

FIVE COUNTY ASSOCIATION OF GOVERNMENTS

ANNUAL REPORT

FY 2003

(July 1, 2002 - June 30, 2003)



PUBLISHED OCTOBER 2003

**Five County Association of Governments
(Southwest Utah)**

ANNUAL REPORT

Fiscal Year 2003

(July 1, 2002 through June 30, 2003)

Mailing Address:
Post Office Box 1550
St. George, Utah 84771-1550

Street Address:
1070 West 1600 South, Building B
St. George, Utah 84770

Telephone Numbers:
Voice: (435) 673-3548
FAX: (435) 673-3540

World Wide Web Home Page: [http:// www.fcaog.state.ut.us](http://www.fcaog.state.ut.us)
E-mail: fcaog@fcaog.state.ut.us

Published October 2003

TABLE OF CONTENTS

Introduction	1
Organization	3
Organization Chart	4
Steering Committee	5
Staff	6
Budgets	9
Consolidated Budget Revenues	10
Consolidated Budget Expenditures	11
Community & Economic Development Budget Revenues	12
Community & Economic Development Budget Expenditures	13
Human Resources Budget Revenues	14
Human Resources Budget Expenditures	15
Advisory Councils	16
Advisory Councils	17
Revolving Loan Fund Loan Administration Board	17
Economic Development Advisory Council	18
Caregiver Advisory Council	18
Aging & Nutrition Services Advisory Council	19
Human Services Council	19
Natural Resources Committee	19
Child Care Resource & Referral, Western Region Advisory Board	20
Senior Service Corps (RSVP, SCP) & Volunteer Center Advisory Councils	21
Dixie Metropolitan Planning Organization Transportation Executive Council	22
Dixie Metropolitan Planning Organization Technical Advisory Committee	22
Program Summaries	23
Community & Economic Development	24
Planning Assistance	24
Community Impact Board	26
Natural Resources	27
EDA Projects	28
Rural Development Assistance	28

Community Development Block Grants (CDBG)	29
Coordination with the Paiute Tribe.	31
Revolving Loan Fund	31
21 st Century Communities Initiative	32
Community Fire Prevention Planning	34
HOME Program	35
Down Payment & Closing Costs Assistance Programs.	36
HomeChoice Home Ownership for People with Disabilities.	37
Garfield County Circuit Rider Planner.	37
Iron County Circuit Rider Planner.	38
Transportation Planning.	38
Five County AOG Internet Home Page	40
Five County AOG Monthly Newsletter	41
Five County AOG New Office Locations	41
Human Resources	44
Human Services	44
Case Management	51
Aging & Nutrition Services	52
Welfare to Work Competitive Grant Program (G.R.O.W.)	54
The Volunteer Center of Iron County	56
The Volunteer Center of Washington County	57
Retired and Senior Volunteer Program (RSVP)	58
Senior Companion Program (SCP)	59
Foster Grandparent Program (FGP)	59
Weatherization Program	60
H.E.A.T. Program	61
Child Care Resource and Referral Western Region	61

Disclaimer

This report is published as a service for the use and benefit of the elected officials in the Five County Association of Governments (FCAOG) region; local, state and federal agencies; and to the general public. A report of this length can only indicate very briefly some of the principal achievements and activities which took place during the year (July 1, 2002 through June 30, 2003). The Five County Association of Governments produces other reports relating to specific program activities and financial matters. If you would like copies of these, or any other information relating to the FCAOG, please contact: Mr. John S. Williams, Executive Director, Five County Association of Governments, P.O. Box 1550, St. George, Utah 84770.

The materials presented in this publication are distributed by the Five County Association of Governments as an information source only. The FCAOG makes no statements, representations, or warranties about the accuracy or completeness of, and you should not rely on, any information contained in this publication for purposes beyond the intended use. The FCAOG disclaims all responsibility and all liability (including without limitation, liability in negligence) for any expenses, losses, damages and costs you might incur as a result of the information being inaccurate or incomplete in any way, and for any reason.

INTRODUCTION

The Five County Association of Governments (FCAOG) is a voluntary association of local governments in southwestern Utah comprised of Beaver, Garfield, Iron, Kane and Washington counties. The Association, originally called the Five County Organization, was formally established in 1957 to provide the basis for addressing matters of common regional concern. The Five County Association of Governments, as presently constituted, was established in 1972 pursuant to the provisions of the Interlocal Co-operation Act of 1965.



The intent of the local governments in establishing the organization is given in the Articles of Association:

"Therefore, we the representatives of local government of Beaver, Garfield, Iron, Kane, and Washington Counties in the State of Utah, hereby join together in a voluntary organization. . . for the purpose of meeting at regular intervals to discuss and study area wide problems of common interest and concern, and to develop and action recommendations for ratification and implementation by member governments in the area served by the region."

It is thus the overall mission of the association to serve as a multi-purpose organization providing a forum to identify, discuss, study, and resolve area-wide problems of common interest and concern. It is also a role of the Association to engage in and carry out physical, economic, and human resources planning in Beaver, Garfield, Iron, Kane, and Washington Counties. Most of the activities of the Association are conducted within the five member counties comprising the Association. In order to align with other state agency regional service areas, some program delivery activities of the Association are provided throughout an eleven county area which, in addition to the five member counties, includes Juab, Millard, Piute, Sanpete, Sevier and Wayne counties.

The purposes of the Association, as outlined in the Articles of Association and By-Laws, are as follows:

- ! To provide a common forum to identify, discuss, study, and resolve area wide problems;
- ! To achieve advantages of cooperative action which cannot be achieved individually and to make the most effective use of local leadership and staff resources;
- ! To provide local input into state programs which are undergoing increasing decentralization to a regional basis;

- ! To serve as a multi-purpose "umbrella-type" organization to engage in and carry out planning and development programs with respect to existing and emerging problems of industry, commerce, transportation, population, housing, agriculture, public services, local governments and any other matters which are relevant to the Association's purposes;
- ! To maintain liaison with members, governmental units and groups or organizations, and to serve as the regional voice for local governments;
- ! To perform such other functions as may be deemed necessary.

In the years since its founding, the Five County Association of Governments has maintained a strong tradition of excellence in serving the needs of its constituent local governments and the region as a whole. This legacy sets the stage for the continuing and mutually beneficial cooperation among the local governments of Southwestern Utah in the coming years.

This document reports on the many and varied program activities of the Five County Association of Governments during Fiscal Year 2003 (July 1, 2002 through June 30, 2003). It also includes information on Association boards, committees and councils as well as the Association staff. Budgetary information is provided in both tabular and graphical format.

The five counties comprising the Five County Association of Governments encompasses over 11 million acres of land in southwestern Utah. The association serves 36 municipalities, five counties, and five school districts located in Beaver, Garfield, Iron, Kane, and Washington Counties. The governing body of the Association is the Steering Committee which includes a county commissioner, mayor, and school board member from each county and ex-officio representation from Southern Utah University, Dixie State College, and local state legislators.

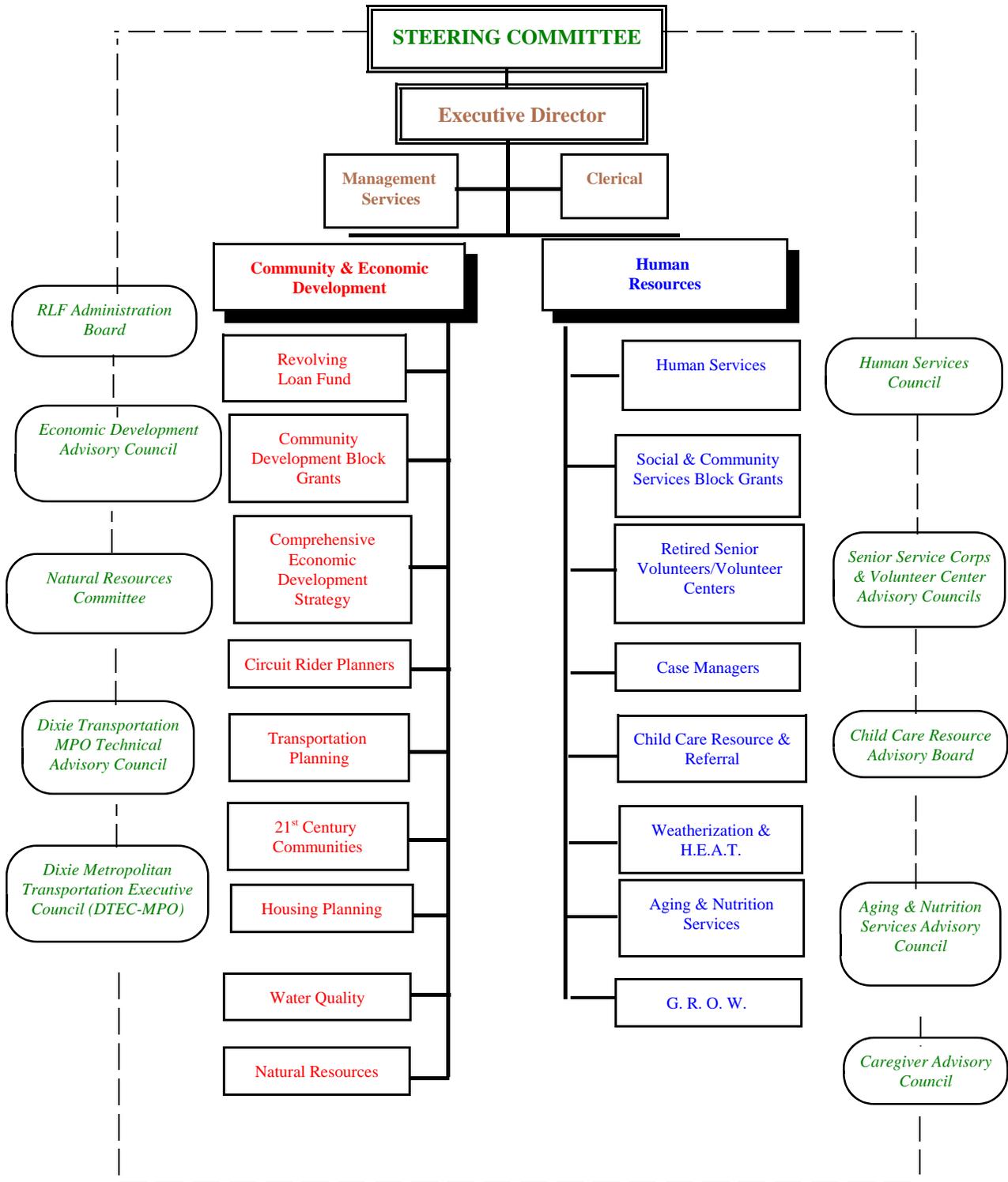
The Five County Association of Governments provide staff expertise to local elected and appointed officials for the purpose of aiding in the development and implementation of effective decision-making process. The overall purpose of the Association is to provide a forum to identify, discuss, study, and resolve area-wide planning and development concerns. The Association provides assistance in Community and Economic Development, Transportation Planning, Small Business Financing, Aging Programs, Human Services Planning, Child Care Resource and Referral, and Job Training.

The association has ties to many state and federal agencies including the Economic Development Administration, U.S. Census Bureau, the Utah Governor's office of Planning and Budget, the Utah Department of Community and Economic Development, the Utah Department of Natural Resources, Utah Department of Human Services, Utah Department of Workforce Services, Utah Division of Aging and Adult Services as well as many others. In addition the association works with many non-profit organizations in the region.

The Association operates on funding allocated from numerous federal and state contracts, matched with local government contributions.

ORGANIZATION

Five County Association of Governments Program Organization



Five County Association of Governments STEERING COMMITTEE



The Steering Committee has the responsibility for setting policy and directing the efforts of the Association. The Steering Committee consists of one commissioner from each of the five county commissions, a mayor representing the incorporated communities in each county, and a representative from each of the five school districts within the region. In addition, representatives from Southern Utah University and Dixie State College, as well as State Legislators serve as ex-officio members. The Steering Committee meets monthly. The meetings are held at various locations in each county on a rotating basis.

2002-2003 Steering Committee Membership

Mayor Kim T. Lawson, *Chair*

Commissioner Ray Spencer, *Vice-Chair*

BEAVER COUNTY

Commissioner Patrick R. Yardley
Beaver County Commission Representative

Mayor Eugene H. Mayer,
Milford City
Beaver County Mayor Representative

Mr. Dick DeArmitt
Beaver County School District Representative

GARFIELD COUNTY

Commissioner Maloy Dodds
Garfield County Commission Representative

Mayor Jean Seiler,
Tropic Town
Garfield County Mayor Representative

Mr. Bart Palmer
Garfield County School District Representative

IRON COUNTY

Commissioner Dennis Stowell
Iron County Commission Representative

Mayor Connie Robinson,
Paragonah Town
Iron County Mayor Representative

Mr. Alan Adams
Iron County School District Representative

KANE COUNTY

Commissioner Ray Spencer
Kane Co. Commission Representative

Mayor Kim Lawson, Kanab City
Kane County Mayor Representative

Ms. Colene Brinkerhoff
Kane County School District Representative

WASHINGTON COUNTY

Commissioner James Eardley
Washington County Commission Representative

Mayor Dan McGuire,
Rockville Town
Washington County Mayor Representative

Mr. Larry Stephenson
Wash. County School District Representative

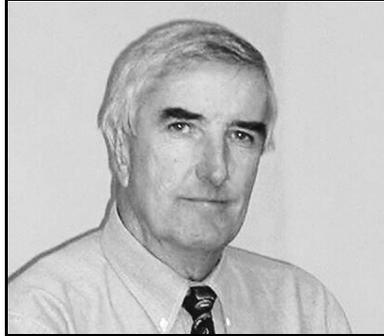
OTHER BOARD MEMBERS*

Ms. Jill Elliss
Dixie State College Representative

Mr. Mark Barton
Southern Utah University Representative

*Ex-Officio Members

Five County Association of Governments STAFF



John S. Williams,
Executive Director

Division of Community & Economic Development

Kenneth L. Sizemore
Director, Community & Economic Development

Community Planning

Curtis L. Hutchings
Senior Planner

Gary O. Zabriskie
Associate Planner

Reed Erickson
Iron County Circuit Rider Planner

Lowell Elmer
Transportation Planner

Shane Luck
Garfield County Circuit Rider Planner

Keith Parke
Community Fire Planner

Consolidated Plan, HOME and CDBG

Diane Lamoreaux
CDBG Program Specialist

Danna Alvey
Program Coordinator

Division of Human Resources

Beth A. Cottam
Director, Human Resources

Human Services

Carrie Dennis
Aging Program Coordinator

Janeil Esplin-Jackson
Case Manager

Tracy HeavyRunner
Case Manager

Kristi Lasson
Case Manager

Jim Mowery
Case Manager

Garry Schonlaw
Case Manager

Patti Sill (left 09/11/02)
Accounting Technician

Suzanne Sondrup (left 02/14/03)
Secretary/Accounting Technician

Carolyn Moss
Accounting Technician

Rosanne Tietjen
Secretary, Human Services

Anna Shingleton
G.R.O.W. Support Services Coordinator

Aging

Robert Rasmussen
Director, Area Agency on Aging

Jennie Cerrito
Ombudsman

Senior Service Corps and Volunteer Center

Linda Sappington
Volunteer Coordinator (Kane/Washington)

