and child care providers, and to serve as a resource to communities on child care issues.

Child Care Resource and Referral, Western Region provided the following services between July 1, 2004 and June 30, 2005:

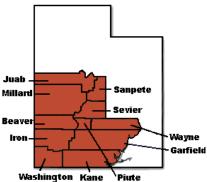


July 1. 2004 through June 30, 2005

• 1,204 families received help finding child care and parents were mailed support information about what to look for in quality care and other parenting issues.

• 2,119 calls were taken from child care providers requesting technical assistance for training help or other child development issues.

- 1,102.5 hours of child care training was held.
- Provided support services to 285 child care programs, enabling providers to apply for and receive federal funding in the following amounts:
  - Career Ladder/Professional Development Program Awards \$74,800.00
  - Start-Up Grants to new providers \$7,374.00
  - Quality Improvement Grants \$21,126.55
  - School-Age Grants \$48,676.00
  - Baby Steps Grants \$16,320.00
  - Infant/Toddler Playground Grants \$41,894.78



Child Care Resource & Referral, Western Region, provides services in 11 counties in west central and southwestern Utah

Total Funding to Providers in the Eleven County Area: \$210,191.33

- Collaborated on projects in communities in the eleven county region, which included:
  - Hosting the early childhood collaboration conference at SUU on June 11, 2005.
  - Hosting 2 provider recognition events, one in 5 county and one in 6 county.
  - Distributing 1,200 free books to children through the KBYU First Book Program.
  - Compiling and distributing a list of summer programs to parents, 62 elementary schools and libraries.
  - Giving child care presentations to high schools, universities/colleges, and civic groups.
  - Working with DWS Employment Centers in the recruitment of new child care resources.