Collene Taylor
Administrative Assistant

Ron Cardon
Volunteer Coordinator (Beaver/Garfield/Iron)

Stay C Litster
Senior Companion Coordinator

Nola Durant
Foster Grandparent Coordinator

Child Care

Elisabeth Barker
Director, Child Care Resource & Referral

Kim Kitteridge
Training Specialist

Charla Sorensen
Office Coordinator

Sarah Ohms
Data Specialist

Child Care(continued)

Adrienne Meldrum (left 07/31/02)
Assistant Referral Counselor

Lauri Marsh
Referral Specialist

Julie Michelson
Technical Assistance Specialist

Weatherization

Doug Carlson
Weatherization Coordinator

Kirby Lambert
Energy Auditor

Ferl Chamberlain
Weatherization Supervisor

Bryan Jackson (left 06/15/03)
Weatherization Labor Assistant

Max Houghton
Labor Assistant

Dixie Area Rapid Transit System

Charles Hunter (left 02/28/03)
Transportation Program Manager

Robert Johnson (left 12/31/02)
Maintenance Supervisor/Intern

Barbara Hess (left 10/24/02)
Secretary/Dispatch Supervisor

Jeff Findley (left 12/31/02)
Driver

Steven Lee (left 12/31/02)
Driver

Karen Mitchell (left 12/31/02)
Dispatcher

Support Staff

Jo Seegmiller
Management Services Coordinator

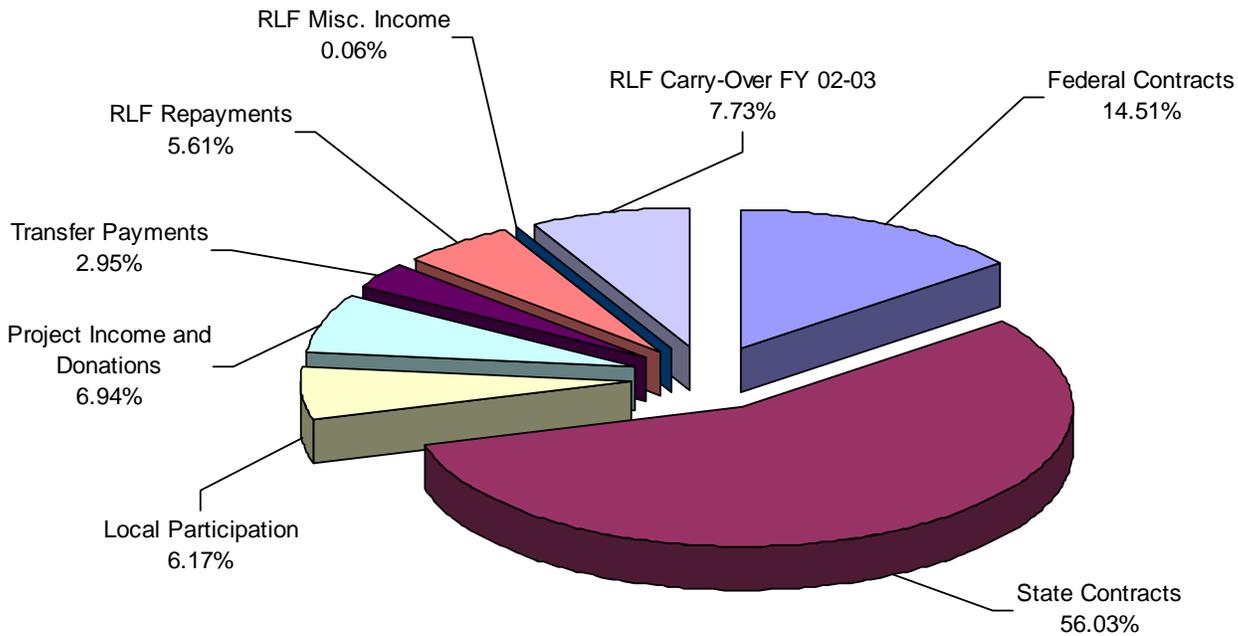
BUDGETS

Five County Association of Governments CONSOLIDATED BUDGET

July 1, 2002 through June 30, 2003

REVENUES

Federal Contracts	\$1,109,093.00
State Contracts	\$4,281,672.00
Local Participation	\$471,771.00
Project Income and Donations	\$530,699.00
Transfer Payments	\$225,600.00
RLF Repayments	\$428,634.00
RLF Misc. Income	\$4,324.00
RLF Carry-Over FY 02-03	\$590,411.00
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Total	\$7,642,204.00

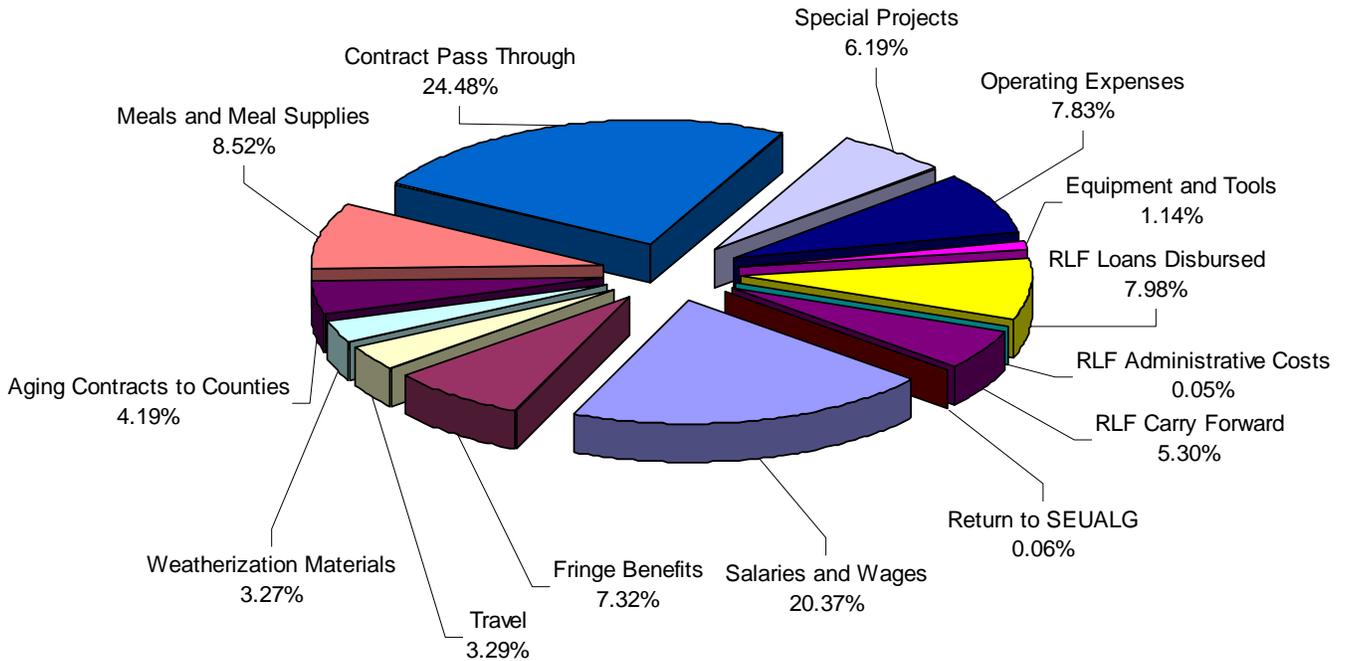


Five County Association of Governments CONSOLIDATED BUDGET

July 1, 2002 through June 30, 2003

EXPENDITURES

Salaries and Wages	\$1,556,618.00
Fringe Benefits	\$559,243.00
Travel	\$251,515.00
Weatherization Materials	\$250,000.00
Aging Contracts to Counties	\$320,231.00
Meals and Meal Supplies	\$651,461.00
Contracts Pass Through	\$1,870,826.00
Special Projects	\$473,164.00
Operating Expenses	\$598,275.00
Equipment and Tools	\$87,502.00
RLF Loans Disbursed	\$610,012.00
RLF Administrative Costs	\$3,585.00
RLF Carry Forward FY 03-04	\$405,260.00
Return to SEUALG	\$4,512.00
Total	\$7,642,204.00

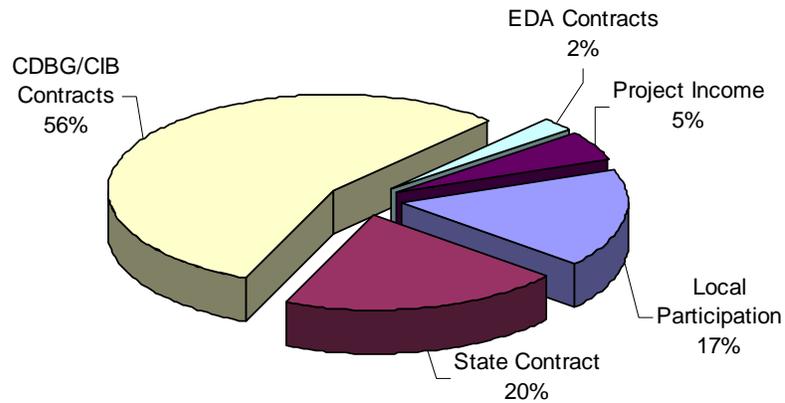


Five County Association of Governments COMMUNITY AND ECONOMIC DEVELOPMENT BUDGET

July 1, 2002 through June 30, 2003

REVENUES

Local Participation	\$339,471.00
State Contracts	\$418,500.00
CDBG/CIB Contracts	\$1,141,529.00
EDA Contracts	\$51,000.00
Project Income	\$100,000.00
<hr/>	
Total	\$2,050,500.00

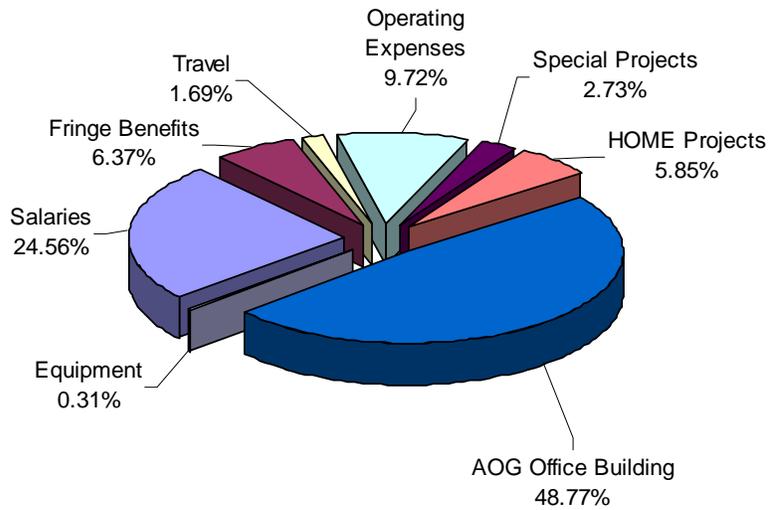


Five County Association of Governments DIVISION OF COMMUNITY AND ECONOMIC DEVELOPMENT BUDGET

July 1, 2002 through June 30, 2003

EXPENDITURES

Salaries	\$503,532.00
Fringe Benefits	\$130,656.00
Travel	\$34,635.00
Operating Expenses	\$199,305.00
Special Projects	\$56,000.00
HOME Projects	\$120,000.00
AOG Office Building	\$1,000,000.00
Equipment	\$6,372.00
Total	\$2,050,500.00

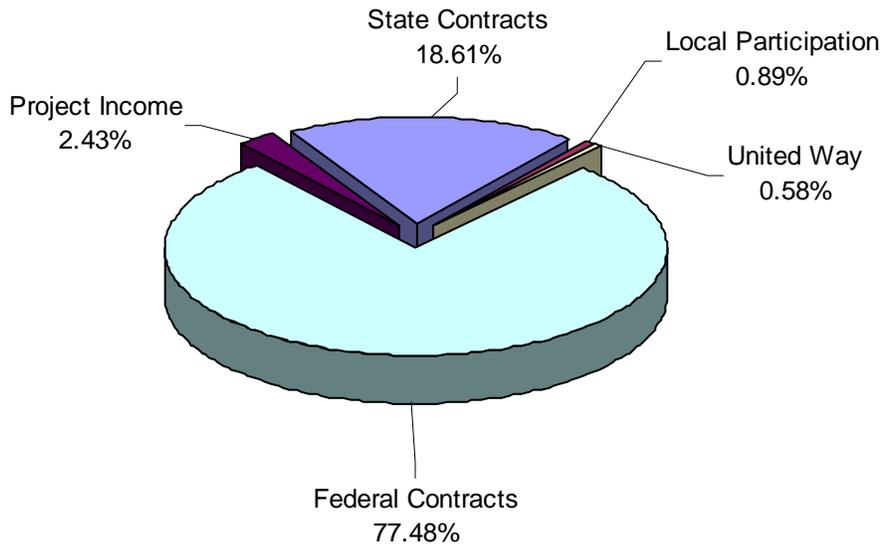


Five County Association of Governments DIVISION OF HUMAN RESOURCES BUDGET

July 1, 2002 through June 30, 2003

REVENUES

State Contracts	\$2,665,643.00
Local Participation	\$127,900.00
United Way	\$82,876.00
Federal Contracts	\$1,109,093.00
Project Income	\$347,823.00
<hr/>	
Total	\$4,333,335.00

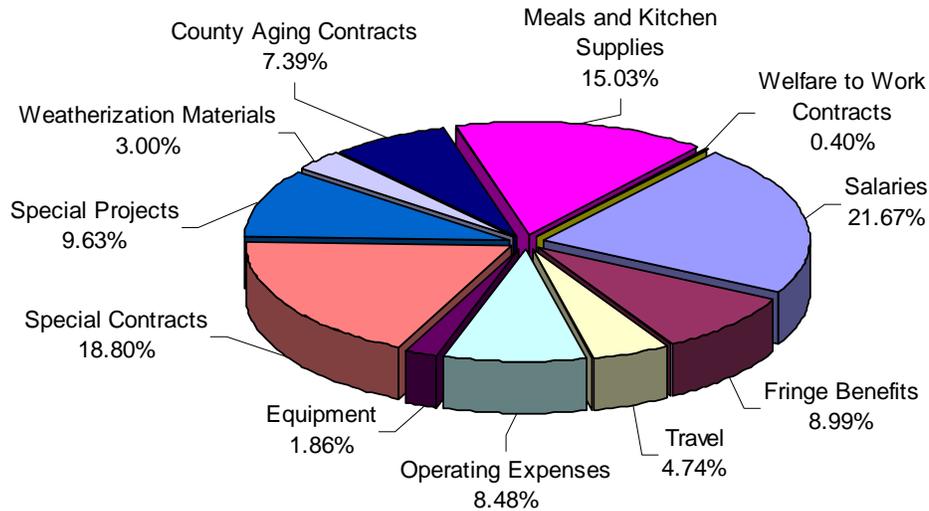


Five County Association of Governments DIVISION OF HUMAN RESOURCES BUDGET

July 1, 2002 through June 30, 2003

EXPENDITURES

Salaries	\$939,113.00
Fringe Benefits	\$389,496.00
Travel	\$205,444.00
Operating Expenses	\$367,470.00
Equipment	\$80,630.00
Special Contracts	\$814,826.00
Special Projects	\$417,164.00
Weatherization Materials	\$130,000.00
County Aging Contracts	\$320,231.00
Meals and Kitchen Supplies	\$651,461.00
Welfare to Work Contracts	\$17,500.00
Total	\$4,333,335.00



ADVISORY COUNCILS

Five County Association of Governments ADVISORY COUNCILS

The Five County Association of Governments has established ten advisory boards and councils each of which have specific responsibilities for providing direction to programs under their charge. These ten groups also advise the Five County Association of Governments Steering Committee members concerning the operation of their respective programs. The members of these advisory boards and councils serve voluntarily and devote their valuable time in order to help the programs run smoothly and help to improve the quality of life in Southwestern Utah. The dedicated service of the individuals as well as the willingness of local businesses and organizations to allow these persons the time to serve is greatly appreciated by the Association. Members of these boards and councils are noted on the following pages.



REVOLVING LOAN FUND LOAN ADMINISTRATION BOARD

Dale Edwards, *Chair*

Doug Bringhurst, *Vice-Chair*

Dale Edwards
Wells Fargo Bank

Joe C. Judd
Western Regional Council on Workforce Services

Doug Bringhurst
Village Bank

Wallace A. Lee
Garfield County Attorney

Dana Schmutz
Certified Public Accountant

Kim T. Lawson
Steering Committee

Jeff Marchant
Cedar Builders Supply

ECONOMIC DEVELOPMENT ADVISORY COUNCIL

Commissioner Maloy Dodds, *Chair*

Karen Alvey, *Co-Chair*

Commissioner D. Maloy Dodds
FCAOG Steering Committee

Dale Edwards
*Revolving Loan Fund
Administration Board Chair*

Clarke Krause
*Cedar City/Iron County Economic
Development*

Karen Alvey
*Western Regional Council on
Workforce Services*

Brian Harris
*Beaver County
Administrative Assistant*

Jim Matson
ED Professional

Shane Luck
*Garfield County Economic
Development*

Scott Hirschi
*Washington County
Economic Development*

Travis Parashonts
Paiute Indian Tribe of Utah

Nancy Dalton
Utah Small Cities, Inc.

Ty Tippetts
*Color Country Community
Housing, Inc.*

Beth Cottam
FCAOG - Human Services

FIVE COUNTY CAREGIVER ADVISORY COUNCIL

Carrie Dennis
Five County AOG, Aging Services

Connie Lloyd
*Iron County Council on
Aging*

Betty McCarty
*Washington County Council on
Aging*

Ron Cardon
Iron County Volunteer Center

Sonnie Yudell
*Utah State Division of Adult
and Aging Services*

Caregivers:
LuAnn Lundquist - *Wash. County*
Irene Zahm - *Washington County*
Linda Kole - *Washington County*

Susan Orton
*Adult Protective Services - Cedar
City Office*

Norma Perkins
*Adult Protective Services -
St. George Office*

Carrie Hill
Alzheimer's Association

Carolyn Stuercke
*Applegate Home Health
Alzheimer's Support Group*

Mark Corry
*Beehive Homes -
Washington County*

Eric Packer
*Garfield Memorial Long-Term
Care*

Amber Bringhurst
Horizon Home Health

Katina
*Kolob Regional Care -
Cedar City Alzheimer's
Support Group*

Kathy McKean
*Legacy House - Alzheimer's
Support Group*

Debbie Cox
Southern Utah Home Care

Pat Thomas
*Southwest Public Health
Department*

AGING & NUTRITION SERVICES ADVISORY COUNCIL

Jack Kingsbury, *Chair*

Faye Worthen, *Vice-Chair*

<u>BEAVER COUNTY</u>	<u>GARFIELD COUNTY</u>	<u>IRON COUNTY</u>	<u>KANE COUNTY</u>	<u>WASHINGTON COUNTY</u>
Beverly Davis	Melvin Alvey	Vern Kupfer	Lucille Perkins	Elaine Christensen
Ken Knight	Marlene Haws	Arlen Grimshaw	Carol Peters	Jack Kingsbury
Howard Pryor	Gloria Hayden	Hazel Jean Robinson	Mary Stevens	Wesley Hunt
Maurine Sly	Faye Worthen	Doug Maxwell	Julie Taylor	Janice Blodgett

HUMAN SERVICES COUNCIL

Dennis Moser, *Chair*

<u>BEAVER COUNTY</u>	<u>GARFIELD COUNTY</u>	<u>IRON COUNTY</u>	<u>KANE COUNTY</u>	<u>WASHINGTON COUNTY</u>
Mark Whitney <i>Commissioner</i>	Maloy Dodds <i>Commissioner</i>	Gene Roundy <i>Commissioner</i>	Dan Hulet <i>Commissioner</i>	Jim Eardley <i>Commissioner</i>
Dennie Matthews	Jim Yardley	Dennis Moser	Tim Christensen	Orin D. Heideman
Joe Brennan	Deon Alvey *	Terrie Reynolds	Vicki Alexander	Kay Kakas

** Alternate Member*

NATURAL RESOURCES COMMITTEE

Scott Truman, *Chair*

<u>BEAVER COUNTY</u>	<u>GARFIELD COUNTY</u>	<u>IRON COUNTY</u>	<u>KANE COUNTY</u>	<u>WASHINGTON COUNTY</u>
Paul Elieson	Maloy Dodds <i>Commissioner</i>	Dennis Stowell <i>Commissioner</i>	Ray Spencer <i>Commissioner</i>	Alan Gardner <i>Commissioner</i>
Blake Smith	Clare Ramsay <i>Commissioner</i>	Scott Truman	Mark Habbeshaw <i>Commissioner</i>	Jim Eardley <i>Commissioner</i>
Val Smith	Brian Bremner	Alan Adams	Daniel Hulet <i>Commissioner</i>	John Willie

CHILD CARE RESOURCE AND REFERRAL, WESTERN REGION ADVISORY BOARD

Lynda Worthington
Office of Licensing/Child Care

Carol Watson
Child Care Center Director/Owner

Beth Cottam
Five County Association of Governments

Roxanna Johnson
Southern Utah University - HeadStart

Tim Eicher
*Dixie State College - Family and Consumer
Science*

Snow College/Trainer

Bonnie Bishop
SUU Family and Consumer Science

Gayle Broberg
*Early Intervention Specialist - The Learning
Center*

DWS - Region Program Specialist

Ann Green
Title I Coordinator - Washington County Schools

Sue Harvey
Family Child Care Provider

Jennie Orison
Family Child Care Provider

FIVE COUNTY SENIOR SERVICE CORPS (RSVP, SCP) & VOLUNTEER CENTER ADVISORY COUNCILS

<u>Iron County</u>	<u>Kane County</u>	<u>Washington County</u>	<u>Senior Corps Advisory Board</u>
Rita Osborn, Chair <i>SU-AHEC</i>	Laura Bowler <i>AmeriCorps* VISTA Member</i>	Frank A. Allen, Chairman <i>Local Business Representative</i>	Janith Thompson, Chair <i>Senior Volunteer</i>
Nancy Dalton, Vice-Chair <i>Chamber of Commerce</i>	Karen Glazier <i>Government Representative</i>	Sara Urquhart <i>Local Resident</i>	Chuck Walrath <i>AARP Billpayer Program</i>
Harry Brown <i>IHC</i>	Terra Sue Robinson <i>VC Coordinator</i>	Dr. Al Painter <i>Educator</i>	Adele Burbridge <i>Senior Volunteer</i>
LaRee Garfield <i>Iron County</i>		Tom Lamb <i>Interfaith Council Representative</i>	Margaret Bozsoki <i>Senior Volunteer</i>
Mario Ihler <i>Southern Utah University</i>		Dr. Hal Hickman <i>Educator, Marketing Specialist</i>	Glory Jean Brewer <i>Senior Volunteer</i>
Ed Kociela <i>Daily News</i>		Marni Pahl <i>Local Resident</i>	Dorothy Logan <i>Senior Volunteer</i>
Judy Kempter <i>Cedar City Library</i>		Jack Taylor <i>Local Business</i>	Ken Parkes <i>Senior Volunteer</i>
Val Pack <i>Iron County School District</i>		Burke & Lonette Staheli <i>Educator/Local Resident</i>	Rae Sorensen <i>Senior Volunteer</i>
Diana Peveler <i>RSVP Volunteer</i>		David Merrill <i>Local Resident</i>	Melva Market <i>Senior Volunteer</i>
Sonya Stauffer <i>Business Representative</i>		Marie Bowcutt <i>The Spectrum</i>	Bonnie Hilton <i>Senior Volunteer</i>
		Paul Clove, CPA <i>Local Business</i>	
		Glory Jean Brewer <i>Senior Volunteer</i>	
		Gary Watts <i>Senior Volunteer</i>	
		Beth Cottam <i>FCAOG (Non-Voting)</i>	

**DIXIE METROPOLITAN PLANNING ORGANIZATION
Dixie Transportation Executive Council
(DTEC - MPO Policy Body)**

Current Voting Members:

City of Ivins	Mayor Daren Barney
City of St. George	Mayor Daniel McArthur
City of St. George	Councilmember Suzanne Allen
City of St. George	Councilmember Bob Whatcott
City of Santa Clara	Councilmember Herb Basso
City of Washington	Councilmember Roger Bundy
Washington County	Commissioner James Eardley
State Transportation Commission	Commissioner Jerry Lewis

Current Ad-hoc Members:

Five County AOG	Lowell Elmer
UDOT Region 4 Director	Dal Hawks

**Dixie Transportation Advisory Committee
(DTAC - MPO Technical Advisory Committee)**

City of Ivins	Bob Butler, <i>Public Works Director</i>
City of St. George	Larry Bulloch, <i>Public Works Director</i>
City of St. George	Dave Demas, <i>City Engineer</i>
City of St. George	Aron Baker, <i>City Traffic Engineer</i>
City of Santa Clara	Jack Taylor, <i>Public Services Director</i>
City of Washington	Mike Shaw, <i>Public Works Director</i>
Washington County	John Willie, <i>County Administrator</i>
UDOT Cedar District	Scott Munson, <i>District Director</i>

Ad-hoc Members:

City of Hurricane	Mac Hall, <i>Public Works Director</i>
Five County AOG	Lowell Elmer

PROGRAM SUMMARIES

Community & Economic Development

PLANNING ASSISTANCE

The Five County Association of Governments, through Community Development Block Grant (CDBG), Economic Development Administration (EDA), and the Governors Office of Planning and Budget (OPB) funding, provides technical planning assistance to the counties and communities of the region upon request.



Some of the services provided during the preceding year are listed below:

BEAVER COUNTY

- | | | | |
|---|---|---|---|
| ! | Beaver City Planning & Technical Assistance - General Plan Update and GIS Mapping | ! | Milford City 21 st Century Community Planning; General Plan Update |
|---|---|---|---|

GARFIELD COUNTY

- | | | | |
|---|---|---|--|
| ! | Scenic Highway 12 Corridor Management Plan Development; Steering Committee Participation National All American Road Designation | ! | Grand Staircase-Escalante National Monument - Grazing EIS Analysis and Comments and Comments on Various Project Proposals |
| ! | Garfield County Planning Commission Technical Assistance - Public Lands Research; General Plan and Subdivision Ordinance Updates; Monument Planning | ! | Boulder Town Planning Assistance - Affordable Housing/Zoning Ordinance and GIS Mapping; Planning Issues |
| ! | Cannonville Town Planning Assistance - General Plan Preparation | ! | Escalante City Planning Assistance - General Plan Update and GIS Mapping; 21 st Century Community Planning; Specific Issue Training |
| ! | Tropic Town Planning Assistance - General Plan/Zoning Ordinance Updates; Affordable Housing; Specific Issues Training; GIS Mapping | ! | Panguitch City Planning Assistance - 21 st Century Community Planning and Formal Designation; Subdivision Ordinance Update; GIS Mapping |

IRON COUNTY

- | | | | |
|---|--|---|--|
| ! | Iron County Coordinating Committee - Sewer System Analysis; Trails Development Assistance; Transportation System Coordination; Recreation Area Master Plan Development; Zoning and Subdivision Ordinances; GIS mapping; and U of U Training Sessions | ! | Cedar City Planning and Technical Assistance - Annexation Policy Development; General Plan and Zoning Ordinance Updates; Airport Overlay Zone Development and Adoption; U of U Training Sessions |
| ! | Brian Head Town Planning and Technical Assistance - General Plan, Zoning and Subdivision Ordinance Updates; U of U Training Sessions | ! | Enoch City Planning and Technical Assistance - Zoning Ordinance Update; U of U Training Sessions |

!	Iron County Agricultural Protection Zone Implementation	!	Parowan City Planning and Technical Assistance - General Plan Update; Annexation Assistance; GIS Mapping; Specific Issues Training; 21 st Century Community Program
!	Kanarraville Town Planning and Technical Assistance - General Plan, Zoning and Subdivision Ordinance Updates; Annexation; U of U Training Sessions	!	Paragonah Town Planning and Technical Assistance - General Plan and Zoning Ordinance Updates; U of U Citizen Planner Training Sessions

KANE COUNTY

!	Kane Co. Planning and Technical Assistance - Zoning Ordinance Update and GIS Mapping	!	Grand Staircase-Escalante National Monument - Grazing EIS Analysis and Comments and Comments on Various Project Proposals
!	Alton Town Planning and Technical Assistance - General Plan Development; Growth Policy Development; GIS Mapping	!	Glendale Town Planning and Technical Assistance - General Plan and Zoning Ordinance Update; GIS Mapping
!	Kanab City Planning and Technical Assistance - General Plan and Zoning Ordinance Updates; 21 st Century Community Planning	!	Orderville Town Planning and Technical Assistance - Zoning Ordinance Update; GIS Mapping

WASHINGTON COUNTY

!	Dixie Transportation Advisory Committee Staff Assistance and Plan Development; MPO Planning and Formal Designation	!	Southern Corridor Task Force Participation
!	Enterprise City Planning and Technical Assistance - 21 st Century Communities Program	!	Hurricane City Planning and Technical Assistance - 21 st Century Communities Program
!	Ivins City Planning and Technical Assistance - 21 st Century Communities Program	!	LaVerkin Town Planning and Technical Assistance - 21 st Century Community Program;
!	New Harmony Town Planning and Technical Assistance - General Plan/Zoning Ordinance Updates and 21 st Century Community Program	!	Rockville Town Planning and Technical Assistance - Land Use Issues
!	Springdale Town Planning and Technical Assistance - General Plan Survey Tabulation; 21 st Century Communities Program	!	Toquerville Town Technical Assistance - Zoning and Land Use Issues and 21 st Century Community Program
!	Virgin Town Technical Assistance - 21 st Century Communities Program	!	St. George City - Transportation Plan and Transit Planning Issues and Coordination

DISTRICT

!	Southwest Utah Population Estimates Coordination/Participation	!	Southwestern Utah Planning Authorities Council (SUPAC) Participation
!	Resource Conservation & Development (RC&D) Council - Coordination and Participation	!	Utah Geological Survey Participation
!	Utah Chapter American Planning Association (APA) Participation	!	Rural Down Payment Assistance Program Coordination and Revolving Loan Fund (First Time Home Buyers)
!	Consolidated Plan Preparation	!	HOME Program Coordination
!	Utah Advisory Council on Intergovernmental Relations (UACIR) Participation	!	Utah Department of Transportation - State Transportation Plan and Strategic Planning Process Participation
!	Grand Staircase-Escalante National Monument - Kane and Garfield Counties Plan Implementation	!	Southern Utah University Career Fair Participation
!	Arizona Regional Planning Task Force Staff Support	!	Arizona Strip Alliance Participation
!	Governor's Initiative/Rural Office - 21 st Century Communities Regional Technical Assistance; Team Development; and Award Presentations to Participating Communities in Five County Region	!	Geographic Information System (GIS) Data Base Development and Coordination with G5 Committee for GIS Users in Five County Region

Community & Economic Development COMMUNITY IMPACT BOARD

The Utah Permanent Community Impact Fund Board provides loans and/or grants to state agencies and subdivisions of the state which have or may be socially or economically impacted by mineral resource development on federal lands. Under the Federal Mineral Lease Act of 1920, lease holders on public land make royalty payments to the federal government for the development and production of non-metalliferous minerals. In Utah, the primary source of these royalties is the commercial production of fossil fuels on federal land held by the U.S. Forest Service and the Bureau of Land Management. Since the enactment of the Mineral Lease Act of 1920, a portion of these royalty payments, called mineral lease payments, has been returned to the state in an effort to help mitigate the local impact of energy and mineral developments on federal lands. The state of Utah then allocates 32.5% of the royalties as Permanent Community Impact Funds. The PCIFB will only fund those applications which are submitted by an eligible applicant for an eligible project.



The Utah statute creating the Board specifically defines eligible applicants as any of the following: counties, special service districts, cities, special improvement districts, towns, water conservancy districts, school districts, water or sewer improvement districts, building authorities, and housing authorities.

The Five County Association of Governments assists, when requested, in the preparation and presentation of Community Impact Board applications for eligible entities within the region. Additional information on this program is available on the PCIFB web site which is located at: <http://dced.utah.gov/pcifb>

The following table lists the projects funded by the PCIFB during the previous year:

FIVE COUNTY REGION COMMUNITY IMPACT BOARD FY 2003 FUNDING SUMMARY		
ENTITY/PROJECT	GRANT AMOUNT	LOAN AMOUNT
Iron County Building Authority - Fire Station		\$ 100,000.00
Town of Big Water - Streets	\$300,000.00*	
Kane County - Courthouse		\$1,000,000.00
Iron County - Convention Center		\$2,500,000.00
Leeds Town- Fire Truck	\$ 86,242.00	
Antimony Town - Community Center	\$175,000.00	
Town of Glendale - Streets		\$ 120,000.00
Iron County - Jail Purchase		\$1,600,000.00
Kane County SSD - Ambulance	\$ 68,000.00	
Subtotals	\$629,242.00	\$5,320,000.00
GRAND TOTAL	\$5,949,242.00	

*Loan/Grant

Community & Economic Development NATURAL RESOURCES

The Five County Association of Governments frequently receives notice of various projects within or adjacent to the region which may have environmental or natural resource implications. The FCAOG reviews and evaluates many of the proposals for the benefit of the constituent counties and interested parties. A listing of reviews and evaluations made by the FCAOG is shown below:



- | | | | |
|---|---|---|--|
| ! | Washington
County
Water
Conservancy
District
Virgin River
Watershed Advisory Committee Participation | ! | Central Colorado Plateau Sustainable Forestry
Initiative - Adoption |
| ! | Endangered Species Proposal Responses | ! | Comments on Grand Staircase-Escalante
National Monument Grazing EIS Scoping |
| ! | Virgin River Land Preservation Participation | ! | Three Rivers (Virgin River Parkway)
Participation |
| ! | Establishment of Natural Resource Advisory
Council to work with U.S. Forest Service to
update Dixie and Fishlake National Forest
Plans and Office of Planning and Budget -
Socio-Economic Study | ! | Various USFS, BLM and NPS Project
Comments |

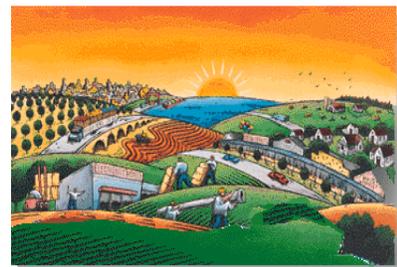


Community & Economic Development EDA PROJECTS

The Five County Association of Governments receives funding from the Economic Development Administration (EDA) to assist the region in its economic and community development efforts. Many of the funded efforts are noted under the "Planning Assistance" section of the annual report. Other efforts and accomplishments are noted below:

- | | | | |
|---|---|---|--|
| ! | Updated and added to the economic and
demographic data base | ! | Provided assistance to community and
economic development groups |
| ! | Participated as a State Business and Industry
Data Affiliate | ! | Administered a regional Revolving Loan Fund
comprised of EDA and CDBG funds |
| ! | Establishment of Revolving Loan Fund Micro
Loan Program | ! | Participated in the Arizona Strip Alliance |

Community & Economic Development RURAL DEVELOPMENT ASSISTANCE



The Five County Association of Governments provides technical assistance and information to the counties and communities of the district and to their respective economic development entities. The purpose of such assistance is to further the cause

of economic development of the district in order to develop more basic industries, to create more employment opportunities, and to diversify the economic base.

The following listing shows efforts made by FCAOG in this area:

- | | | | |
|---|---|---|--|
| ! | Revolving Loan Fund Marketing & Monitoring | ! | Utah Rural Enterprise Team - Participation |
| ! | Tax/Bond Data Base Participation | ! | Utah Technology Finance Corporation Participation |
| ! | Utah Economic Development Corporation Participation | ! | Utah Rural Development Council Participation |
| ! | Utah Small Cities, Inc. - Participation | ! | Paiute Tribe of Utah - Community and Economic Development Coordination |
| ! | USDA Rural Development Conference Participation | ! | Garfield County Smart Site Project Development |
| ! | Garfield County Enterprise Zone Development | ! | Escalante Sawmill - Economic Impact Report |



Community & Economic Development **COMMUNITY DEVELOPMENT BLOCK GRANTS**

The 2003-2004 program year was the 22nd year that the Governor of the State of Utah elected to administer the Small Cities Community Development Block Grant (CDBG) Program, whose purpose is “to assist in developing viable urban communities by providing decent housing, suitable living environment and expanding economic opportunities, principally for persons of low and moderate income.” The Five County Association of Governments has been designated by the State of Utah to receive and evaluate applications for (CDBG) funds within the southwest region.

All CDBG projects are required by Congressional mandate to meet one of three identifiable “National Objectives” in order to qualify for funding. The three National Objectives are: 1) low and moderate income benefit; 2) aiding in the prevention or elimination of slums or blight; and 3) urgent, health welfare compliance. Projects are also reviewed for compliance with the regionally prepared Consolidated Plan.



Traditionally, the majority of CDBG funds have been allocated to "brick and mortar" projects such as fire stations, senior citizens centers, culinary water systems, wastewater systems, etc. More recently, a portion of the allocation has been used on projects intended to eliminate architectural barriers which limit access by disabled persons, payment of sewer connection fees, “buy-down” of

interest rates for affordable housing projects, technical planning assistance, and low to moderate income housing projects.

Each summer notification is sent by the State of Utah CDBG office to the FCAOG indicating that the CDBG program will continue for another year. The FCAOG then formally notifies each jurisdiction in the region of the new program year along with an announcement of the upcoming dates of the CDBG Application Workshops.

The Five County Association of Governments, in conjunction with the State of Utah Division of Community Development, conducts two Application Workshops, more commonly referred to as the "How-to-Apply" workshops. Each jurisdiction which intends to apply for funding for its own project, or to sponsor an eligible sub-grantee, such as a not-for-profit organization, is required to have an elected official attend one of the two workshops.

All applications that are received by the application deadline are reviewed by FCAOG and state CDBG staff for completeness and threshold eligibility. Complete, threshold eligible, project applications are then subjected to a comprehensive regional rating and ranking procedure using criteria regional developed and approved by the FCAOG Steering Committee. Of the CDBG applications received by the FCAOG for FY 2003-04, the highest ranking projects were funded within the allocation budget and are identified in the table shown below:

CDBG PROJECTS FUNDED FY 2003-04 (Listed Alphabetically)		
GRANTEE	PROJECT	CDBG \$
Alton Town	ADA Compliance Community Center	\$ 35,975
Antimony Town	Community Center	\$ 150,000
Beaver City	ADA Compliance Civic Center	\$ 135,000
Cedar City	LMI Housing	\$ 150,000
Enterprise City	Medical Clinic Expansion	\$ 150,000
Five County Association of Governments	Community Technical Planning Assistance	\$ 150,000
Henrieville Town	Culinary Water Project Improvements	\$ 140,000
Orderville Town	ADA Compliance	\$ 75,000
St. George City	LMI Housing Assistance	\$ 92,251
Springdale Town	LMI Housing	\$ 150,000
Washington County (on behalf of Southwest Center)	Architectural	\$ 9,625
TOTAL FY 2003-04 CDBG FUNDS ALLOCATED		\$ 1,237,851

Community and Economic Development COORDINATION WITH THE PAIUTE TRIBE



The Association of Governments continues to strengthen its working relationship with the Paiute Tribe of Utah, which is headquartered in Cedar City. Association employees have assisted when requested and will continue to do so.

During the previous year the Tribe has contracted with Five County Association of Governments to complete environmental reviews for various tribal community development projects.

The Tribe has also participated on the Five County Association of Government's Economic Development Advisory Council.



Community & Economic Development REVOLVING LOAN FUND

Five County Association of Governments administers the Five County Association of Governments Revolving Loan Fund (RLF) under the direction of the RLF Administration

Board. The purpose of the RLF is to create jobs for primarily low and moderate income persons by providing "gap financing" to qualified businesses within the region. The RLF has experienced great success since its inception in July 1987. The original fund was comprised of combined EDA and CDBG funds totaling \$841,753. The RLF was recapitalized in 1989 with an additional \$118,000 of CDBG funds. Additional capital has been provided by the Farmers Home Administration (\$140,000) and the Utah Technology Finance Corporation (\$80,000). An additional \$300,000 EDA award, matched with \$116,667 of CDBG funds was approved in March 1996. An additional \$57,500 of USDA funds from the Four Corners Sustainable Forests Partnership were added to the fund in 2002 for the specific use of assisting timber-related businesses. The status of the RLF as of June 30, 2003 is noted in the table shown below:

Total Amount of loans approved	\$ 5,610,554.29
Total Number of loans approved	86
New jobs created	699

Jobs retained	192
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Loans from the Five County Association of Governments RLF have been made to qualified businesses in Southwest Utah. The distribution of approved loans (as of June 2003) as compared to population distribution by county is shown below:

DISTRIBUTION OF RLF LOANS BY COUNTY				
COUNTY	2000 Census POPULATION	POPULATION AS % OF REGION POPULATION	DOLLAR AMOUNT OF APPROVED FCAOG RLF LOANS	% OF TOTAL LOAN DOLLARS
Beaver	6,005	4.2	\$100,000.00	1.8
Garfield	4,735	3.4	\$1,626,523.00	28.9
Iron	33,779	24.0	\$892,855.62	15.9
Kane	6,046	4.3	\$262,500.00	4.7
Washington	90,354	64.1	\$ 2,738,675.67	48.8
TOTALS	140,919	100.0	\$5,610,554.29	100.0

Community & Economic Development 21st CENTURY COMMUNITIES INITIATIVE



Governor Leavitt and the Governor's Rural Partnership Office extended challenges to rural cities, towns, counties, Indian tribes and other community entities to engage in the planning and development processes that will lead to designation as 21st Century Communities.

This challenge includes a call for rural leaders to look to the future and begin now to develop a game plan for community prosperity and success. It is a call to evaluate the forces of change that are shaping the future, to assess community needs and opportunities, to improve leadership skills and knowledge, and to develop strategies to resolve problems and achieve community goals. The challenge of the 21st Century Communities program is to:

- Prepare rural Utah for unprecedented population and visitor growth
- Create new jobs and reduce unemployment
- Diversify rural economies
- Protect quality of life

The 21st Century Communities Program is centered on supporting local leaders and local initiative and will provide leaders with a new level of support and focus to help them reach their goals.

Participating community leaders receive:

- Priority access to state programs and financial resources
- State-of-the-art community planning and assessment tools
- Unprecedented access to information
- Leadership training and community workshops
- Telecommunications technologies training
- Direct technical support
- Community awards and recognition for progress and achievement
- Featured inclusion in state publications and business recruitment marketing materials

As benchmarks specified in the program are reached communities receive recognition through: presentation of the 21st Century Communities Plaque and formal designation as a 21st Century Community through recognition and awards. Several Communities in the Five County area have accepted the Governor's challenge. Communities receive recognition during several phases of the program as they move toward designation as a 21st Century Community. Four communities in the FCAOG region, Beaver City, Springdale Town, LaVerkin City and Panguitch City have received formal designation as 21st Century Communities. The status of the participating communities is shown in the table below:

21st Century Communities Initiative					
Community	21st Century Communities Plaque	Bronze Medal	Silver Medal	Gold Medal	Formal Designation
Beaver City	X	X	X	X	X
Big Water Town	X	X			
Escalante City	X	X	X		
Enterprise City	X	X	X		
Hurricane City	X	X	X		
Ivins City	X	X	X		
Kanab City	X	X	X		
LaVerkin City	X	X	X	X	X
Milford City	X	X	X	X	
New Harmony Town	X	X	X	X	
Panguitch City	X	X	X	X	X
Parowan City	X	X	X		
Springdale Town	X	X	X	X	X
Toquerville Town	X				

For more information on the 21st Century Communities Program, and information on participating communities in the Five County Area, visit the Utah Reach Website at <http://utahreach.usu.edu> or contact Curt Hutchings via email at chutchings@fcaog.state.ut.us, by fax at (435) 673-3540 or by phone at (435) 673-3548.

Community & Economic Development COMMUNITY FIRE PREVENTION PLANNING



The United States Congress passed legislation creating the National Fire Plan in 2000. The Plan is intended to address the catastrophic wildfires that continue to plague the West. A primary element of the National Fire Plan is the development of locally-generated Community Fire Plans that establish local fire response actions in areas with a high risk of wildland fire. The Association contracted with the Utah Rural Development Council and State Division of Forestry and Fire Control to assist local areas in the development of Community Fire Plans. The effort extends into the Six County AOG service area. Keith Parke has been retained as an AOG Community Fire Prevention Planner, operating out of Cedar City. He is working with various local groups in developing community fire plans and facilitating training workshops. Below are highlights of the activities during FY 2003:

Completed Community Fire Plans	
Location	# Subdivisions/Homes/Lots
Central, Brookside, Dixie Deer, Mountain Meadow	621 Homes; 493 Lots
Cedar Mountain Fire District	25 Subdivisions; 3140 Homes, 1497 Lots
High-Low Subdivision	206 Homes; 88 Lots
Cedar Highlands	31 Homes; 167 Lots
Quichapa Fire District	81 Homes; 85 Lots
Eureka, Mammoth, Silver City	366 Homes; 169 Lots
Brian Head Township	1353 Homes; 1198 Lots
Apple Valley	171 Homes; 234 Lots

Community Fire Plans in Progress, In Order of Development	
Location	# Subdivisions/Homes/Lots (if available)
Kolob Terrace MIA Camp	n/a
Far West, Comstock, Diamond Z Ranch	25 Homes; 65 Lots
Aspen Highlands, Big Pine, River Forest, Mammoth Creek, Tommy Creek, Yellow Pine, MC-1, MC-2, MC-3	8 Subdivisions; 600+ Lots
Ponderosa/East Zion	21 Homes; 41 Vacant Lots

New Harmony Township, Harmony Heights, Clear Creek Canyon, Mountain Springs, Harmony Views, North Harmony Ranchos, Harmony Ridge, Ash Creek	n/a
Community Fire Plans in Progress, In Order of Development (continued)	
Location	# Subdivisions/Homes/Lots (if available)
Bryce Woodlands	49 Structures; 722 Lots
Veyo Township	n/a
Hildale City	n/a
Panguitch Lake Fire District	11 Subdivisions; 240 Lots
Gunlock Township	n/a
Enterprise South	341 Lots
Pine Valley	425 Lots
Strawberry Point	765 Lots
Deer Springs	n/a

Community & Economic Development HOME PROGRAM

The HOME Investment Partnership Program (HOME) is a federally funded housing program administered by the U.S. Department of Housing and Urban Development (HUD). The State Department of Community and Economic Development is the Participating Jurisdiction for HOME funding in rural Utah and non-entitlement jurisdictions.



The HOME Single-Family Rehabilitation program offers low-interest loan to low-income, single-family homeowners to rehabilitate their homes. Income eligibility is based on HUD Income Guidelines. In order to qualify, projects have to address health and safety problems, such as electrical, plumbing or structural code violations. Terms of a loan are structured according to the homeowner's repayment ability and within 30% of a household's annual adjusted gross income.

During fiscal year 2003, Five County Association of Governments received 45 inquiries, with 26 applications being mailed and 7 returned. Three applicants were ineligible due to the income limit or inability to repay loan. One home rehabilitation project was completed in Kane County. Two applicants in process from last fiscal year received preliminary approval this fiscal year, then withdrew their applications. One applicant wanting to complete a self-help project was declined when he could not provide sufficient evidence to demonstrate capability to complete a project. Two projects are in the application process. Two loans applications have been approved by the Single Family Loan Review Committee. Project work will begin with the new fiscal year.

HOME REHABILITATION PROJECTS		
County	Status	Number of Projects
Beaver	approved	1
	in process	1
Garfield		0
Iron		0
Kane	completed	1
	withdrew application	2
Washington	approved/in process	1
	declined	1

Community & Economic Development DOWN PAYMENT & CLOSING COSTS ASSISTANCE PROGRAMS



The Down Payment Assistance and/or Closing Cost Assistance Programs provide first-time homebuyers who are 70% or below the area median income with either down payment or closing cost assistance up to \$2,000. Funds provided through this program are a second non-interest bearing loan payable upon refinance, change in ownership, transfer of title, obtaining a second mortgage, foreclosure, owner's death, or the property is no longer used as the homeowner's primary residence. Applicants must contribute a minimum of \$500 in personal funds. The loan becomes a grant at the end of the term of the first mortgage. Funding is provided from the Olene Walker Housing Trust Fund.

Five County Association of Governments received a contract from the Division of Community Development in the amount of \$88,467 to establish a revolving loan account to administer the Down Payment & Closing Cost Assistance Programs. During FY 2003 lending intuitions made many inquiries on behalf of potential homebuyers for assistance. Eleven loans were processed.

Community & Economic Development HOMECHOICE HOME OWNERSHIP FOR PEOPLE WITH DISABILITIES

HomeChoice is a single-family mortgage loan designed to meet the mortgage underwriting needs of low-and moderate-income people who have disabilities or have family members with disabilities living with them. HomeChoice mortgages offer flexibility in the areas of loan-to-value ratios, down payment sources, qualifying ratios, and the establishment of credit.



The Five County Association of Governments' role in the HomeChoice program is to assist borrowers to ensure they are prepared to meet the demands of purchasing and owning a home. Pre- and- post homeownership education counseling and assistance in the loan application process are provided. Nine referrals were received from Neighborhood Non-profit, the lead agency for this project during fiscal year 2003. Orientations meetings were held with packets distributed to interested borrowers who are now in the process of completing applications for review and approval.

Community & Economic Development GARFIELD COUNTY CIRCUIT RIDER PLANNER



A county-wide Circuit Rider Planner position was first implemented in April 1998 in Garfield County, and was unanimously supported by the cities and towns of the County. This was followed up with the creation of a similar position in Iron County, created in January 2000. These positions are designed to assist in facilitating public planning processes in these counties. It is not intended

that the Circuit Rider Planner simply write community plans and other related documents, but is instead designed to help communities implement their own land use ordinances.

Garfield and Iron County have contracted with the Five County Association of Governments to provide Circuit Rider Planning. The FCAOG is providing a full-time planner to assist these counties and those jurisdictions within it with General Plan updating, Subdivision and Zoning Ordinance assistance, development review, and other staff planning duties as needed. As of June 30, 2003 Shane Luck has held the circuit rider planning position in Garfield County in an office located in the Garfield County Courthouse in space donated by Garfield County.

Major project accomplishments in Garfield County during FY2003 include update of several zoning ordinances, new subdivision ordinances in Garfield County, Tropic, Panguitch; adoption of new Annexation Plans in Henrieville, Panguitch, and Hatch; development of new GIS zoning maps in

coordination with a new smart site company Smartcom; along with a very aggressive economic development effort in Garfield County, including a successful application the State Industrial Assistance Fund for the sawmill in Escalante. One major effort that is coming to fruition in Garfield County is its designation as a Utah Smart Site and the development and growth of two new smart site companies in coordination with the cities, County, state department of economic development and EDA.

Community & Economic Development IRON COUNTY CIRCUIT RIDER PLANNER

A county-wide Circuit Rider Planner position was implemented in Iron County in January 2000. Reed Erickson was serving as the Iron County Circuit Rider Planner and has an office located in the Fiddlers Canyon area of Cedar City in office space provided by Iron County. Major project accomplishments during FY2003 include the adoption of major airport overlay zoning provisions at the Cedar City Airport and a thorough evaluation and funding package for a major sewer master planned trunk line in Cedar Valley as well as an airport overlay zoning ordinance for the Parowan City Airport (City and County).



Significant revisions have been proposed and implemented to land management codes (general plans, zoning ordinances, and subdivision ordinances) in Brian Head, Kanarrville, Iron County, Cedar City, and Enoch.

Community & Economic Development TRANSPORTATION PLANNING



After several years of planning and actions to comply with local, federal and state requirements Governor Leavitt designated Utah's newest metropolitan planning organization (MPO) on September 20, 2002. The MPO is designated as the Dixie Metropolitan Planning Organization (DMPO) with its office located and administered by the Five County Association of Governments (FCAOG). The Federal Government acknowledged the Governors designation of the Dixie MPO on October 8, 2002, clearing the way for this new MPO in partnership with other local, state and federal entities to conduct the urban transportation planning process for the St. George Urbanized

Area (SGUZA) and a planning boundary of what might likely be urbanized by the year 2025.

The Dixie MPO is actually made up of three recognized entities, 1) The Dixie Transportation Planning Office (DTPO) located at FCAOG as mentioned, 2) a policy body known as the Dixie Transportation Executive Council (DTEC) comprised of elected officials representing the cities of Ivins, St. George, Santa Clara, and Washington, the county of Washington, and the State Transportation Commissioner representing the southwest part of the state, and 3) The Dixie

Transportation Advisory Committee comprised of public works officials of the entities noted above and the Cedar District Engineer, Utah Department of Transportation (UDOT), who will advise the executive council on regional transportation issues, programs, and projects.



Suzanne Allen, council member of the City of St. George was appointed Chair of the DTEC, with Roger Bundy, council member of Washington City as Vice Chair. They will hold office a minimum of two years as stipulated under the current bylaw of the DMPO. Larry Bulloch, Public Works Director for the City of St. George continues as the Chair for the DTAC, with Bob Butler as Vice Chair. Mr. Butler is the Public Works Director for Ivins City. Lowell Elmer, the planner hired by the consortium to facilitate the pre-MPO planning in the spring of 2000, was named the Director of the MPO by the executive council. He will operate the MPO planning process, in cooperation with the local governments, operators of public transit, UDOT, and the Federal Highway and Transit Administrations of the U.S. Department of Transportation, who have staff either in Salt Lake City or Denver, Colorado.

The mission of the Dixie MPO will be to administer, set transportation and related policy, and establish annual multi-modal transportation program of project priority for Utah's Dixie for the urbanized area planning boundary which currently includes the municipal boundaries of Ivins, St. George, Santa Clara and Washington cities. Decisions will be based on the needs of the area in terms of regional significance, et.al. what is good for the region, not necessarily the highest priority for any one city.

The AOG has recently executed contracts and agreements with UDOT to allow the DTPO to carry out the first year of a planning work program beginning July 1, 2003 through the end of June, 2004 utilizing \$104,000 in federal planning funds.



The Regional Transportation Committee established more than five years ago developed a memorandum of understanding (MOU), which was signed back in February 2000 by the Mayors' of the noted cities, and the Washington County Commission Chair, Five County Association of Government's Executive Director, and UDOT's Region 4 Director. This agreement spelled out the initial partnerships and direction for preparation of a transportation planning process and efforts leading to MPO designation. That MOU was amended later by the DTAC to include Washington County as a voting member, with

Hurricane City and the Dixie Area Rapid Transit System (DARTS) as ex-officio, non voting members. With eight voting members a quorum of 5 local governments had to be present to take any official action. This process will continue, however with the decision to take over operation of public transit by the City of St. George, from Five County AOG, a Memorandum of Agreement is required to define the players and responsibilities to conduct the transportation planning process including an annual unified planning work program under official MPO designation and operation.

The members of the Dixie MPO will participate along with other stakeholders, land management agencies, and input from the public through a public involvement process, in the forecasting of transportation needs, and determining just how resources will be utilized to develop and improve the transportation infrastructure, et. al., bicycle paths, highways, and public transit while striving to minimize congestion, maintain quality air and environmental amenities that are so treasured in this area.



Currently the City of St. George is requesting the Governor to designate them as the Designated Recipient for Federal Transit 5307 funds, a public body, able to legally function and carry out the obligations of a public transit system and its services in a metropolitan or urbanized area. This action, along with meeting some planning and environmental analysis, will allow the City to obtain federal approval and funding for making improvements to their public works facilities to manage the transit bus fleet and staff.

Because of the high cost per mile of pavement systems, it is anticipated that early planning dollars will be spent primarily in developing a regional 1-3 year transit development plan (TDP) to open the gate to funding needed improvements to the transit system before funds lapse, and also directing annual pavement funding towards design and engineering of proposed highway projects currently in the Dixie MPO Transportation Improvement Program (DTIP) and UDOT's Statewide TIP. The MPO will also assist sponsors of bicycle and pedestrian projects to enter into the improvement programming process as funds are identified and made available.

As indicated, public involvement is going to be a key element in the planning process, so be on the lookout for announced public meetings, open houses and hearings required and desired to obtain inputs from interested citizens, stakeholders, and land management agencies in the decision making process. Partners in this planning process look forward to meeting all interested citizens on "the Dixie transportation planning field".

Five County Association of Governments WORLD WIDE WEB HOME PAGE

The Five County Association of Governments continues to maintain a web site and an e-mail server located in-house at the St. George office and is connected to the Internet via a broadband, firewall-protected, T-1 data line through the state of Utah Wide Area Network (WAN) internet gateway. The FCAOG homepage on the World Wide Web is located at: <http://www.fcaog.state.ut.us>



Current information about the FCAOG, its staff members and the programs administered by the association is available on the web site. Links are also provided to various state, local and non-profit agencies. Most of the FCAOG staff can be contacted via e-mail. E-mail links to Association employees are on the FCAOG web site. Alternatively, to receive a current list of staff e-mail addresses, send an e-mail message requesting a list to: info@fcaog.state.ut.us

The FCAOG continues to strive to improve the delivery of data and planning documents on its web site utilizing Adobe PDF (Portable Document Format) files. Suggestions and comments on the web site can be sent to: webmaster@fcaog.state.ut.us

Five County Association of Governments NEWSLETTER



The Five County Association of Governments has a newsletter entitled **"FIVE COUNTY NEWS FROM 'R' VIEW"**. The newsletter is mailed via regular U.S. Post Service mail every other month to County, City and Town leaders in this region, as well as other interested individuals and organizations. The newsletter is intended as a service to let those people become aware of what is happening in the region. The newsletter is also posted on the FCAOG web site for the convenience of those who do not yet receive it via regular mail. Those wishing to be added to the mailing list to receive the newsletter via regular mail, or who have information or submittals to be included in a future edition should contact the newsletter editor, Diane Lamoreaux, via e-mail: dlamoreaux@fcaog.state.ut.us, via phone: (435) 673-3548, or via fax: (435) 673-3540.

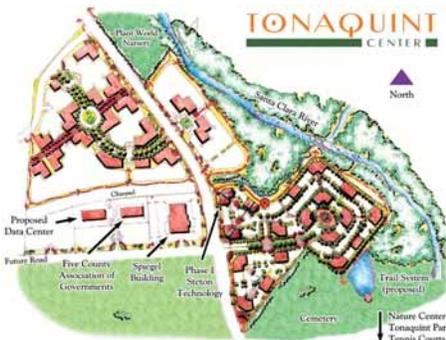
Five County Association of Governments New Office Locations

St. George Office

Construction began in July 2002 on the Five County Association of Governments office building in St. George and was completed in December 2002. This facility, located at 1070 West 1600 South in the new Tonaquint Center Business Park, is fully owned by the Association. Previously the Association's office in St.



George was located within a leased facility.



The new building is both energy and water efficient in its design and provided much improved conference space, office technology and space efficiencies. The facility was funded with assistance of a Community Development Block Grant as well as funding from the Utah Permanent Community Impact Fund Board. The purchase of the facility was made possible by the willingness of the elected officials in the FCAOG region to allow the use of the CDBG grant funding from one year's allocation to be utilized for this purpose.



The facility was designed by the Leslie A. Stoker architectural firm. Les Stoker and Bill McMurrin took Executive Director John William's sketches and ideas, transforming them into the building that now stands.

In addition to the architectural work, Karren and Associates was utilized for structural engineering, Willis Consulting for mechanical engineering and LR Pope for civil engineering. The credit for the efficiency and beauty of the structure goes to these firms.



The Utah Energy Office evaluated the architectural plans and made energy saving recommendations that will reduce the energy consumption in the operations of the building and will be saving energy costs well into the future.

The Washington County Water Conservancy District contracted with a consultant to provide the landscaping plan around the building. The plan introduced 1,100 drought tolerant plants and shrubs on the grounds. This allows the Five County Association of Governments to have pleasant and beautiful surroundings while reducing water consumption.



Kay Traveler, of Kay Traveler Development, constructed the building within budget and on schedule. Kay Traveler was brought into the project late and made up time with the help of dedicated subcontractors who showed up on time, and finished on time - just ahead of the next subcontractor.



A ribbon cutting ceremony and facility open house was held on the morning of January 8, 2003. The Association was excited and pleased to have the Honorable Michael O. Leavitt, Governor of the State of Utah, attend the special occasion and assist Commissioner Maloy Dodds in cutting the ribbon for the new facility.

The state and federally funded property acquisition project was administered so smoothly that the Utah Division of Community Development awarded the Five County Association of Governments the "Sheila G. Peterson Award of Excellence" recognizing that





accomplishment. A plaque was presented by Mayor Kim Lawson, on behalf of the Utah Division of Community Development, to FCAOG Executive Director John Williams on May 14, 2003.

The Association believes that it has developed a functional facility that will serve the needs of the Association for many years to come. The facility is both attractive and efficient. Visitors should feel free to stop in during regular office hours for a tour of the new facility.

Fiddlers Canyon (Cedar City) Office



On February 14, 2003 a special open house was held for the opening of the Five County Association of Governments satellite office in Cedar City. This space is located on the lower level of the Iron County owned Fiddlers Canyon building located at 88 East Fiddlers Canyon Road in Cedar City.

Iron County remodeled portions of the lower level of the building to serve the needs of the Five County staff who work at this office, including an enlarged meeting room for Child Care training and other purposes.

Consolidated in this location is the Child Care Resource and Referral office, an Aging Program case manager, the Volunteer Center of Iron County, the Area Agency on Aging director,

HOME (home rehabilitation) program, and the weatherization program.



Also located upstairs at the Fiddlers Canyon office facility are the Iron County Circuit Rider Planner and

Community Fire Planner. This facility has allowed for the consolidation of services at a single location for the convenience of our elected officials and the public.



Human Resources

HUMAN SERVICES



The primary purpose of the Human Resources Division is to maximize the effectiveness of human service resources being expended in the Five County area through comprehensive planning, proper resource management, resource development and program evaluation. In addition to collaborating to assist individuals, families, and community groups to become self-sufficient, we work toward mitigating the causes and conditions of poverty in the region through a variety of means including employment, education, housing, transportation and emergency assistance.

The Human Services Council has the responsibility for making policy recommendations to the Steering Committee of the Five County Association of Governments on all matters pertaining to Human Services in Southwest Utah. This council is a tri-partite board, made up of no more than one-third elected/public officials, one-third low-income representatives, and the remainder from the private sector. The Human Services Coordinator and Director of Human Resources provide staff support to the Council.

HUMAN SERVICES ACTIVITIES FY 2002 - 2003

- ! Emergency Food and Shelter umbrella agency supporting **thirteen (13)** pantry sites within the five county area.
- ! Through funding from the Community Services Block Grant program over **12,452** low income persons received **65,171 service units**.
- ! Assisted in the procurement of **949,157 pounds** of food from USDA and the Utah Food Bank.
- ! Over **493 individuals** received **15,101 service units** provided from funding from the Social Services Block Grant program.
- ! Assisted in the coordination and support of bringing in **637,178 pounds** of food from local food drives.
- ! Served as Treasurer for Utah Community Action State Association (UCAPA) Executive Board . Provided training and technical assistance for this statewide association.
- ! Contracted with local providers for the provision of **49, 680 meals, 22,012 emergency food boxes, 11,204 nights of emergency shelter,** and **156 emergency rent/mortgage payment supplements** during the 2002 program year leveraging emergency food and shelter resources.
- ! Fiscally supported one volunteer canning project netting **2,472 cans of pork and beans** for use in emergency food pantries within our region.



! Provided field support and local coordination to applicants of FTA Section 5310 funding. Advocated for vehicle support awarded to our area.

! Conducted Human Services Public Forums in each of the Five Counties. Prioritized at least five areas of need for development of action plans in coordination with local resource groups and forum participants.



! Completed a Human Services Needs Assessment, **surveying over 1,870 consumers** from throughout the five county region. Information from forums and needs assessment are being used to prioritize area needs and human resource development.

! Contracted with local programs for the provision of **literacy services to 1,414 Individuals** and English as a Second Language programming for 524 individuals. leveraging Community Service Block Grant funds. These Literacy programs served individuals in each of the five Counties.

! Until December 31, 2002 provided public transportation operating four DARTS routes with half hourly service providing **63,251 routed rides and at least 3,302 additional special needs rides** to places of employment, support services, health care access, and activities of daily living.

! Transitioned operation of public transportation in St. George to the City of St. George including providing them with 5 buses and over \$200,000 in capital assets and acting as procurement agent for use of these funds.

! Prepared 5311 applications redirecting FY 2002, and 2003, funds for use in Iron County. Submitted applications for FY 2006 and 2007.

! Provided technical assistance in the preparation of FY 2008 5311 funding.

! Assisted Cedar City area with the development of their first public transportation program CATS (Cedar Area Transportation System). Provided them with 2 small buses and 2 fully accessible vans and start up equipment.

! Initiated the development of a Technical Assistance Application from Community Transportation Association of America.

! Provided writing support and direction in grant development partnering with Cedar City Chamber of Commerce. (Grant application was approved and is one of 5 awarded in the nation.)

! Completed administration of TANF Bonus Grant (\$105,000) for transit support to needy families

! Staff served as a Board member of the Learning Center for Families.

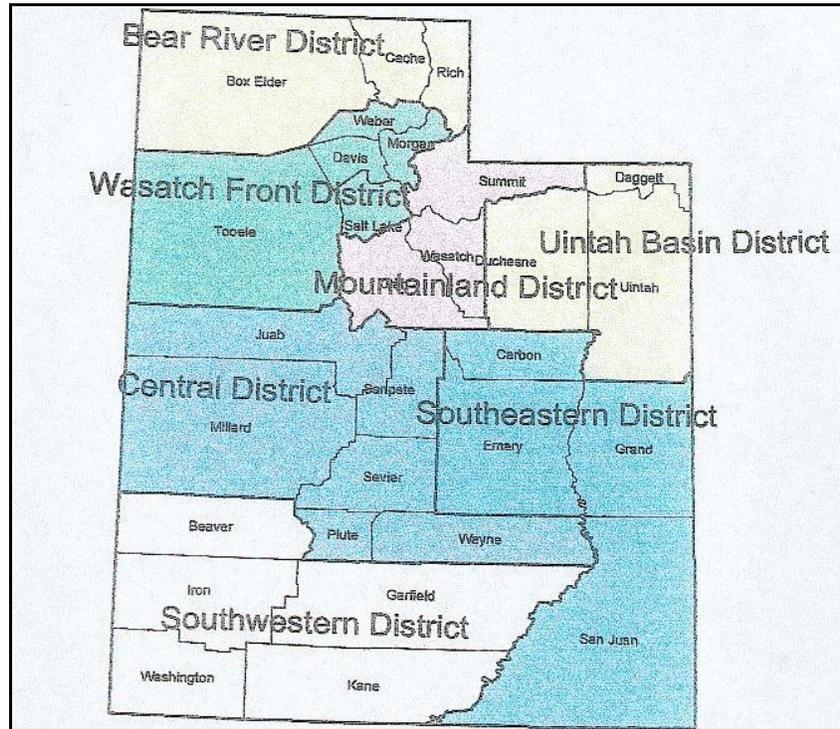
! Participated in and provided support for a variety of local and regional community councils, including: Human Services Coordinating Council of Washington Co.; Homeless Continuum of Care Coalition; Regional Interagency Council; provided staff support for the district's Care Giver Advisory Council; Healthy Dixie; and the Volunteer Center of Washington County.

! Served as members of several state associations, including the Utah Community Action Program Association; Utah Emergency Food Network Association; State Continuum of Care Coalition; State Care Giver Coalition; and the Senior's Wellness Committee.

! Assisted with development and implementation of the Southwest Utah Community Health Center. Provide support as a Board Member.

- ! Staff participated as panelist for Senator Hatch's Senior's Conference and a planning committee member for his FY 2004 Southern Utah conference.
- ! Provided staff support to D.A.R.T.S. Transit Advisory Council.
- ! Participated and provided support for a variety of community councils, including the Human Services Coordinating Council of Washington County; Beaver's Local Interagency Council; Homeless Continuum of Care Coalition; Utah's Promise; Regional Interagency Council; Senior's Wellness Committee, etc.
- ! Supervisor nominated staff person and secured a statewide award for Outstanding Service Provider from AOG staff coordinating FY 2002's Community Service Block Grant program.
- ! Facilitated regional discussions with Legislators from Southern Utah and attendees at Citizen'sDay at the Legislature.
- ! Supervised training site and placement of unpaid placements for unpaid Department of Workforce Services internship, Experience Works, and WinField Kids youth.
- ! Planned, sponsored and provided training for three regional Emergency Food & Shelter Training's.
- ! Served as a Commissioner for the Utah State Commission on Volunteerism.
- ! Served and provided support as a member of the state's AmeriCorp Committee.
- ! Provided Training for at least four State wide conferences: AmeriCorps, Aging, Human Service Providers, and State Volunteer Conference.
- ! Served on the National Points of Light Foundation's 2002 annual conference held in Salt Lake City.
- ! Continued serving GROW eligible welfare to work clientele by direct provision of support services.
- ! Provided support for updating and distribution of annual Human Resource Directory for Five County area.
- ! Provided a bi- monthly newsletters (9,000 copies) to area pantries for distribution to individuals receiving emergency food.
- ! Provided staff support and technical assistance to Washington and Iron County Volunteer Centers and satellite programs in Beaver, Garfield, and Kane Counties.
- ! Provided Administration, fiscal Management and social work support for the continued planning, development and execution of Senior Companion Program. In collaboration with Volunteer Center staff, provided Senior Companion Services. (See Volunteer Center section of this Annual Report for program data.)
- ! Administered direct and contracted Home and Community based support service programs, including: Aging Waiver, Caregiver Support Program, Home and Community Based Alternatives, Senior Companion.
- ! Planned and sponsored Care Giver Support Provider training.
- ! Supervised the In-Home Services Unit and Case Management Staff. Provided coordination of functions, and developed resources as needed
- ! Implemented Regional Care Giver Support news letter producing the first newsletter. It began in June and had distribution of 100.
- ! Co-sponsored two Board Training's, one for St. George and a region wide training held in Cedar City.

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Total Dollars Leveraged Per CSBG Dollars					
Planning District	People Served	Volunteer Hours	CSBG	Other Resources	Dollars Leveraged per CSBG Dollar
Bear River	901	14,500	\$186,078	\$333,908	1.8
Central (Six County)	534	8,000	\$39,354	\$168,827	4.3
Mountainlands	20,143	15,500	\$562,289	\$3,760,577	6.7
Southeast	12,626	na	\$124,128	\$419,952	3.4
Southwest (FCAOG)	11,840	34,447	\$167,160	\$3,515,926	21.0

Uintah Basin	5,850	5,000	\$109,629	\$41,694	0.4
Wasatch Front	31,254	132,155	\$1,427,113	\$15,775,127	11.1
Total	83,148	209,602	\$2,615,751	\$24,016,011	

Source: Table prepared by Utah Issues with data provided by the Utah Community Services Office and the Utah Community Action Partnership Association from 2001 and 2002.

COMMUNITY SERVICE BLOCK GRANT (CSBG) ALLOCATIONS FY 2002 - 2003	
Provider	Allocation
Dixie State College - Literacy	\$ 12,000.00
Beaver County Food Network	\$ 15,800.00
Beaver ESL Resource Project	\$ 7,558.00
Cedar Read	\$ 4,000.00
Dixie Care & Share	\$ 39,000.00
FCAOG - Administration (10%)	\$ 26,746.00
District Direct Program	\$ 30,000.00
District Resource Directory	\$ 5,000.00
District Transportation	\$ 13,000.00
Support Services Case Management & Referral	\$ 31,736.00
Garfield Co. Care & Share	\$ 10,080.00
Iron County Care & Share	\$ 20,000.00
Kane County Hungry Pantry	\$ 12,000.00
Millcreek High School	\$ 18,000.00
Kanab Youth Recreation Center	\$ 5,000.00
Word Wise Inc.	\$ 5,413.00
Total Allocations	\$ 255,333.00

SOCIAL SERVICE BLOCK GRANT (SSBG) ALLOCATIONS FY 2002 - 2003	
Provider	Allocation
Beaver County Council On Aging	\$ 3,000.00
Bryce Valley Preschool	\$ 8,500.00
Canyon Creek Women's Crisis Center	\$ 4,500.00
D.O.V.E. Center	\$ 4,500.00
FCAOG - Administration	\$ 27,000.00
District Transportation Support	\$ 10,000.00
Garfield County Council On Aging	\$ 8,000.00
Iron County Council On Aging	\$ 7,500.00
Kane County Council On Aging	\$ 5,013.00
Kindred Care Camp	\$ 1,000.00
Turn Community	\$ 8,500.00
Washington County - Millcreek High School	\$ 2,000.00
Washington County Council on Aging	\$ 8,500.00
Washington County Family Support Center	\$ 2,000.00
The Learning Center	\$ 1,511.00
Total Allocations	\$ 101,524.00

**FEDERAL EMERGENCY MANAGEMENT AGENCY (FEMA)
2002 EXPENDITURES**

Iron County	Total Allocation
Canyon Creek Women's Center	\$ 1,800.00
Family Support Center - Cedar City	\$ 2,250.00
Iron County Care & Share	\$ 3,750.00
Iron County Salvation Army Unit	\$ 3,036.00
AOG - Direct Food Purchase	\$ 2,000.00
AOG - Administration (2%)	\$ 262.00
Total	\$ 13,098.00

Three Counties: Beaver, Garfield & Kane	Total Allocation
Beaver County Food Network	\$ 1,500.00
Garfield County Care & Share	\$ 1,500.00
Kane County Hungry Pantry	\$ 1,500.00
AOG - Direct Food Purchase	\$ 2,356.00
AOG - Administration	\$ 140.00
Total	\$ 6,996.00

Washington County	Total Allocation
Dixie Care & Share	\$ 8,526.00
DOVE Center	\$ 3,500.00
DCFS - Washington County	\$ 13,500.00

Family Support Center	\$	3,600.00
AOG - Direct Food Purchase	\$	3,000.00
AOG - Administration	\$	656.00
Total	\$	32,782.00



Human Resources CASE MANAGEMENT

As part of the Home & Community Based Adult & Aging Services administered by the Five County Area Agency on Aging, a staff of trained professionals oversee the day-to-day operations of the programs & provide direct service to consumers. Five licensed Social Service Workers provide case management services which include a comprehensive assessments of client's status & needs and the development of a individualized care plan in order to locate, coordinate & monitor necessary & appropriate services. Registered Nurses assist case management staff in the assessment & eligibility process and work with case management to ensure client's needs are met. Two accounting technicians/secretaries assist with the referral and intake process, data entry, quarterly reports, fiscal reports, billing & other accounting procedures. The Case Management staff oversee a variety of services through several home & community based programs, which assist recipients to gain access to, and coordinate needed medical, social, educational and other services.

The social workers provide case management assistance to each recipient of in-home services, including:

!	Assessments	!	Service Monitoring	!	Emergency Response Systems	!	Respite Care, including:
!	Care Plan Development	!	Resource and Referral	!	Homemaker Services	!	In-Home and Facility
!	Care Plan Set Up	!	Case Management	!	Home-Delivered Secondary Meals	!	Supportive Maintenance/Aide
!	Service Coordination	!	Companion Services	!	Non-Medical Transportation	!	Adult Day Care
!	Chore Services	!	Medical Equipment/Supplies	!	Medication Reminder Service	!	Caregiver Support Program

Case managers work directly with 9 home health agencies, 16 other care providers, 6 state agencies, 5 senior county coordinators, 1 tribal organization and numerous other outreach programs.



Human Resources AGING & NUTRITION SERVICES

Aging services are provided under the Older Americans Act, a Federal law enacted in 1965, which provides, through Area Agencies on Aging, community planning, training, and services to assist older persons. These programs are designed to assist older people to remain independent and live in their own homes as long as possible, with special emphasis on serving the socially and economically disadvantaged.

There are a variety of services administered by the Area Agency on Aging which are available through County Councils on Aging and other subcontractors.

These services include:

- | | | |
|-------------------------------------|--------------------------------|---|
| ! Transportation | ! Telephone Reassurance | ! Long Term Care Ombudsman |
| ! Congregate & Home Delivered Meals | ! Chore Services | ! Respite Service |
| ! Outreach | ! Legal Services | ! Aging Medicaid Waiver Program |
| ! Information and Referral | ! Recreation and Socialization | ! Utah Caregiver Support Program providing: |
| ! Friendly Visiting | ! The Alternatives Program | ! Information |
| | | ! Assistance |
| | | ! Counseling |
| | | ! Support Groups |
| | | ! Training |
| | | ! Respite |
| | | ! Supplemental Services |

Aging and Nutrition Services are available to all persons 60 years and older. In 2000 the 60+ population in the Five County area was 26,261 persons which was 18.6 percent of the region's total population.

As of June 30, 2002 there were 13 operating Senior Citizen Centers in Southwestern Utah, as shown in the table below:

Beaver County	Garfield County	Iron County	Kane County	Washington County
Beaver Milford Minersville	Escalante Henrieville Panguitch	Cedar City Parowan	Kanab Orderville	Enterprise Hurricane St. George

Services for seniors were provided through the following primary subcontractors:

Beaver County Council on Aging	Applegate HomeCare	Horizon Home Health	Rocky Mountain Home Care
Garfield County Council on Aging	Beaver Valley Home Health	Iron County Home Health	St. George Care & Rehab.
Iron County Council on Aging	Beehive Homes - Beaver & Cedar City	Kolob Care and Rehab. of St. George	Southern Utah Home Care
Kane County Council on Aging	Beehive Homes of Kanab	Kolob Regional Care & Rehab. - Cedar City	Southern Utah Home Oxygen & Medical Equip.
Washington County Council on Aging	Beehive Homes of Washington County	Mesa View House, Inc.	Southwest Utah Public Health Dept.
Utah Legal Services	Canyonlands Medical Equipment & Supply	Milford Valley Home Health Agency	TURN Community Services
Boulder Mesa Restaurant (Boulder)	Garfield Memorial Hospital	Mytrex, Inc.	Home Pro's
Garfield County School District	Gentiva Health Services	Pioneer Medical Services	Community Nursing Services

Aging and Nutrition Services Provided by Program and Units of Service

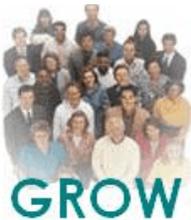
Program	Units of Service
Transportation	42,053 rides
Congregate Meals	76,959 meals
Home Delivered Meals	114,722 meals
Outreach	833 client hours
Information & Referral	56,120 client requests
Friendly Visiting	45,069 client hours
Telephone/Reassurance	37,867 client hours
Chore Services	21,557 client hours
Recreation & Socialization	25,258 client hours
Legal Services	116 client hours
The Alternatives Program	12,172 client hours
Long Term Care Ombudsman	148 cases; 195 complaints
Medicaid Aging Waiver Program	34,190 clients days

Caregiver Support Services	717 clients served (3,014 units)
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Human Resources WELFARE TO WORK COMPETITIVE GRANT PROGRAM (G.R.O.W.)

Our local Welfare to Work Competitive Grant named is named G.R.O.W. which stands for:

Gain employment,
Reach needed training,
Opportunities for improved wages,
Work toward career objectives.



G.R.O.W. has been called one of the most successful rural Welfare to Work programs in the nation. We concluded the major contractual work effort June 30, 2002 after 3½ years. The funds were originally granted for a 2 year period. Since that time we have continued providing direct Support Service work based on a Case Management support and referral program style. With limited staff and resources we were not able to sustain the intensive Case Management this past year. We did conduct a Post GROW survey with participation from 20% of participants.

The results that of those clients surveyed, they an experienced an annual monthly increase in household income averaging about \$400 per month. The GROW program will conclude it's final stage of programming in December 2003. At that time a final report will distributed documenting the lessons learned from our local Welfare to Work programming in Southwest Utah.

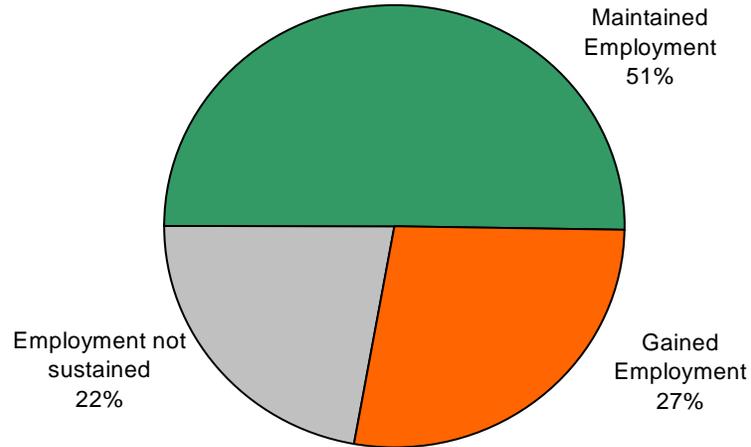
During this last year of direct programming, our Support Service efforts have benefitted 208 low income adults who were either unemployed, at risk of losing employment or were persons with no work history. These individuals received 1908 units of support service work on their behalf.

Support Services Case Management Referral staff have developed a strong network of local service agencies to which they can refer families and secure assistance to stabilize them in crisis. Our focus remains assisting them in gaining and or retaining employment. Case Management Referral Services involve the following activities for stabilizing home and families:

- Individual Needs Assessment
- Assistance in helping families to set employment goals
- Monitoring progress in achieving these goals
- Problem solving support and individual encouragement
- Making referrals and brokering the establishment of relationships between clientele and local service providers for: housing, transportation, mental health/medical, employment, and education/rehabilitation training.
- Crisis advocacy

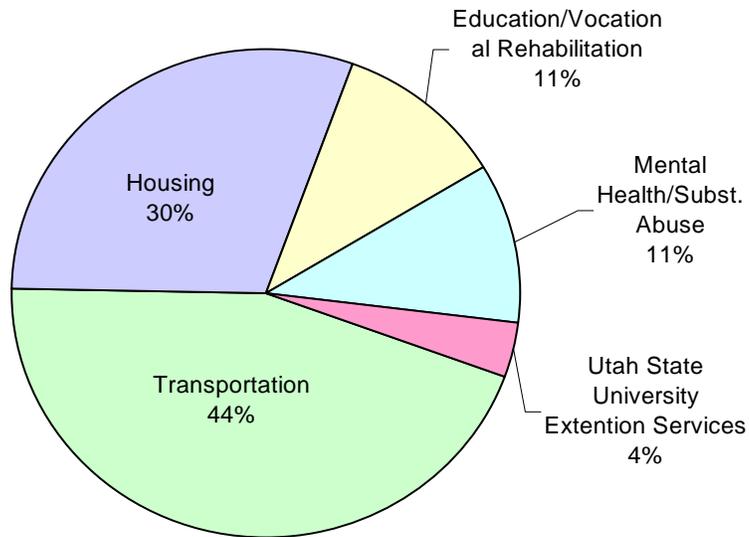
By eliminating barriers to employability and employment sustainability these clientele can become more self sufficient. The charts on the following page illustrate programming results over the past year:

2002 Support Services Data



Of the 208 people served, 27% Gained Employment, additionally 51% at risk of losing jobs were assisted in Maintaining Employment, and 22% transitionally employed did not sustain employment.

Other Support Services Clients Received



In order to assist "at risk" clientele in retaining employment the following Support Service linkages were provided: 4% with Utah State University Extension Service programs, 11% for Mental Health/Substance Abuse Programming, 11% Educational and Vocational Rehabilitation, 30% Housing Support, and 44% Transportation Support. These efforts assisted clientele in Maintaining Employment.

Human Resources

VOLUNTEER CENTER OF IRON COUNTY



The Volunteer Center of Iron County mobilizes people and resources to deliver creative solutions to community problems. To achieve this vision, the Volunteer Center offers programs and services that:

Connect people with opportunities to serve
Build the capacity for effective local volunteering
Promote volunteering
Participate in strategic initiatives that mobilize volunteers to meet local needs

The Volunteer Center achieves this vision through the following programs and services:

- The Retired and Senior Volunteer Program (RSVP) creates a variety of meaningful service opportunities for individuals of retirement age (55 or better). RSVP provides an avenue for communities to tap into the skills and life experience of its residents while offering volunteers free accident/liability insurance and other benefits.
- The Senior Companion Program (SCP) recruits volunteers, age 60 and over, to provide assistance and friendship to seniors and other individuals who have difficulty with daily living tasks. This service helps others live independently in their own homes instead of moving to expensive institutional care. Senior Companions receive a modest stipend to help defray costs of their service as well as free accident/liability insurance.
- The Foster Grandparent Program (FGP) helps provide children with much needed attention and tutoring that will not only help keep a child performing at grade level, but will also help him/her develop the skills, confidence and strength to succeed in life. Foster Grandparents are 60 years of age, serve 15-20 hours a week at local elementary schools and head start centers and receive a modest tax-free stipend (including insurance coverage) for their service.
- America's Promise aims to deliver five fundamental resources to youth:
 - * Caring adults such as mentors, tutors and coaches.
 - * Safe places to learn and grow.
 - * A healthy start and healthy future.
 - * An effective education that equips them with marketable skills.
 - * An opportunity to give back to their communities through their own service.

- The Youth City Council (YCC) involves youth in all aspects of the community by providing them with a voice in government as well as opportunities to be a part of solutions to community needs and problems through service projects and other activities. A few of the groups activities this past year include: distribution of voter registration materials at Cedar and Canyon View High Schools, participation in a community-wide observance of the 911 Terrorist Attacks, donation of labor for Holiday Assistance and facilitation of MS Walk and ParaOlympic Torch Run in Cedar City.

In addition, the Volunteer Center of Iron County:

- Facilitated National Family Volunteer Day that included the introduction of a "Community Angel Tree" that allowed residents the opportunity to assist families in need during the holidays. The tree is set-up at Valley View Medical Center's annual Health Fair and was later moved to the Cedar City Offices.
- Facilitated Make a Difference Day 2002 which saw work done on two outdoor education centers - one at South Elementary and the other in Enoch at the John Pidding Jones Family property. The Enoch site is of historical significance as it was home to a small iron works in the late 1800's. Both centers will be used by school children throughout Iron County in studying science, social studies, service learning and other topics. A total of 161 volunteers donated 230 hours of service. Our local project was one of 529 nation-wide newspaper awards selected by USA WEEKEND Magazine for its carrier newspaper.
- Maintains a database of community resources and a listing of volunteer needs and opportunities in the community.
- Provides an effect structure for the recruitment and organization of volunteer for the Utah Summer Games.
- Serves as a catalyst for community action.

Human Resources

VOLUNTEER CENTER OF WASHINGTON COUNTY

The Volunteer Center of Washington County exists to mobilize people and resources for creative solutions to community needs, through programs including all three programs of the National Senior Service Corps (Retired and Senior Volunteer Program, Senior Companion Program and the Foster Grandparent Program) which taps the combined strength and life experiences of senior men and women, over age 55, to address community needs through volunteerism. The Health Insurance Information Program (HIIP) recruits and trains volunteers to assist senior citizens with questions and



concerns relating to Medicare, Medicaid and Medigap insurance.

The Youth Volunteer Corps (YVC) provides countywide service learning opportunities for a diversity of youth, ages 11-18, through the efforts of six AmeriCorps members. Youth volunteers are recruited and deployed throughout the school year and for a summer intensive program; are eligible for scholarships and the President's Student Service Award and other recognition for service in the community. The Court-ordered Community Service Program meets the mandated service needs of offenders mandated to do community service, in lieu of fines or incarceration. Streamlined and efficient, the Court-ordered Community Service Program provides a smooth process from the courtroom to non-profit agencies in need of support.

Through these and other programs at the Volunteer Center of Washington County, more than 2000 individuals, ages 8 - 88; businesses and civic organizations are tutoring, mentoring, and supporting multiple community events in and around Washington County.

Also, during the past year, the Volunteer Center of Kane County was officially established in a permanent location in Kanab. Under the direction of the Volunteer Center of Washington County, this newest volunteer center in the Five County region has begun expanding services and programming to meet the needs of the residents and citizens of Kane County

Human Resources RETIRED AND SENIOR VOLUNTEER PROGRAM (RSVP)



The Five County Retired and Senior Volunteer Program (RSVP), one of three programs of the National Senior Service Corps, taps the area's rich resource of experience to meet community needs through volunteer service. More than 1,500 men and women, over age 55, are currently serving in assignments at schools, libraries, hospitals, museums, food banks, and in support of community events - based on their interest and available time. Senior men and women fight illiteracy, hunger, homelessness, crime and abuse. The newest RSVP venture is to address the high rate of recidivism at three area correctional facilities by strengthening literacy, language and vocational skills. Volunteers in the Five County RSVP program reported more than 168,000 hours of service during FY2003, returning approximately \$2,778,720 to the economy of the communities they serve.

In addition, RSVP has recently received word of the awarding of the largest Programs of National Significance (PNS) grant "from sea to shining sea." This grant will be used to develop two new RSVP programs: 75 newly recruited senior volunteers will address the unacceptable 72% recidivism rate at Purgatory Correctional Facility with a goal toward successful re-entry into the community by offenders. Another 75 newly recruited volunteers will work toward making the five county region both disaster resistant and disaster resilient, under the direction of the Southwestern Utah Regional Citizen Corps Council.

Human Resources

SENIOR COMPANION PROGRAM (SCP)

The Five County Senior Companion Program (SCP) lends support to frail elderly and disabled, often homebound, residents who wish to remain independent. In addition, Senior Companions provide respite to fulltime caregivers; and recently began accepting assignments to serve at area care centers where they provide traditional support to residents in long-term care. Senior Companions offer socialization, transportation and friendly assistance in the client's home - or, in care centers, volunteers visit, teach, counsel, entertain and participate with residents in other appropriate activities. In exchange for their service to 2-6 frail elderly neighbors and friends, age and income qualified Senior Companions can earn a stipend of \$2.65 in non-taxable, non-reportable income (plus limited meal and mileage reimbursement). One of three programs of the National Senior Service Corps, the Five County Senior Companion Program has a current enrollment of 50 companions serving the needs of more than 200 elderly residents of Washington, Iron, Garfield, Beaver and Kane Counties.



Human Resources

FOSTER GRANDPARENT PROGRAM (FGP)



The Five County Foster Grandparent Program (FGP), the third program of the National Senior Service Corps - and the newest under the umbrella of the Volunteer Center of Washington County - offers emotional support to children who have been abused and neglected, mentor troubled teens and young mothers, and care for infants and children with disabilities. In partnership with RSVP's Seniors-in-Schools program, Foster Grandparents also places volunteers in area schools to help build or strengthen literacy and language skills. In-home assignments might include working with unwed teen mothers, juvenile detention programs, mental health centers, health departments, hospitals and families of developmentally delayed infants and toddlers. In exchange for their service to at-risk children and youth in Washington, Iron, Garfield, Beaver and Kane Counties, age and income qualified Foster Grandparents can earn a stipend of \$2.65 in non-taxable, non-reportable income (plus limited meal and mileage reimbursement).

Human Resources WEATHERIZATION PROGRAM

The Five County Association of Governments administers the regional Weatherization program. The purpose of the program is to provide energy cost reduction assistance to low-income households. The program is funded by the U.S. Department of Energy. The U.S. Department of Energy's Weatherization Assistance Program is the nation's core program for delivering energy efficiency services to low-income households. Professionally trained weatherization crews perform on-site home energy audits using state of the art equipment to identify outside drafts and inspect heating and cooling systems for efficiency. Weatherization crews install insulation, seal off air leaks, make modifications to (or replace) existing heating systems and make minor repairs to ensure safety. Once installed, these energy saving measures will help to reduce heating and cooling costs for years to come.



Weatherization services provided include heating safety and efficiency inspection; installation of attic, wall or floor insulation.; weatherstripping and caulking; installation of water saving showerheads; installation of energy efficient light bulbs; replacement of broken window glass; installation of water heater jackets; and on-site home inspection to determine energy losses.

Weatherization services provided during the fiscal year to households throughout the region are shown below:

WEATHERIZATION PROGRAM FY 2003		WEATHERIZATION PROGRAM FY 2003	
FUNDING SOURCE	AMOUNT EXPENDED	COUNTY	# OF HOMES COMPLETED
LIHEAP	\$ 153,050.23	Beaver	9
Department of Energy	\$115,410.79	Garfield	1
Questar	\$ 5,019.41	Iron	14
Utah Power & Light	\$1,640.35	Kane	5
TANF	\$28,440.33	Washington	32
TOTAL	\$303,561.11	TOTAL	61

Weatherization Program Facts:

- Weatherization reduces average annual energy costs by \$300 per household, at current prices.
- For every \$1 invested in the Program, Weatherization creates \$2.10 in energy-related benefits.
- Weatherization creates 52 direct jobs and 23 indirect jobs for every \$1 million invested.
- Weatherization measures reduce national energy demand by the equivalent of 15 million barrels of oil per year.

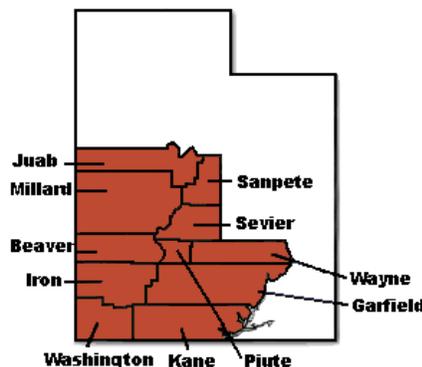
- Reducing energy demand decreases the environmental impacts of energy production.
- Weatherization creates non-energy benefits as well: increased property value, reduced incidence of fire, reduced arrearages, and increased federal taxes generated from employment.
- Weatherization helps to improve health and safety conditions, comfort for home occupants, reduce homelessness and mobility, and extends the lifetime of affordable housing
- Nearly 5 million homes nationwide have been weatherized since the program's inception in 1976. The avoided energy costs to these households nationwide during the winter of 2000-2001 totalled approximately \$1 billion.

Human Resources HEAT PROGRAM

The H.E.A.T. (Home Energy Assistance Target) Program is a federally funded program which helps qualified low-income individuals pay the high cost of winter heating bills. The program runs from November 1st to March 31st of each winter season, or until all the funds are expended. The following numbers of households were served in the respective counties during fiscal year 2003:

H.E.A.T. PROGRAM FY 2003		
COUNTY	NUMBER OF HOUSEHOLDS SERVED	DOLLAR AMOUNT
Beaver	182	\$41,119.00
Garfield	241	\$72,466.50
Iron	883	\$225,391.00
Kane	172	\$46,643.00
Washington	1,227	\$299,780.00
TOTALS	2,705	\$685,399.50

Human Resources CHILD CARE RESOURCE & REFERRAL WESTERN REGION



Child Care Resource and Referral, Western Region is part of a statewide system of Child Care Resource and Referral Agencies. The Western Region consists of Beaver, Garfield, Iron, Juab, Kane, Millard, Piute, Sanpete, Sevier, Washington and Wayne Counties. Funding for this program comes to the Five County Association of Governments through a federal Child Development Block Grant from the Department of Workforce Services and the Utah Office of Child Care.

The mission of Child Care Resource and Referral, Western Region is to improve the quality of life for the children in Southern

Utah who are enrolled in child care programs, to provide support for their families and child care providers, and to serve as a resource to communities on child care issues.

Child Care Resource and Referral, Western Region provided the following services between July 1, 2002 and June 30, 2003:



- Over 730 parents received help finding child care and were mailed support information about what to look for in quality care and other parenting issues.
- 1,500 calls were taken from child care providers requesting technical assistance for training help or other child development issues.
- 830 slots were filled by child care providers in training classes.

The following classes were taught:

- ▶ 36 Child Care Orientation Classes (2 hrs.each)
- ▶ 20 Basic Child Care Classes (5 hrs.each)
- ▶ 12 Food Handler's Classes (1 hr.each)
- ▶ 55 Career Ladder Classes (10 hrs.each)
- Provided support services to providers enabling them to receive federal funding in the following programs:
 - Career Ladder/Provider Achievement Awards - \$35,250.00
 - Start-Up Grants to new providers - \$6,524.48
 - Quality Improvement grant - \$23,260.00
 - School-Age Grants - \$56,000.00 (Office of Child Care Grant)
 - Infant/Toddler Grants- \$117,799.00 (Office of Child Care Grant)
 - Total Funding to Providers in the Eleven County Area - \$238,833.48**
- Collaborated on projects in communities in the eleven county region, which included:
 - ▶ Hosting the early childhood collaboration conference at SUU on July 10, 2002.
 - ▶ Hosting 2 provider recognition events, one in 5 county and one in 6 county.
 - ▶ Distributing 2400 free books to children through the KBYU, First Book Program
 - ▶ Compiled and distributed a list of summer programs to parents, elementary schools and libraries
 - ▶ Gave child care presentations to high schools, universities/colleges, & civic groups
 - ▶ Worked with DWS Employment Centers in recruitment of new child care resources
 - ▶ Collaboration projects with Headstart and Early Intervention to provide training.



To ALL of the service men
and women at home and abroad
who are fighting for our FREEDOM...

THANK YOU !

We are proud of YOU and appreciate the



Kenneth L. Sizemore, Director of the Community & Economic Development Division at the Five County Association of Governments is currently serving on active duty with the 141st Military Intelligence Battalion. He is deployed overseas in support of Operation Iraqi Freedom.

The FCAOG looks forward to Ken's safe return from his service to our country. We wish our best to Ken's wife Barbara and their family during Ken's absence. E-mails of encouragement can be sent to Ken at this address:

ksizemore@fcaog.state.ut.us